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Swyddfeydd Dinesig, Stryd yr Angel, Pen-y-bont, CF31 4WB / Civic Offices, Angel Street, Bridgend, CF31 4WB

Rydym yn croesawu gohebiaeth yn Gymraeg. Rhowch wybod i ni os mai Cymraeg yw eich dewis iaith.

We welcome correspondence in Welsh. Please let us know if your language choice is Welsh.



Dear Councillor.

Gwasanaethau Gweithredol a Phartneriaethol / Operational and Partnership Services

Deialu uniongyrchol / Direct line /: 01656

643148/643147

Gofynnwch am / Ask for: Mr Andrew Rees

Ein cyf / Our ref: Eich cyf / Your ref:

Dyddiad/Date: Thursday, 14 June 2018

# COUNCIL

A meeting of the Council will be held in the Council Chamber, Civic Offices Angel Street Bridgend CF31 4WB on Wednesday, 20 June 2018 at 15:00.

#### **AGENDA**

1. Apologies for absence

To receive apologies for absence from Members.

2. **Declarations of Interest** 

> To receive declarations of personal and prejudicial interest from Members/Officers in accordance with the Members' Code of Conduct adopted by Council from 1 September 2008.

3. Approval of Minutes 5 - 46

To receive for approval the minutes of Council 25/04/2018 and the Annual meeting of Council of 16/05/2018

- 4. To receive announcements from:
  - (i) Mayor (or person presiding)
  - (ii) Members of the Cabinet
  - (iii) Chief Executive
  - (i) Maer (neu'r person sy'n llywyddu)
  - (ii) Aelodau'r Cabinet
  - (iii) Prif Weithredwr
- 5. To receive the report of the Leader
- 6. To receive the following Question from: Councillor A Hussain to the Cabinet Member Communities

Could the Cabinet Member please let the council know how we the residents of Pen Y Fai are supposed to travel in and around Bridgend?

7. Cwmfelin Primary School - Capital Programme 47 - 56

8.	Bridgend Local Development Plan (2013) Review Report	57 - 146
9.	Bridgend Replacement Local Development Plan (LDP) Delivery Agreement	147 - 212
10.	Amendment to the Constitution	213 - 228
11.	Re-Allocation of the Council's Scheme of Delegation of Functions Relating to the Operational and Partnership Services Directorate	229 - 230

# 12. Urgent Items

To consider any item(s) of business in respect of which notice has been given in accordance with Part 4 (paragraph 4) of the Council Procedure Rules and which the person presiding at the meeting is of the opinion should by reason of special circumstances be transacted at the meeting as a matter of urgency.

#### 13. Exclusion of the Public

The Minutes relating to the following item are not for publication as they contain exempt information as defined in Paragraphs 12,13,14, 15 and 16 of Part 4, and Paragraph 21 of Part 5 of Schedule 12A of the Local Government Act 1972, as amended by the Local Government (Access to Information) (Variation) (Wales) Order 2007.

If following the application of the public interest test the Committee resolves pursuant to the Act to consider this item item in private, the public will be excluded from the meeting during such consideration.

# 14. Approval of Exempt Minutes

231 - 232

To receive for approval the Exempt Minutes of Council of 25/04/2018

# Yours faithfully

# P A Jolley

Corporate Director Operational and Partnership Services

Councillors:	<u>Councillors</u>	<u>Councillors</u>
S Aspey	A Hussain	JC Spanswick
SE Baldwin	RM James	RME Stirman
TH Beedle	B Jones	G Thomas
JPD Blundell	M Jones	T Thomas
NA Burnett	MJ Kearn	JH Tildesley MBE
MC Clarke	DRW Lewis	E Venables
N Clarke	JE Lewis	SR Vidal
RJ Collins	JR McCarthy	MC Voisey
HJ David	DG Owen	LM Walters
P Davies	D Patel	KJ Watts
PA Davies	RL Penhale-Thomas	CA Webster
SK Dendy	AA Pucella	DBF White
DK Edwards	JC Radcliffe	PJ White
J Gebbie	KL Rowlands	A Williams
T Giffard	B Sedgebeer	AJ Williams
RM Granville	RMI Shaw	HM Williams
CA Green	CE Smith	JE Williams
DG Howells	SG Smith	RE Young

MINUTES OF A MEETING OF THE COUNCIL HELD IN COUNCIL CHAMBER - CIVIC OFFICES ANGEL STREET BRIDGEND CF31 4WB ON WEDNESDAY, 25 APRIL 2018 AT 15:00

# Present

# Councillor PA Davies - Chairperson

S Aspey	SE Baldwin	TH Beedle	JPD Blundell
NA Burnett	MC Clarke	N Clarke	RJ Collins
HJ David	P Davies	SK Dendy	DK Edwards
J Gebbie	T Giffard	CA Green	DG Howells
A Hussain	B Jones	M Jones	MJ Kearn
DRW Lewis	JE Lewis	JR McCarthy	DG Owen
D Patel	AA Pucella	JC Radcliffe	KL Rowlands
B Sedgebeer	RMI Shaw	CE Smith	JC Spanswick
RME Stirman	G Thomas	T Thomas	JH Tildesley MBE
E Venables	SR Vidal	LM Walters	KJ Watts
CA Webster	DBF White	PJ White	A Williams
AJ Williams	HM Williams	JE Williams	RE Young

# Apologies for Absence

RM James, RL Penhale-Thomas, SG Smith and MC Voisey

# Officers:

Susan Cooper	Corporate Director - Social Services & Wellbeing
Lindsay Harvey	Corporate Director Education and Family Support
Andrew Jolley	Corporate Director Operational & Partnership Services
Gary Jones	Head of Democratic Services
Susan Jones	Development Planning Manager

Gill Lewis Interim Head of Finance and Section 151 Officer

Jonathan Parsons Group Manager Development

Andrew Rees Senior Democratic Services Officer - Committees

Mark Shephard Corporate Director - Communities Kevin Stephens Democratic Services Assistant

Kelly Watson Group Manager Legal & Democratic Services

# 156. MINUTES' SILENCE

The Mayor referred with sadness to the recent death of former Councillor Colin Teesdale who was a former Mayor of the County Borough, Cabinet Member and also a former of Maesteg Town Council. The Mayor requested Members observe a minutes' silence.

All present stood in silence in tribute.

# 157. DECLARATIONS OF INTEREST

The following Declarations of Interest were made:

Councillor DG Owen declared a personal and prejudicial interest in agenda item 6 – Nantymoel Workmen's Institute as a Trustee of the Nantymoel Boys and Girls Club and Community Centre and withdrew from the meeting during consideration of this item.

Councillor JC Spanswick declared a prejudicial interest in agenda item 6 – Nantymoel Workmen's Institute as a family member is a Trustee of the Nantymoel Boys and Girls Club and withdrew from the meeting during consideration of this item.

The Group Manager Legal declared an interest in agenda item 16 – Appointment of Solicitor to the Council and Monitoring Officer and withdrew from the meeting during consideration of this item.

# 158. APPROVAL OF MINUTES

RESOLVED: That the minutes of the meeting of Council of 28 March 2018 be approved as a true and accurate record.

# 159. TO RECEIVE ANNOUNCEMENTS FROM:

#### <u>Mayor</u>

The Mayor informed Council of the engagements which she had attended in the past month which included opening the annual Book Fayre in the Westward Centre, Cefn Glas in conjunction with the Lions which had raised £180,000 for local charities. The Mayor had also attended events to mark the Centenary of the RAF within the County Borough, in Swansea and in the Vale of Glamorgan. The Mayor was also pleased to have visited residents, Mr and Mrs Thomas who were celebrating their 60<sup>th</sup> Wedding Anniversary. The Mayor and Consort attended a social evening in the Heronston in aid of her charities, 2 further events are to be held to support her chosen Charities with a Tom Jones Tribute evening on 17 April at the Hi Tide and the Gala on 28 April taking place at the Heronston.

The Mayor also announced that she had opened the Veterans 'call in' for Veterans and families held in the Zone. She thanked the ladies in the Zone and the franchise holder of Subway for providing the catering and Mr Gareth Evans and the veterans who belong to a charity called 'stepping out' which is a charity for the forces for organising everything. She also thanked Madeleine Moon MP and members of the Cabinet for their presence at the event.

The Mayor announced that she had attended the Senedd to celebrate the Centenary of the St Johns Ambulance. She had also visited the Westward Centre for a celebration of the 'Young at Heart' and wished this Group well for the future. The Mayor was asked by the Lord Lieutenant of Mid Glamorgan Dame Kate Thomas if she could think of a person who deserved to go to the forthcoming Royal Wedding and of the worthy recipients she had recommended the Hodge family from Bettws who were nominated by Councillor Martin Jones. She stated that the family had lost their son two years ago through Leukaemia and had had raised over £20,000 for Cancer.

# **Deputy Leader**

The Deputy Leader informed Members that nearly 10,000 households had signed up to the absorbent hygiene products collection since it was launched in June 2017. So far, 662 tonnes have been diverted from going to landfill, and sent to the pioneering Nappicycle plant in Ammanford instead who produce recyclable materials. He requested Members' assistance in reminding their constituents of a scheme whereby parents of young children can take advantage of a discount deal on re-usable 'real nappies'.

He also announced that new rates of pay had been agreed for all NJC employees effective from 1 April 2018 and the increase will be paid from May 2018. He stated that

the minimum wage will therefore reach £9 per hour by 1 April 2019, which is in line with the Chancellor's wish that the national minimum wage should be £9 an hour by 2020.

# **Cabinet Member Communities**

The Cabinet Member Communities informed Members that the large tulip tree located directly opposite the Civic Offices following an assessment is diseased and must be felled in the interests of safety. Its removal would be undertaken at the same time as the current cycle path works and new trees have been planted adjacent to the site of the tulip tree as part of that project.

He announced that the Welsh Government had informed that the funding bid to carry out a full range of road safety improvements along the A48 between the Broadlands and Waterton roundabouts has been successful.

This follows some preparatory work which was carried out along the 5km route late last year. The proposed improvements range from new pedestrian refuges at key points along the route, resurfaced footpaths and extended footway links to new signage, new road markings, and undergrowth clearance work. A new 50mph speed limit could also be proposed between the Ewenny and Broadlands roundabouts instead of the current 60mph limit.

# Cabinet Member Social Services and Early Help

The Cabinet Member Social Services and Early Help informed Members that the new transitional fostering scheme is about to begin and is intedned to provide short-term specialist placements of up to 24 weeks that help children and young people who have a variety of complex needs and challenging behaviours. The overall aim of the scheme is to move the young person on into a successful, long-term arrangement that aligns with their needs and ambitions and he sought Members help in publicising the initiative.

The Cabinet Member Social Services and Early Help also updated Members as to the progress with the multi-agency safeguarding hub (MASH). He stated that the first phase had begun earlier this month when 12 members of staff from South Wales Police, Children's Services, Early Help and ABMU moved into the Ravens Court offices. They will be joined by further colleagues in the coming months until their numbers grow to almost 90 in total.

He also announced that following a question received from Councillor Alex Williams and in light of the recent Victoria Derbyshire television programme, the number of looked after children was 375 at present of these 266 were identified as being part of a sibling group. There were 103 sibling groups which comprised of between 2 and 6 children. The statement that '58% of children currently in care in Bridgend have been split from their siblings' has been derived from the number of sibling groups (not individual children) who were not all placed together. It comprised of 60 sibling groups (there were 103 in the total population of 388).

If the requestor had based the calculation on individual children rather than 'households/groups' the figure would have been 43%. This comprised of 115 individuals (there were 266 children with siblings in the total looked after population of 388). He stated that when this was analysed further it was notable that of the 115 individuals, 72 had been 'separated' by the local authority immediately or shortly after all becoming looked after at the same time. These 72 children represent 18.5% of the total looked after children population. The Cabinet Member Social Services and Early Help informed Members that the Council would always follow best practice and seek to keep a sibling group together wherever possible as the first priority. There are some cases, however, where it was assessed that children will benefit from living separately. He stated that

Bridgend Foster Care make every effort to keep sibling groups together and are in a fortunate positon to have some extended fostering families i.e. families that consist of several households providing foster placements. One family where the 3 adult siblings are all approved as fostering households and now one of their own children providing a fostering household, with another being assessed. This has recently enabled a large sibling group of 6 children being placed within this fostering family network and improving the sibling contact and opportunities to spend time together.

# Cabinet Member Wellbeing and Future Generations

The Cabinet Member Wellbeing and Future Generations informed Members that all current users of the Brynmenyn hostel have moved into alternative accommodation while urgent repairs are carried out on the building. The work is being carried out after the building showed signs of damage caused by subsidence. The hostel plays an important role in sheltering people who have been made homeless, and enables them to access other services that are designed to help them get back on their feet and find permanent accommodation. It also ensures that the Council does not have to use bed and breakfast accommodation to temporarily house families with children.

The Cabinet Member Wellbeing and Future Generations announced that that a 'Step Out For Stroke' event is being arranged for next month, which is likely to include stroke awareness and 'know your blood pressure' awareness-raising sessions.

# Cabinet Member Education and Regeneration

The Cabinet Member Education and Regeneration informed Members that the mobile camera car which is capable of targeting unsafe or illegal parking outside schools is about to start patrolling. He stated that the car features automatic number plate recognition technology and is focused entirely on increasing road safety outside local schools, and helping to keep children safe. He also informed Members that a 'No Pass, No Travel' scheme is currently being trialled on school buses travelling to and from Brynteg Comprehensive as transport contractors have reported large numbers of non-eligible children attempting to use free school transport. As a result, a number of services have become severely over-crowded, which had led to safety concerns and behavioural issues on some routes. Once the trial is over, the results will be analysed before a decision is taken to roll the scheme out across other secondary schools.

He also announced that planning for the Festival of Learning 2018 is well underway, and Members should soon be receiving an events pack and invitation to take part. Schools are working closely with officers to develop a range of workshops and activities for both the symposium and learner's day, and a workshop programme has been issued to schools outlining how they can participate and benefit from the events.

# **Chief Executive**

The Corporate Director Social Services and Wellbeing announced on behalf of the Chief Executive of the launch of the Council's new website and My Account. Residents were being encouraged to view the new website and to register for My Account and those who live in the County Borough can log in to link to their council tax account, make online payments, set up and manage direct debits and help the Council save money by opting for eBilling.

# 160. TO RECEIVE THE REPORT OF THE LEADER

The Leader reported that he had requested a meeting with the Cabinet Secretary for Economy and Transport requesting an increase in the frequency of rail services to

Maesteg. He had also met with Network Rail to seek the removal of the level crossing at Pencoed.

He, along with the Cabinet Member Communities and officers had met colleagues in the Vale of Glamorgan Council to discuss the improved links between Junction 34 of the M4 motorway and the A48 which are under consideration. He stated that officers of this Council are looking into areas for improvement such as at Sarn Junction 36.

The Leader referred to the recent arson attack at the playground in Heol Las, Cornelly, the cost of the damage and structural condition was being assessed and as such the playground continues to be unavailable. He thanked the Fire Service for their prompt response to the incident, and he was sure that colleagues in South Wales Police will be pleased to hear from anyone who may have further information that will support their investigation, and which can be reported by calling the 101 number and quoting reference number 1800 1300 11.

The Leader was delighted to see the local community playing a central role in naming the new Extra Care developments currently underway in Maesteg and Ynysawdre. The extra care facility being developed in Maesteg will add a total of 45 apartments to the ongoing initiative and has been named 'Ty Llwynderw' by resident Barry Walters in recognition of the former Lywnderw secondary modern school. Ty Llwynderw will be located on 'Cae'r Ysgol' which translates as 'School Field'. He announced that the Ynysawdre scheme which is being constructed on the site of the former Archbishop McGrath School on land that is next to both Coleg Cymunedol Y Dderwen and the new Brynmenyn Primary School, will offer 25 Extra Care apartments, 15 residential care rooms and a range of communal facilities and has been named Ty Ynysawdre by residents Sally Hallett and Ann Szopa. The new road on which the development will sit, has been named by resident Jayne Taylor as 'Lôn Derw' or 'Oak Lane'.

# 161. NANTYMOEL WORKMEN'S INSTITUTE

The Corporate Director Communities sought the approval of Members in their capacity as Trustees of the Charity, the Nantymoel Workmen's Institute, to close and wind up the existing charity and to exercise their statutory powers under sections 267-274 of the Charities Act 2011 to transfer all of the charity's assets to a charitable incorporated organisation established with substantially similar charitable objectives, the Nantymoel Boys and Girls Club and Community Centre.

He reported that following the closure of the Berwyn Centre in 2012, the consent of the Charity Commission had been sought for the proposed demolition of the building, who had advised that its demolition would cause other long term issues which would need to be addressed in due course. He stated that the Berwyn Centre was held in trust by the Council, with each of its elected members acting as a trustee of the charity responsible for it, namely the Nantymoel Workmen's Institute. Following the demolition of the Centre, the Council would no longer be able to fulfil the charitable purpose of the Institute and the Charity Commission set out a range of options for consideration. He stated that the preferred option which emerged was the land on which the Berwyn Centre was sited (not the wider piece of land that surrounded the centre) and the funds held by the existing charity be transferred to another local charity with substantially similar charitable objectives. To that end the Council supported the establishment of a new Charitable Incorporated Organisation, the Nantymoel Boys and Girls Club and Community Centre, which was established with charitable purposes substantially similar to all of the purposes of the Nantymoel Workmen's Institute.

The Corporate Director Communities reported that work had gone on locally for a number of years to develop a business plan and proposal to spend the capital sum of

£200,000 that was allocated in the Capital Programme when the Berwyn Centre closed, towards the development of alternative or enhanced community facilities in Nantymoel. He stated that Cabinet approval was given in November 2017 to the release of the capital allocation to Nantymoel Boys and Girls Club based on a plan to extend and improve the existing facilities to accommodate additional community use. It was highlighted to Cabinet at that time that the community group had requested that the Council follow the necessary process to release the sum of money held in trust, in order to supplement the £200,000 of allocated capital funding. Cabinet was informed at that time that the sum of money held was approximately £46,000 and the current value of the fund is £49,274.69.

He reported that further advice was sought from the Charity Commission on the process of transferring the assets of the existing charity based on this preferred option. A public meeting for the purpose of seeking local public opinion on the dissolution of the existing charity, Nantymoel Workmen's Institute, and the transfer of all of the charity's assets to a charitable incorporated organisation established with substantially similar objectives, the Nantymoel Boys and Girls and Club and Community Centre was held on 28 March 2018. The meeting was chaired by the Deputy Leader which set out what was proposed in full and allowed local residents the opportunity to pose any questions or concerns that they had. The resulting ballot resulted in unanimous support for the proposal.

The Corporate Director Communities reported that the proposal to dissolve the existing charity and transfer its assets will result in a sum of £49,274.69 being transferred to Nantymoel Boys and Girls Club and Community Centre, subject to formal Charity Commission approval. In addition the area of land that the Berwyn Centre previously occupied before its demolition will be transferred to the above charitable incorporated organisation. The objectives of the charity will prevent it from being sold for commercial gain.

The Deputy Leader in commending the proposal hoped that all Members would be similarly supportive.

# RESOLVED:

- (1) That Council approved the proposal to dissolve the existing charity, the Nantymoel Workmen's Institute, and pass a transfer power resolution in exercise of their statutory powers under sections 267-274 of the Charities Act 2011 to transfer all of the charity's assets to a local Charitable Incorporated Organisation established with charitable purposes substantially similar to all of its charitable purposes, the Nantymoel Boys and Girls Club and Community Centre.
- (2) That Council approved that the Charity Commission are formally approached to complete the process of dissolving the existing charity and transferring all of its assets as set out above.

# 162. DEPARTURE PLANNING APPLICATION P/17/1083/FUL

The Group Manager Development reported that the Development Control Committee at its meeting on 15 March 2018 considered planning application P/17/1083/FUL as a departure from the Local Development Plan. She stated that the Committee resolved not to refuse planning permission and the application referred to Council requesting that it approve the application subject to conditions.

The Group Manager Development reported that the application is for an extension to the existing grid substation at Bridgend Grid Substation, off Great Western Avenue, Bridgend. He stated that the proposed extension to the west of the existing substation

will provide space to erect a building which provides the opportunity to upgrade the existing substation by transforming the incoming voltage for distribution to the local network and providing power to the wider Bridgend area. He informed Council that the existing infrastructure was in need of upgrading and modernisation. The application site is located within the Primary Key Settlement of Bridgend, as defined by the adopted Bridgend Local Development Plan (LDP) and is within the Regeneration and Mixed Use Development Site – Coity Road Sidings, Bridgend as defined by Policy PLA3 of the Local Development Plan. The site site is allocated for regeneration and mixed use schemes which includes 140 residential units (COM1(4)) an employment function (REG1(3) already developed) and a Park and Ride facility to serve Wildmill Train Station (PLA7(21)).

The Group Manager Development reported that the site offers opportunities for development to take place over the plan period to help meet the visions and objectives of the Local Development Plan and the allocation will result in the provision of comprehensive residential, employment and commercial development, whilst providing new transportation, community, education and recreation facilities to serve the community.

#### RESOLVED:

That Council is minded not to refuse the development the Corporate Director Communities be given delegated authority to issue a decision notice in respect of this proposal subject to the conditions contained in the report of the Corporate Director Communities.

# 163. BRIDGEND LOCAL DEVELOPMENT PLAN (LDP) - DRAFT REVIEW REPORT

The Group Manager Development sought approval to undertake targeted consultation on the draft Bridgend LDP Review. He stated that draft Review Report sets out the proposed extent of likely changes to the existing LDP (2006-2021) and seeks to confirm the revision procedure to be followed in preparing a replacement LDP. He informed Council that it was proposed that the Replacement LDP will cover a plan period up to 2033, which is the end of a 15 year plan period that will commence in 2018.

He reported that the LDP was adopted by Council on 18 September 2013 and sets out the Council's objectives for the development and use of land in Bridgend County Borough over the 15 year plan period 2006 to 2021, and its policies to implement them. He stated that an up to date LDP is an essential part of a plan-led planning system in Wales. In order to ensure that there is a regular and comprehensive assessment of whether plans remain up to date, the Council is statutorily required to undertake a full review of the adopted LDP at intervals not longer than every 4 years from the date of adoption. As such, a full review of the adopted LDP was triggered in September 2017. Since its adoption, the LDP has been reviewed on an annual basis with the publication of 3 Annual Monitoring Reports.

The Group Manager Development reported that any revision to an LDP must be preceded by a Review Report to determine the appropriate procedural route and key issues to be considered when taking the LDP forward. He stated that the Review Report also considers whether the process of producing a replacement LDP should be undertaken on an individual basis or jointly with neighbouring Local Planning Authorities. He highlighted the main findings of the draft Review Report in terms of Contextual Changes; Assessment of likely changes required to the current LDP; Review of the Evidence Base and LDP Review Options.

A member of Council questioned what mechanisms would be in place for Members to be actively involved in the consultation on the LDP. The Development Planning Manager

stated that Topic Groups will be set up and local Members and members of Town and Community Councils will be invited to participate in this process at the review stage.

A member of Council referred to the decision of Council to pursue its own plan and questioned whether joint working would take place with neighboring authorities such as RCT Council, in view of proposals for a large scale housing development within RCT which is in close proximity to its boundary with Bridgend. The Group Manager Development confirmed there are joint working arrangements with neighbouring local authorities especially when planning applications raise cross boundary issues. He stated that RCT Council's LDP would expire at around the same time as this Council's LDP. He also stated that the impact of the proposed large scale development on Bridgend will be looked at by officers.

A member of Council asked whether the affordable housing policy could be reviewed. A member of Council referred to town centre vacancy rates and asked whether consideration could be given to Pencoed being included in line with the other towns in the County Borough. The Development Planning Manager commented that the affordable housing policy and town centre vacancy rates would need to be looked at in depth in the context of the new LDP.

A member of Council referred to the need for officers to have regard to the impact new housing developments will have on meeting the demand for school places. The Development Planning Manager confirmed that officers from the Education Department will be part of the Working Group and the impact of housing development on education and other Council services will be looked at.

# RESOLVED:

- (1) That Council approved the draft Review Report for the purposes of targeted consultation.
- (2) That Council authorised the Group Manager Development, Communities Directorate to undertake consultation on the draft Review Report.
- (3) That Council gave delegated authority to the Group Manager Development, Communities Directorate to make any factual corrections or minor amendments to the draft Review Report as considered necessary.

# 164. BRIDGEND LOCAL DEVELOPMENT PLAN (LDP) REVISION - DRAFT DELIVERY AGREEMENT

The Group Manager Development sought approval to undertake targeted consultation on the Bridgend Replacement LDP draft Delivery Agreement. He stated that draft document sets out how and when the local community and other stakeholders can contribute to the preparation of the Replacement Plan and a timetable for its preparation. He informed Council that it was proposed that the Replacement LDP will cover a plan period up to 2033, which is the end of a 15 year plan period that will commence in 2018.

He reported that the draft Delivery Agreement consists of 2 parts, namely a timetable for preparation of the Replacement LDP, and a Community Involvement Scheme. He presented a timetable which sets out the key dates including statutory consultation periods for each of the different stages of Plan preparation and publication. It also included key stages for the Sustainability Appraisal, which is an iterative process undertaken as an integral part of the Plan preparation process.

He reported that the Community Involvement Scheme outlines the Local Planning Authority's principles of community engagement, its approach in relation to who, how and when it intends to engage with the community and stakeholders; how it will respond to representations and how these representations will inform later stages of plan preparation. Following consultation on the draft Delivery Agreement it was proposed to report the final Delivery Agreement back to Council for approval. The consultation on the draft Delivery Agreement will take place alongside consultation on the draft Review Report and it was proposed to submit both documents to the Welsh Government before the end of June.

# RESOLVED:

- (1) That Council approved the draft Delivery Agreement for the purposes of targeted consultation.
- (2) That Council authorised the Group Manager Development, Communities Directorate to undertake consultation on the draft Delivery Agreement.
- (3) That Council gave delegated authority to the Group Manager Development, Communities Directorate to make any factual corrections or minor amendments to the draft Delivery Agreement as considered necessary.

# 165. ANNUAL REPORT INDEPENDENT REMUNERATION PANEL FOR WALES 2018/19

The Group Manager Legal reported on the draft Annual Report of the Independent Remuneration Panel for Wales in respect of the level of remuneration the Authority must make available to its Members for the 2018/19 municipal year.

Representatives of the Panel had carried out visits to all principal Councils in 2017 to discuss the remuneration framework and how it was implemented in each council. The Panel had made 52 proposed determinations in its 2018/19 Annual Report.

The Local Authorities (Allowances for Members) (Wales) Regulations 2007 provided for the establishment of the Independent Remuneration Panel for Wales.

The Panel determined there would be an increase of £200 per annum in the Basic Salary for elected members, the salary for elected members of principal councils for 2018/19 would be £13,600. The Panel had not changed its previous decisions in respect of the senior salaries paid to Senior Salary Post holders and is inclusive of the Basic Salary increase. The Salary for the Leader and Deputy Leader has been based on the population of the County Borough (100,000 – 200,000), with the Leader receiving £48,300 and the Deputy Leader receiving £33,800. The Panel has removed the differing levels of payment to Cabinet members and all are now entitled to receive a senior salary of £29,300. The Panel has also removed the differing levels of payment to Committee Chairpersons and all Chairs will be paid a salary of £22,300 and has re-iterated that it is a matter for individual authorities to determine which chairs are paid. The Group Manager Legal stated that Council at its Annual Meeting in May 2017 determined that the following Committee Chairpersons be remunerated:

Appeals Panel
Audit Committee
Development Control Committee
Licensing/Licensing Act 2003 Committee
Subject Overview and Scrutiny Committee 1
Subject Overview and Scrutiny Committee 2
Subject Overview and Scrutiny Committee 3

An Independent Member chairs the Standards Committee and receives £256 for a meeting lasting over 4 hours or £128 for a meeting under 4 Hours

The following Committees are chaired by members who were already in receipt of a Senior/Civic salary and therefore did not receive any further remuneration

- Council
- Appointments Committee
- Corporate Overview and Scrutiny Committee
- Town & Community Council Forum
- Right of Way Sub-Committee
- The Democratic Services Committee Chairperson is not currently remunerated

The Group Manager Legal reported that the Panel previously determined that Council must make a senior salary of £22,300 available to the leader of the largest opposition group who represents at least 10% (6 Members) of the Council before qualifying for a senior salary. The Council currently makes a senior salary available to the leader of the Independent Alliance group. A senior salary of £17,300 is also available to any another group leader who represented at least 10% (6 Members) of the Council. The Council currently makes a senior salary available to the leader of the Conservative group. The Panel has prescribed that Bridgend could not remunerate more than 18 Senior Salaries posts and its Annual Meeting in May 2017 determined that only 15 Senior salary posts would be remunerated.

The Group Manager Legal reported that the Panel determined that civic salaries could be paid and that the level of remuneration should be decided by Councils after taking into account the anticipated workloads and responsibilities of the roles.

<u>Mayor</u>	<u>Deputy Mayor</u>
£24,300	£18,300
£21,800	£16,300
£19,300	£14,300
	£21,800

The current Mayor and Deputy Mayor received Level 2 Civic Salaries and Council for the 2017-18 municipal year.

The Group Manager Legal reported on the Panel's determinations in respect of supporting the work of local authority elected members. Determination 17 made by the Panel enables all Councillors in the Authority to join the Local Government Pension Scheme if they so wished. The Panel determined that an Elected Member was entitled to retain a basic salary when taking family absence under The Family Absence for Members of Local Authorities (Wales) Regulations 2013 irrespective of the attendance record immediately preceding the commencement of the family absence. When a senior salary holder was eligible for family absence, he/she would continue to receive the salary for the duration of the absence. It was then a matter for the Authority to decide whether or not to make a substitute appointment. The Elected Member substituting for a senior salary holder taking family absence would be eligible to be paid a senior salary, if the Authority so decided.

The Group Manager Legal reported that Cabinet had appointed Councillor's CE Smith and DBF White to the South Wales Fire and Rescue Authority, any Leader or Cabinet Member appointed to the FRA would not receive any additional salary from the FRA. The FRA was responsible for remunerating its representatives and publishing the details of any payments that they made.

The Group Manager Legal reported that the authority currently has the following Cooptees with voting rights:

- Chair of the Standards Committee
- 3 Independent Members of Standards Committee
- 2 Town and Community Council Co-optees on the Standards Committee
- 5 Registered representatives (Church and School Governors)
- 1 Lay-person appointed to the Audit Committee

All authorities provided for the reimbursement of necessary costs for the care of dependent children and adults (provided by informal or formal carers) and for personal assistance needs up to a maximum of £403 per month. Reimbursement would only be made on production of receipts from the carer.

The Family Absence for Members of Local Authorities (Wales) Regulations 2013 were very specific relating to entitlement and only available for Elected Members of principal councils. Absence for reasons of ill-health was not included. Instances had been raised with the Panel of senior salary holders on long term sickness and the perceived unfairness in comparison with the arrangements for family absence. In consequence, councils were faced with the dilemma of:

- Operating without the individual member but still paying him/her the senior salary.
- Replacing the member who therefore loses the senior salary (but retains the basic salary).

The Panel determined that there would be no change to the mileage rates for which members were entitled to claim.

Although Council was unable to change the prescribed level of remuneration determined by the Panel, individual members were permitted to independently and voluntarily forego all or any element of remuneration to which they were entitled by writing to the Authority's Proper Officer.

The current budget set for 2018/19 for the remuneration of elected members was £1,104,140.

# RESOLVED: That Council approved:

- the adoption of the relevant determinations of the Independent Remuneration Panel contained within its February 2018 Annual Report as shown at Appendix 1.
- those posts (as shown in the revised Members' Schedule of Remuneration at Appendix 2), who will receive a senior/civic salary.
- the level of remuneration for the Civic Salaries.
- the revised Members' Schedule of Remuneration at Appendix 2, and for it to become effective from 16 May 2018 (Annual Meeting of Council).

that the Members' Schedule of Remuneration be automatically updated with any changes to Senior/Civic Salary positions subsequently made by Council during the 2018/19 municipal year.

# 166. TO RECEIVE THE FOLLOWING QUESTIONS TO THE EXECUTIVE FROM:

# **Question to the Cabinet Member Social Services and Early Help from Councillor Altaf Hussain**

"Can the Cabinet Member for Social Services tell the Council how many community care assessments for residential rehabilitation have been undertaken in the last three years within BCBC and how many resulted in placements in residential rehabilitation centres and which ones?"

# Response:

The Community Resource Team (CRT) is the amalgamation of Intermediate Care Services in Bridgend into a single service; one of these services being Residential Reablement. Referrals to CRT are made through a single point of contact, the Common Access Point, which is staffed by experienced call handlers and a Multi-Disciplinary Triage team who screen the referrals to identify the most appropriate CRT response and the priority of response. This streamlines the process of referral ensuring interventions are delivered by the most appropriate service element, therefore avoiding duplication of referrals. As referrals are not made for an explicit element of the CRT we are unable to provide the specific data requested. The following data shows the numbers of referrals to the CRT for the last three years.

2015 – 2601 CRT Referrals and Re-referrals

2016 - 2404 CRT Referrals and Re-referrals

2017 - 2542 CRT Referrals and Re-referrals

The small decline in referral rates is largely due to the fact that we have been working on referral pathways and ensuring they are all routed through the Common Access point. This has helped us to reduce any duplication, i.e. Referrals to a number of services and wait for the first to respond.

The Bryn y Cae Reablement Unit is suitable for individuals who, for short periods of time, are likely to need more intensive support with activities of daily living than it would be possible to provide at home. The Unit is able to accommodate a total of 6 people at any one time and the usual length of stay is up to 6 weeks but there is flexibility around this depending on an individual's progress. The Reablement Unit is situated in a dedicated wing of the Bryn y Cae Residential Care Home, Brackla, Bridgend.

In the table below, the number of new placements commenced in Bryn Y Cae Residential Reablement unit is provided for the last 3 years together with the occupancy rates.

Year	Number of new placements commenced	% Occupancy
2015	43	76%
2016	44	83%
2017	45	82%

There a few factors that affect occupancy rates:

- these beds are ring fenced for hospital discharge means that we are relying on one source of referral
- we may have beds available but we may not receive referrals
- referrals may come through but are then actioned by taking the person to their own home, instead, to undertake the Reablement

 the referral may be inappropriate as the person may be too ill, not have goals or may have cognitive issues making Reablement inappropriate.

Councillor Hussain informed Council that he would ask the Cabinet Member Social Services and Early Help a supplementary question in writing.

# **Question to the Cabinet Member Education and Regeneration from Councillor R Stirman**

"Bearing in mind Government plans to prohibit the sale of diesel and petrol powered cars in the near future, does the Council plan to implement a strategy for the introduction of electric charging points throughout the County If so, when will this policy be introduced? Will this also become a consideration in future LDP development? Additionally, what provision will be made for the anticipated increase in demand for the supply of electricity within BCBC?"

# Response

Thank you for your question concerning the introduction of electric charging points. Clearly this is an important consideration and increasingly as electric vehicles become more prominent over future years, demand for the provision of charging points in accessible places or at home will increase, albeit currently the Council has had very few approaches concerning this matter.

With regard to planning, emerging national planning policy (PPW 10) suggests that new developments will be required to provide electric vehicle charging points – this will eventually fall under Building Regulations.

It would not therefore be appropriate therefore to duplicate national policy in LDPs.

This policy will however, only apply to new development but the Council could consider aspirational policies in a future LDP to encourage the provision of a charging infrastructure within Bridgend, you will note that the LDP is currently being reviewed. This does not necessarily ensure that it will be delivered as we could only seek S106 contributions to facilitate a particular development and charging points would likely fail to be considered as an 'infrastructure project' in terms of the CIL regulations. Nevertheless it may help future funding applications if there was a supporting policy in the development plan in much the same way as highway improvements are indicated in the current plan. We will need to look carefully at this issue as part of the evidence base.

At the moment it is debatable as to whether a charging point is actually 'development' in other words if the Council were to decide to provide points in its own car parks [it is planned to install a few charging points in the Rhiw multi story car park as a trial] then it is possible that planning permission would not be required (some supermarket chains are also considering providing charging points in some of their car parks and charging points already exist at Sarn Services). This is of course a corporate matter for the Council to consider but it may not be possible to secure directly under the planning system and may require a funding commitment. Welsh Government may introduce changes to legislation in the near future to clarify this issue. There are a significant number of grants available to provide charging points in the right circumstances and right locations and the approach many other Authorities have taken is to rely on a combination of private sector provision and then strategically placed public sector provided chargers. Additionally from research it seems that where Local Authorities permit the provision of EV chargers in residential streets, a process is set out whereby the homeowner is normally responsible for bearing the costs. However, it also seems

this can create other difficulties around accessing the particular charger unless a space is reserved as others may choose to park in that location. It is obvious therefore that there are many considerations that would need to be explored fully to develop a credible and workable strategy.

Whilst it is also possible to look to market demand to provide the infrastructure – after all we never had development plan policies requiring petrol stations, we need to be mindful of what form this could take. For example a national company is currently seeking views on potential EV charging points that they are willing to provide, although this will also incorporate advertisements, in other words we could end up with more adverts with charging points attached, which will have their own visual and highway safety implications.

This would need to be the subject of a wider planning/regeneration/highways discussion as there is some certainty that electric vehicle usage is likely to increase over the next decade.

In summary the LDP has a part to play but we cannot rely on it to fully deliver the infrastructure, charging points may lie outside the scope of planning control and there is potential for new and innovative ways for the private sector to respond to demand. The continuity of electricity supply and demand is of course a matter for the electricity industry and the grid companies.

All of these matters will need to be fully explored and understood in order to develop a credible and meaningful strategy. It will be a matter for discussion with Cabinet to determine where this currently fits in the relative priorities of the Council and therefore how guickly this should be prioritised.

Councillor Stirman asked a supplementary question as to what will happen in the short term where residents who had purchased electric cars, trail leads across pavements. The Cabinet Member Communities stated that there were no clear guidelines as yet in relation to charging points and who fund their installation when not on residents' homes. He commented that the UK Government should look to the motor industry and retailers to ascertain plans for the future installation of charging points.

# RESOLVED:

That the Cabinet Member Communities write to the supermarkets based locally requesting that they consider installation charging points for electric vehicles and to ascertain their strategy for installing charging points.

# 167. NOTICE OF MOTION PROPOSED BY THE PLAID CYMRU GROUP

Councillor T Thomas proposed the following Notice of Motion on behalf of the Plaid Cymru Group.

Plastic Free Bridgend County

Council acknowledges

The concerns of the wider community over the amount of plastic waste pollution and its adverse effect upon wildlife and our coastline

Council proposes

As part of our responsibilities towards global sustainability under the Well-being of Future Generations Act, we support Bridgend County becoming a 'plastic free authority.'

# Council highlights

We will work towards this in the following ways:

- 1. We will review our own organisation and replace single use plastic items, encouraging the replacement of single use plastic items such as plastic straws, plastic coffee cups with biodegradable items.
- 2. We will contact County Borough businesses to encourage them to replace single use plastic items, reduce un-necessary packaging and apply principles of sustainability within their everyday businesses.
- 3. We promote 'Plastic free Bridgend' through social media and other appropriate marketing and communications methods.
- 4. We will continue to support community initiatives to 'Keep Bridgend Tidy', including our beaches, parks and streets, and promote alternatives to throwing away materials, in keeping with principles of the circular economy and waste hierarchy.
- 5. We will promote fair trade policies and a shop local scheme.
- 6. We will write to the Welsh Government Ministers asking them consider what measures, including guidance and legislation, can be introduced to reduce plastic waste across Wales, in keeping with the principles previously outlined.

#### Council believes

The effectiveness of the proposed policy should be monitored at least annually to highlight progress for members as part of the scrutiny process.

The Notice of Motion was seconded by Councillor A Williams.

The Cabinet Member Communities expressed some sympathy with the principles of the Notice of Motion as the Council supports the Welsh Government's target of zero waste and the promotion of plastic free and the keep Bridgend tidy initiative. He stated that the Council already does a great deal within the spirit of the Notice of Motion and requested the withdrawal of the Notice of Motion and instead send the matter to the relevant Overview and Scrutiny Committee so that the Council can identify what it is doing and where the gaps are from which the Council can identify the next steps.

Councillor T Thomas withdrew the Notice of Motion.

The Leader informed Council that he and the Corporate Director Communities had met the Minister for Communities who had confirmed that the Council had made significant strides with its recycling targets. The Leader stated that he had asked the Minister what his plans are to influence retailers in reducing the use of plastic packaging and he confirmed to Council that he would seek those assurances from the Minister in writing.

#### RESOLVED:

That the original Notice of Motion be withdrawn and that and instead send the matter to the relevant Overview and Scrutiny Committee so that the Council can identify what it is doing and where the gaps are from which the Council can identify the next steps.

#### 168. URGENT ITEMS

The Mayor agreed to the following item being considered as an urgent item of business in accordance with Part 4 (paragraph 4) of the Council Procedure Rules to allow for the approval of Prudential Borrowing and for the inclusion of the schemes in the Capital Programme forthwith and in order to take forward the delivery of the Enterprise Hubs Development Programme without delay.

# 169. ENTERPRISE HUBS DEVELOPMENT PROGRAMME

The Corporate Director Communities reported on an update on the development of the Enterprise Hub Development Programme and sought agreement to the prudential borrowing of £878,957 for the delivery of two separate schemes within the overall programme at the Bridgend Science Park of £544,182 and Brocastle of £334,775 and sought approval for these schemes to be included within the capital programme. This represented the largest single programme of business property development undertaken by the Council.

The Corporate Director Communities reported that approval had previously been given by Cabinet for the submission by Blaenau Gwent County Borough Council of a bid to WEFO for a regional Enterprise Hub Development Programme. Since that time, WEFO had advised that each of the partners could take forward their projects separately.

He reported that there were no start up units currently available from the Council or Business in Focus and both have waiting lists as was the case with the Sony Incubation Units at Pencoed. He stated that the Enterprise Hub Development Programme proposed to support the refurbishment and creation of business premises at Bridgend Science Park, Village Farm Industrial Estate and Brocastle.

A member of Council asked for details of the numbers of businesses on the waiting lists for start up units, their cash flow forecasts and for details of occupancy rates. The member of Council also commented there were a number of units which could not be let and lessons needed to be learnt so that the units had flexibility. The Corporate Director Communities stated that he would provide members with the detail requested in relation to the start up units.

# RESOLVED:

That Council approved prudential borrowing of £878,957 with the assigned borrowing values of Enterprise Hub Development (Bridgend Science Park and Village Farm Industrial Estate) (£544,182) and Enterprise Hub Development (Brocastle) (£334,775) which, subject to approval of the Section 151 Officer, Corporate Director, Operational and Partnership Services, and WEFO will enable the Corporate Director, Communities to take forward the delivery of the Enterprise Hubs Development Programme. Council also approved the inclusion of these schemes within the capital programme for delivery once all funding sources have been approved.

# 170. EXCLUSION OF THE PUBLIC

#### RESOLVED:

That under Section 100A(4) of the Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) (Wales) Order 2007, the public be excluded from the meeting during consideration of the following items of business as they contain exempt information as defined in Paragraphs 12, 13, 14, 15 and 16 of Part 4 and Paragraph 21 of Part 5 of Schedule 12A of the Act.

Following the application of the public interest test it was resolved that pursuant to the Act referred to above to consider the following items in private, with the public excluded from the meeting, as it was considered that in all the circumstances relating to the item, the

public interest in maintaining the exemption outweighed the public interest in disclosing the information.

- 171. APPROVAL OF EXEMPT MINUTES
- 172. ANNOUNCEMENT BY THE MONITORING OFFICER
- 173. APPOINTMENT OF SOLICITOR TO THE COUNCIL AND MONITORING OFFICER

The meeting closed at 16:50



# MINUTES OF A MEETING OF THE COUNCIL HELD IN COUNCIL CHAMBER - CIVIC OFFICES ANGEL STREET BRIDGEND CF31 4WB ON WEDNESDAY, 16 MAY 2018 AT 15:00

# Present

# Councillor PA Davies - Chairperson

S Aspey	SE Baldwin	TH Beedle	JPD Blundell
NA Burnett	MC Clarke	N Clarke	RJ Collins
HJ David	P Davies	SK Dendy	DK Edwards
J Gebbie	T Giffard	RM Granville	CA Green
DG Howells	A Hussain	RM James	B Jones
M Jones	MJ Kearn	DRW Lewis	JE Lewis
JR McCarthy	DG Owen	D Patel	RL Penhale-
			Thomas
AA Pucella	KL Rowlands	RMI Shaw	CE Smith
SG Smith	JC Spanswick	RME Stirman	G Thomas
JH Tildesley MBE	E Venables	SR Vidal	MC Voisey
LM Walters	KJ Watts	CA Webster	DBF White
PJ White	A Williams	AJ Williams	HM Williams
JE Williams	RE Young		

# Apologies for Absence

JC Radcliffe, B Sedgebeer and T Thomas

# Officers:

Susan Cooper	Corporate Director - Social Services & Wellbeing
Mark Galvin	Senior Democratic Services Officer - Committees
Lindsay Harvey	Corporate Director Education and Family Support
Andrew Jolley	Corporate Director Operational & Partnership Services
Gary Jones	Head of Democratic Services
Mark Shephard	Corporate Director - Communities
Kelly Watson	Group Manager Legal & Democratic Services

# 174. DECLARATIONS OF INTEREST

None.

# 175. TO RECEIVE ANY ANNOUNCEMENTS FROM THE MAYOR COUNCILLOR PADAVIES

The Mayor announced that she had attended the Mosque where she and her Consort had met the Imam and the Elders who told them about their religion and what it meant to them. They had a tour of the Mosque and some tea and biscuits where a good discussion subsequently ensued.

They also attended a 'Tom Jones' Tribute which was attended by 79 people and raised £1189 plus £202 from the raffle.

The Mayor's Gala took place in the Heronston Hotel and she wished to thank Councilors', friends and family who attended, as it was an excellent night.

She had also attended an event at Bridgend Fire Station to mark the number of Firemen who had lost their lives since 1902, and there was a stone laid and a Willow Tree

planted in they're remembrance. A service took place together with a number of speeches, following which she presented the Fire Chief with a County Borough of Bridgend Coat of Arms Shield.

The Mayor also visited the Cardiff City Stadium and presented the Army Cadets with Certificates, where all the Cadets attended from the Bridgend Military Academy and gave a display of Marching, Drill Practice and Physical Exercise.

Her and her Consort had recently attended Maesteg Town Mayors Ball. She wished the outgoing Mayor/Mayoress from Maesteg Town Council well for the future now that their role had come to an end. The Mayor had also attended the Mayors Ball in Rhondda Cynon Taf CBC. She added that Margaret Tegg was an inspiration, and had supported her throughout her Mayoral term. She was 82 years of age on the day of the Ball and received a standing ovation for her services.

The Mayor had also attended the Pencoed Town Mayors Civic Sunday, and this had also been an extremely good event.

Sadly, the Mayor had recently attended ex- Colin Teesdale's Funeral, who had been a much respected Borough County Mayor and also Maesteg Town Mayor.

The Mayor also confirmed that she would be attending the funeral of Gareth Davies on Thursday coming. A member of the HART's team, he was a well-respected Paramedic who always went the extra mile. He had been a working colleague and long term friend of over 30 years, and would be sadly missed by everyone, and the Community had lost a dedicated professional she felt.

The Mayor/her Consort had attended a Golf Day in the Grove Golf Club with 9 Teams having taken part. She thanked all who had taken part in this event.

The Mayor had also attended the Annual Lions Ball where she and her Consort were presented with a cheque for £300 for her Charities.

The Mayor announced that she was going to take part in the 'Stroke Walk' on the 20<sup>th</sup> May at Newbridge Fields. If anyone wished to sponsor her, there was still time she added.

Finally, she confirmed that her year in office as Mayor had gone extremely well, and she thanked Members and Officers their continued support during the last 12 months.

176. TO ELECT THE MAYOR TO BE INVESTED AT THE CIVIC INAUGURATION

CEREMONY ON 23 MAY 2018 AND THE MAYOR (ELECT) TO ANNOUNCE THEIR

CONSORT/ESCORT

A motion was made which was duly seconded and carried unanimously, that Councillor JR McCarthy be appointed Mayor for 2018/19.

RESOLVED: That Councillor JR McCarthy be elected as Mayor for the ensuing year.

Councillor McCarthy announced that his Consort for the ensuing year would be his wife Mrs Judy McCarthy.

177. TO APPOINT THE DEPUTY MAYOR TO BE INVESTED AT THE CIVIC INAUGURATION CEREMONY ON 23 MAY 2018 AND THE DEPUTY MAYOR (ELECT) TO ANNOUNCE THEIR CONSORT/ESCORT

A motion was made which was duly seconded, that Councillor SE Baldwin be appointed as Deputy Mayor for 2018/19.

A Member moved that a recorded vote be conducted on the appointment of the Deputy Mayor, and this was duly seconded.

An electronic vote was therefore undertaken in order to establish if a recorded vote should be taken on this appointment, the result of which was a s follows:-

<u>For</u>	<u>Against</u>	<u>Abstain</u>
50	1	0

As this was carried, a recorded vote was taken on the appointment of Councillor Baldwin as Deputy Mayor for the above period, the result of which was as follows:-

To appoint the Deputy Mayor (Motion)		
Councillor Sean Aspey	Abstain	
Councillor Stuart Baldwin	For	
Councillor Tom Beedle	Abstain	
Councillor Jon-Paul Blundell	For	
Councillor Nicole Burnett	For	
Councillor Mike Clarke	Abstain	
Councillor Norah Clarke	Abstain	
Councillor Richard Collins	For	
Councillor Huw David	For	
Councillor Paul Davies	For	
Councillor Pam Davies	For	
Councillor Sorrel Dendy	Abstain	
Councillor Keith Edwards	Abstain	
Councillor Jane Gebbie	For	
Councillor Tom Giffard	Abstain	
Councillor Richard Granville	For	
Councillor Cheryl Green	Abstain	
Councillor Gareth Howells	For	
Councillor Altaf Hussain	Abstain	
Councillor Malcolm James	For	
Councillor Brian Jones	Abstain	
Councillor Martyn Jones	For	
Councillor Mike Kearn	For	
Councillor David Lewis	For	
Councillor Janice Lewis	For	
Councillor John McCarthy	For	
Councillor David Owen	Abstain	
Councillor Dhanisha Patel	For	
Councillor Ross Penhale-Thomas	Abstain	
Councillor Aniel Pucella	Abstain	
Councillor Kay Rowlands	Abstain	
Councillor Rod Shaw	For	
Councillor Charles Smith	For	

Councillor Stephen Smith	For
Councillor John Spanswick	For
Councillor Roz Stirman	For
Councillor Gary Thomas	For
Councillor Jefferson Tildesley MBE	For
Councillor Elaine Venables	Against
Councillor Sadie Vidal	Abstain
Councillor Matthew Voisey	Abstain
Councillor Lyn Walters	Abstain
Councillor Ken Watts	For
Councillor Carolyn Webster	Abstain
Councillor David White	For
Councillor Philip White	For
Councillor Alex Williams	For
Councillor Amanda Williams	Abstain
Councillor Hywel Williams	For
Councillor Julia Williams	For
Councillor Richard Young For	
Carried	

For Against Abstain
31 1 19

RESOLVED: That Councillor SE Baldwin be elected as Deputy Mayor for the year 2018/19.

Councillor Baldwin confirmed that due to the level of work commitments of his partner, he would not be having a Consort for the ensuing year.

# 178. TO RECEIVE ANY ANNOUNCEMENTS FROM THE NEWLY ELECTED MAYOR

Councillor McCarthy confirmed that he felt that it was a great honour for him to be elected Mayor and serve Bridgend County Borough Council in a position of such esteem. He added that his term as Deputy Mayor had been very busy yet very worthwhile, and that in this time he had attended a considerable number of events as a key figurehead of the Authority. He added that he was looking forward to an equally busy period for the coming year.

# 179. THE MAYOR TO ANNOUNCE THE YOUTH MAYOR AND DEPUTY YOUTH MAYOR

The Mayor confirmed that the announcement of the Youth Mayor and Deputy Youth Mayor would be undertaken at a date sometime in the immediate future.

# 180. TO ELECT THE LEADER OF BRIDGEND COUNTY BOROUGH COUNCIL

A motion was made which was duly seconded, that Councillor Huw David be elected as Leader of Bridgend County Borough Council for 2018/19.

RESOLVED: That Councillor Huw David be elected Leader of Bridgend County Borough Council for the ensuing year.

# 181. TO AGREE THE NUMBER OF MEMBERS TO BE APPOINTED TO THE CABINET

RESOLVED: That the Cabinet for 2018/19 consists of the Leader, Deputy

Leader and four Cabinet Members supporting portfolios.

# 182. TO RECEIVE THE REPORT OF THE LEADER

The Leader firstly extended a very special thank you to the Mayor, Councillor Pam Davies for representing the authority within our County Borough and representing Bridgend across Wales so well, with confidence and ease, this last year. He also extended his congratulations to the incoming Mayor Councillor John McCarthy and his consort, and also BCBC's new Deputy Mayor Councillor Stuart Baldwin.

He took the opportunity to thank BCBC staff, as it was only because of their hard work and service that the Council continued to provide the vital services that it did, and it seems that every year more and more was being asked of staff, despite there being less and less of them. There was one officer in particular that he wished to thank today, which was Andrew Jolley's last meeting as Corporate Director Operational & Partnership Services and Monitoring Officer. As an example of how we continue to ask more of officers, he has been given responsibility for Housing, ICT, Human Resources and Customer Services. He had always found Mr. Jolley firm but fair, and he had been very loyal to his staff, and believed in and practiced a philosophy of "growing your own". A key responsibility of the Monitoring Officer is to promote and uphold transparent and open government and high standards of probity, and successive Wales Audit reports have demonstrated that those standards were in place in BCBC. He thanked him for his service, and hoped that he would enjoy his retirement, with his grandchildren and 'tinkering about' with old cars.

Mr. Jolley thanked the Leader and all Members for the support he had received since he had been in BCBC. He similarly thanked Officers for their support also. With this he added, his job had been all the more easier to do. He concluded by confirming that he had thoroughly enjoyed his time within the Authority since he had started employment here some 14 or so years ago.

The Leader confirmed that he was both honoured and privileged to once more be reelected by fellow Members as Leader, and he thanked them for their continued support to this end.

He added that he could only serve as Leader with the backing of his Cabinet colleagues.

He was confident that this team would continue the good work that has already taken place, and as always, he was grateful for their commitment towards their roles.

Serving in any capacity as an elected Member was not an easy job, and as we all know, the last few years have been among the most difficult if not the most difficult that the Council has ever had to face.

But whatever challenges have arisen, the Authority have faced each and every one of them, and continued to do so with resolve and a united purpose across the Chamber, to support our local communities to the very best of our ability.

Never ending national austerity marches on, and as a Council, we are continuing to strive to deliver essential services against a backdrop of ever diminishing resources.

With over £30 million to save over the next 4 years many of the decisions that we have to make will be unpopular, but they will be made with a firm focus upon the reality of our

changing environment, and on protecting our most essential services and our most vulnerable citizens.

When it was considered where we were when we started out along this journey and consider where the authority is now, the Council had repeatedly demonstrated that it is capable of rising to and meeting whatever new challenges it had to face.

Instead of failing, BCBC had developed new ways to meet the needs of its local communities, and he was proud of what it had achieved together as a 'One Council.'

The Medium Term Financial Strategy, Corporate Plan and Bridgend Change Programme are in place to guide us and ensure that we can adapt and meet local needs while also achieving multi-million pound savings necessary for delivering a balanced budget.

In the process of this, BCBC were an organisation that kept finding new and innovative ways of working with other partners and communities, both directly and alongside them.

Our transformation agenda has already achieved major savings through staff relocation, closing offices, rationalising estate, shared services with the police, collaborative projects, contract renegotiations and working with successful partner organisations such as HALO and Awen.

The Regulatory Services partnership with Cardiff and the Vale of Glamorgan is now well established, the Cardiff Capital City Region Deal the single biggest collaboration of local authorities ever in Wales, and our waste and recycling service is smashing through targets set by Welsh Government less than a year after it was launched.

The first of those targets begins in 2019 with local Councils expected to recycle 64 per cent of all waste. As of last month, our own recycling rate was 68.5 per cent, an increase of more than ten per cent when compared to April 2017.

This was good news, and he was looking forward to seeing the service improve even more during its second year of operation. He thanked residents for the patience particularly in the early days, as a result of their support and enthusiasm for recycling that has made this increase successful.

The Leader also wanted BCBC to be able to deliver to a consistent high standard across all of its partnership projects, those that had already been set up, and those that were still in the making.

But we have also seen evidence of high standards across a number of areas. For example, the Care and Social Services Inspectorate Wales carried out an official inspection and confirmed that this Authority takes prompt action to keep children safe from harm.

Safeguarding children is everyone's business so the opening, only last month, of the MASH a local multi agency safeguarding hub at Ravens Court with the police and key partners was major step forward. This was just one of a range of initiatives to keep children safe and support families.

The development of a new in-house parent and child foster care service this year with four new foster carers already recruited and working with mums and their babies, will also make a real difference. It offered an alternative to expensive Out of County and Independent provision.

Likewise this week, BCBC launched its campaign for specialist foster carers who can offer emergency respite care and an alternative to residential care. Members had given their full support to this newest service and investing in re-modelling our two children's homes.

The national performance figures demonstrate that for the fourth year in a row, the County Borough has been ranked first in Wales for ensuring that no looked after children leave school, training or work-based learning schemes without achieving approved qualifications.

BCBC was among the top five areas in Wales for the number of local people who are visiting libraries or undertaking physical exercise at our sports and leisure centres, and we can look forward to some very exciting future developments that will capitalise upon this success even further.

Our flagship 2lst century School Modernisation Programme continued to move from strength to strength with the opening of new primary schools at Bettws and Brynmenyn, and with work underway on all-new facilities in Pencoed, the Education Department was set to reveal a new primary school at Cwm Garw next year. That's just Phase A. Members had also committed in recent months to Phase B he added.

Efforts to create a new community of residents living at the heart of Bridgend town centre has seen the opening of the new Cwrt Ty Afon development at the Rhiw along with an all-new car park, while the regeneration of Porthcawl has taken a historic leap forward with the unlocking at last of the Salt Lake development site.

This was an extremely important development in our regeneration plans, and we will work closely with local Members, the Town Council, businesses and residents of Porthcawl to make the plans a reality.

It joined recent developments such as the multi-million pound new coastal defence project that will protect seafront homes and businesses, and the newly renovated award winning Jennings Building.

Plans to transform Maesteg Town Hall had also progressed, and we are awaiting the outcome of our latest funding bid that will see the historic old building offer all-new community facilities for local people.

BCBC were also pioneering a new, environmentally friendly form of home heating created via the Caerau Minewater project.

This would be the first of large scale schemes in the UK, and on a similar theme we were also exploring the potential of sharing excess heat generated at Bridgend Life Centre and making it available to local homes through the Bridgend Heat Network, a first in Wales.

Another new development that the Leader was particularly excited about, was the new Enterprise Hub Programme that the Council had recently supported.

This was going to support the local economy by establishing all-new business units at Brocastle, Pyle Village Farm Industrial Estate in Pyle, and the Bridgend Science Park.

Our partnership with Linc Cymru was delivering new Extra Care facilities for the County Borough with the recently named Tŷ Llwyn derw in Maesteg and Lôn Derw in Ynysawdre.

Between these, they would offer 40 Extra Care apartments where vulnerable older people will be able to live independently while accessing round the clock support within a safe, secure environment.

As part of the scheme, nineteen affordable homes for older people will also be provided.

There have been many other new developments over the last year that Members could be proud of. The move to give young people leaving our care a basic helping hand by exempting them from having to pay Council tax, our support for grieving parents and families by removing child burial fees, the launch of our new My Account service which is making it easier for people to do business with the Council, and more besides, added the Leader.

He was sure that the year ahead was going to deliver further new developments that would benefit future generations and communities.

Whilst Members were of different groups or parties, he felt that they were all united in a shared purpose to work for the good of all local communities.

He wanted to foster and encourage this, and see the Council build upon its many successes and overcome together whatever difficulties it had yet to face.

The Leader also wanted further development of Council resources, skills of its staff, and to continue to find new ways of providing crucial services as we looked to the future.

With the ongoing support of Members and Officers, he believed that this could be achieved, and that we can once more ensure that Bridgend County Borough Council is prepared, equipped and ready for what lies ahead.

Finally, on behalf of Members, he wished Councillor Gary Thomas and his fiancé Kay best wishes for next Saturday when they were getting married. He hoped that they would enjoy a very happy life together in the future.

# 183. THE LEADER TO APPOINT MEMBERS OF THE CABINET

RESOLVED: The Leader appointed the following Members to the Cabinet:-

Councillor HW Williams Councillor D Patel Councillor PJ White Councillor CE Smith Councillor RE Young

184. THE LEADER MAY ANNOUNCE THE DEPUTY LEADER OF BRIDGEND COUNTY
BOROUGH COUNCIL FROM THOSE MEMBERS APPOINTED TO THE CABINET AND
MAY ANNOUNCE THE APPOINTMENT OF CABINET MEMBERS TO PORTFOLIOS

RESOLVED: The Leader

The Leader announced that the Deputy Leader for 2018/19 would be Councillor HM Williams, and that he would be responsible for Resources.

He added that the following Cabinet Members would be responsible for the undermentioned portfolios:-

Councillor D Patel – Wellbeing and Future Generations Councillor PJ White – Social Services and Early Help

Councillor RE Young – Communities

Councillor CE Smith – Education and Regeneration

# 185. PROPOSED PROGRAMME OF ORDINARY MEETINGS OF THE COUNCIL AND COUNCIL COMMITTEES

The Monitoring Officer presented a report, the purpose of which, was to propose a programme of ordinary meetings of the Council and Council Committees for the municipal year May 2018 – April 2019 for approval (Appendix 1 to the report), and to note the programme of meetings for the municipal year May 2019 – April 2020 (Appendix 2 to the report).

These included meetings of Council, Cabinet, Cabinet Committees and Cabinet's Joint Committee (Coychurch Crematorium).

The Monitoring Officer announced that there was one change to the programme of meetings for the year 2018-2019 above, namely, that the meeting of Subject Overview and Scrutiny Committee 1 dated 4 July 2018 be deleted from the schedule, and that a new date be arranged for this meeting, in due course.

# RESOLVED: That Council:-

- (1) Approved the proposed programme of Council meetings for 2018/19 as set out in paragraph 4.1 of the report, subject to the above change.
- (2) Approved the proposed programme of meetings of Council Committees set out in Appendix 1 to this report.
- (3) Noted the provisional programme of meetings of Council and Committees for 2019/20, set out in Appendix 2 to this report.
- (4) Noted the dates of Cabinet, Cabinet Committees and Cabinet's Joint Committee which are also set out in Appendices 1 and 2 to this report, for information purposes.

# 186. APPOINTMENTS TO THE COUNCIL COMMITTEES AND OTHER COUNCIL BODIES IN ACCORDANCE WITH THE PROVISIONS OF THE LOCAL GOVERNMENT ACT 1972 AND THE LOCAL GOVERNMENT ACT 2000

The Monitoring Officer presented a report, which sought approval for the appointment of Overview and Scrutiny Committees and such other Committees, Sub-Committees, Panels and other bodies as the Council considers appropriate, to deal with matters which are neither reserved to full Council nor are executive functions.

Part 3 of the Council's Constitution entitled Responsibility for Council Functions, sets out the Council's Committees, Sub-Committees, Panels and other bodies currently in place. Detailed below are certain Committees, some of which are governed by provisions of the Local Government (Wales) Measure 2011, in terms of their composition and/or appointment of Chairpersons.

The Measure made a number of requirements in relation to the Audit Committee's membership, including Lay Membership and the appointment of the Chairperson. The Chairperson under the Measure is required to be appointed by the Audit Committee at its first scheduled meeting which is scheduled for 28 June 2018. In terms of the Lay Membership of this Committee, the current Lay Member Ms J Williams was reappointed for a further term at the Annual Meeting of Council on 17th May 2017, and in accordance

with the Measure, she is allowed to do a maximum of two terms on the Committee in this capacity.

The Standards Committee comprises eight members, namely:-

Four Independent Members (No current vacancies); Two County Borough Council Members (Two vacancies); Two Town/Community Council Members (One vacancy);

There is currently a vacancy for a Town and Community Councillor on the Standards Committee, and it was therefore recommended that delegated power be granted to the Monitoring Officer to undertake any necessary processes to facilitate and appoint a Town and Community Council representative onto the Standards Committee.

The Council currently has in place an Appointments Committee in order to interview and appoint JNC level staff, which includes designated positions such as the Chief Executive, Directors and Heads of Service. The membership of this Committee is as detailed below:-

- Leader (Chairperson)
- Deputy Leader
- Cabinet Member (of relevant portfolio to the post)
- 1 x Conservative Member
- 1 x Independent Member
- 1 x Plaid Cymru Member

The Appointments Committee will also facilitate the JNC Determination and JNC Appeals Panels. These will comprise of 3 members each with the Leader or Deputy Leader chairing the panel, supported by 1 representative each from the Conservative and Independent groups. Substitution of Appointments Committee members is permissible but only for the whole of an appointments process. The JNC Panels cannot be substituted and must be comprised from the original membership of the Appointments Committee.

The Measure also established procedures whereby Overview and Scrutiny Committee Chairs are nominated and appointed. The Measure requires that as a minimum the Chairpersons of these Committees be appointed based on the size and political balance of each of the groups that make up the Council. In line with the political composition of the Council, and the formula used under the Local Government Measure with regard to the allocation of Overview and Scrutiny Chairs, these should be allocated to the following political groups:

Political Group	Number of Chairs to be allocated
Labour	1 Chairperson
Conservative	1 Chairperson
Independent Alliance	1 Chairperson
Llynfi Independents	0 Chairperson
Plaid Cymru	0 Chairperson

A recent change to the political composition of the Council has not affected the allocation of Overview and Scrutiny Chairpersons as above.

The Chairperson of the Corporate Scrutiny Committee is unallocated and therefore in accordance with the Measure, is to be appointed by the members of the Corporate

Scrutiny Committee from one of the Chairpersons of the Scrutiny Subject Committees but it cannot be the Chairperson representing the Executive group.

The remainder of the report, gave details regarding Registered Representatives on Committees; how the composition of the Development Control Committee must be derived, and that the Chairperson of the Democratic Services Committee should not be a Member of the majority group.

The current remit and functions of Committees and other bodies of the Council remain unchanged as detailed in Part 3 of the Constitution – Responsibility for Council Functions and were attached at **Appendix 1** to the report.

Political balance is essential to determine the allocation of seats on Committees. The current political balance of Committees and other bodies is shown at **Appendix 2** of the report.

The current committee structure is shown at **Appendix 3** of the report.

The existing membership of committees which will form the basis of any changes to the membership of the committees is attached at **Appendix 4** to the report.

It was moved and seconded that the appointment of Chairpersons of certain Committees etc., (where outlined below) be carried out by way of a series of recorded votes, and therefore, an electronic vote was undertaken on this, the result of which was as follows:-

<u>For</u>	<u>Against</u>	<u>Abstain</u>
51	0	0

As the vote for a recorded vote was carried, the results of which were as follows:

<u>For</u>	<u>Against</u>	<u>Abstain</u>
32	2	17

186.1 Appointment of Chairperson of Appeals Panel

Appointment of Chairperson of Appeals Panel (Motion)	
A recorded vote was requested as follows:	
Councillor Sean Aspey	Against
Councillor Stuart Baldwin	For
Councillor Tom Beedle	Abstain
Councillor Jon-Paul Blundell	For
Councillor Nicole Burnett	For
Councillor Mike Clarke	Abstain
Councillor Norah Clarke	Abstain
Councillor Richard Collins	For
Councillor Huw David	For
Councillor Paul Davies	For
Councillor Pam Davies	For
Councillor Sorrel Dendy	Abstain
Councillor Keith Edwards	Abstain
Councillor Jane Gebbie	For
Councillor Tom Giffard	Abstain
Councillor Richard Granville	For

Councillor Cheryl Green	Abstain
Councillor Gareth Howells	For
Councillor Altaf Hussain	Against
Councillor Malcolm James	For
Councillor Brian Jones	Abstain
Councillor Martyn Jones	For
Councillor Mike Kearn	For
Councillor David Lewis	For
Councillor Janice Lewis	For
Councillor John McCarthy	For
Councillor David Owen	Abstain
Councillor Dhanisha Patel	For
Councillor Ross Penhale-Thomas	Abstain
Councillor Aniel Pucella	For
Councillor Kay Rowlands	For
Councillor Rod Shaw	For
Councillor Charles Smith	For
Councillor Stephen Smith	For
Councillor John Spanswick	For
Councillor Roz Stirman	Abstain
Councillor Gary Thomas	For
Councillor Jefferson Tildesley MBE	For
Councillor Elaine Venables	For
Councillor Sadie Vidal	Abstain
Councillor Matthew Voisey	Abstain
Councillor Lyn Walters	For
Councillor Ken Watts	Abstain
Councillor Carolyn Webster	Abstain
Councillor David White	For
Councillor Philip White	For
Councillor Alex Williams	Abstain
Councillor Amanda Williams	Abstain
Councillor Hywel Williams	For
Councillor Julia Williams	For
Councillor Richard Young	For
Carried	

 For
 Against
 Abstain

 21
 0
 26

# 186.2 Appointment of Chairperson of Democratic Services Committee

Appointment of Chairperson of Democratic Services Committee (Motion)	
A recorded vote was requested as follows:	
Councillor Sean Aspey	For
Councillor Stuart Baldwin	Abstain
Councillor Tom Beedle	For
Councillor Jon-Paul Blundell	Abstain
Councillor Nicole Burnett	Abstain
Councillor Mike Clarke	For
Councillor Norah Clarke	For
Councillor Richard Collins	Abstain
Councillor Huw David	Abstain

Councillor Paul Davies	Abstain
Councillor Pam Davies	Abstain
Councillor Sorrel Dendy	For
Councillor Keith Edwards	Abstain
Councillor Jane Gebbie	Abstain
Councillor Tom Giffard	Abstain
Councillor Richard Granville	Abstain
Councillor Cheryl Green	For
Councillor Gareth Howells	Abstain
Councillor Altaf Hussain	For
Councillor Malcolm James	For
Councillor Brian Jones	For
Councillor Martyn Jones	For
Councillor Mike Kearn	Abstain
Councillor David Lewis	Abstain
Councillor Janice Lewis	Abstain
Councillor John McCarthy	Abstain
Councillor David Owen	For
Councillor Dhanisha Patel	No vote recorded
Councillor Ross Penhale-Thomas	For
Councillor Aniel Pucella	For
Councillor Kay Rowlands	For
Councillor Rod Shaw	Abstain
Councillor Charles Smith	Abstain
Councillor Stephen Smith	Abstain
Councillor John Spanswick	Abstain
Councillor Roz Stirman	For
Councillor Gary Thomas	No vote recorded
Councillor Jefferson Tildesley MBE	For
Councillor Elaine Venables	For
Councillor Sadie Vidal	Abstain
Councillor Matthew Voisey	For
Councillor Lyn Walters	For
Councillor Ken Watts	For
Councillor Carolyn Webster	Abstain
Councillor David White	Abstain
Councillor Philip White	Abstain
Councillor Alex Williams	No vote recorded
Councillor Amanda Williams	For
Councillor Hywel Williams	Abstain
Councillor Julia Williams	No vote recorded
Councillor Richard Young	Abstain
Carried	

 For
 Against
 Abstain

 34
 1
 16

# 186.3 Appointment of Chairperson of Development Control Committee

Appointment of Chairperson of Development Control Committee (Motion)		
A recorded vote was requested as follows:		
Councillor Sean Aspey	For	
Councillor Stuart Baldwin	For	

Councillor Tom Beedle	Abstain
Councillor Jon-Paul Blundell	For
Councillor Nicole Burnett	For
Councillor Mike Clarke	Abstain
Councillor Norah Clarke	Abstain
Councillor Richard Collins	For
Councillor Huw David	For
Councillor Paul Davies	For
	For
Councillor Pam Davies	
Councillor Sorrel Dendy	Abstain
Councillor Keith Edwards	Against
Councillor Jane Gebbie	For
Councillor Tom Giffard	Abstain
Councillor Richard Granville	For
Councillor Cheryl Green	Abstain
Councillor Gareth Howells	For
Councillor Altaf Hussain	For
Councillor Malcolm James	For
Councillor Brian Jones	Abstain
Councillor Martyn Jones	For
Councillor Mike Kearn	For
Councillor David Lewis	For
Councillor Janice Lewis	For
Councillor John McCarthy	For
Councillor David Owen	For
Councillor Dhanisha Patel	For
Councillor Ross Penhale-Thomas	Abstain
Councillor Aniel Pucella	For
Councillor Kay Rowlands	Abstain
Councillor Rod Shaw	For
Councillor Charles Smith	For
Councillor Stephen Smith	For
Councillor John Spanswick	For
Councillor Roz Stirman	For
Councillor Gary Thomas	For
Councillor Jefferson Tildesley MBE	For
Councillor Elaine Venables	Abstain
Councillor Sadie Vidal	Abstain
Councillor Matthew Voisey	For
Councillor Lyn Walters	Abstain
Councillor Ken Watts	Abstain
Councillor Carolyn Webster	Abstain
Councillor David White	For
Councillor Philip White	For
Councillor Alex Williams	Abstain
Councillor Amanda Williams	Abstain
Councillor Hywel Williams	For
Councillor Julia Williams	For
Councillor Richard Young	For
Carried	

<u>For</u>	<u>Against</u>	<u>Abstain</u>
32	2	17

186.4 Appointment of Chairperson of Licensing Committee / Licensing Act 2003 Committee

Committee	
Appointment of Chairperson of Licensing Commi	ittee / Licensing Act 2003
Committee (Motion)	
A recorded vote was requested as follows:	
Councillor Sean Aspey	Against
Councillor Stuart Baldwin	Against For
Councillor Tom Beedle	Abstain For
Councillor Jon-Paul Blundell	
Councillor Nicole Burnett	For
Councillor Mike Clarke	Abstain
Councillor Norah Clarke	Abstain
Councillor Richard Collins	For
Councillor Huw David	For
Councillor Paul Davies	For
Councillor Pam Davies	For
Councillor Sorrel Dendy	Abstain
Councillor Keith Edwards	Against
Councillor Jane Gebbie	For
Councillor Tom Giffard	Abstain
Councillor Richard Granville	For
Councillor Cheryl Green	Abstain
Councillor Gareth Howells	For
Councillor Altaf Hussain	For
Councillor Malcolm James	For
Councillor Brian Jones	Abstain
Councillor Martyn Jones	For
Councillor Mike Kearn	For
Councillor David Lewis	For
Councillor Janice Lewis	For
Councillor John McCarthy	For
Councillor David Owen	For
Councillor Dhanisha Patel	For
Councillor Ross Penhale-Thomas	Abstain
Councillor Aniel Pucella	For
Councillor Kay Rowlands	Abstain
Councillor Rod Shaw	For
Councillor Charles Smith	For
Councillor Stephen Smith	For
Councillor John Spanswick	For
Councillor Roz Stirman	Abstain
Councillor Gary Thomas	For
	For
Councillor Jefferson Tildesley MBE	
Councillor Elaine Venables	Abstain
Councillor Sadie Vidal	Abstain
Councillor Matthew Voisey	Abstain
Councillor Lyn Walters	For
Councillor Ken Watts	Abstain
Councillor Carolyn Webster	Abstain
Councillor David White	For
Councillor Philip White	For
Councillor Alex Williams	Abstain

Councillor Amanda Williams	Abstain
Councillor Hywel Williams	For
Councillor Julia Williams	For
Councillor Richard Young	For
Carried	

For Against Abstain
32 2 15

186.5 Appointment of Chairperson of Town and Community Council Forum

Appointment of Chairperson of Town and Community Council Forum  Appointment of Chairperson of Town and Community Council Forum (Motion)	
A recorded vote was requested as follows:	minumity Council i Ordin (Motion)
A recorded vote was requested as follows.	
Councillor Sean Aspey	Against
Councillor Stuart Baldwin	For
Councillor Tom Beedle	Abstain
Councillor Jon-Paul Blundell	For
Councillor Nicole Burnett	For
Councillor Mike Clarke	Abstain
Councillor Norah Clarke	For
Councillor Richard Collins	For
Councillor Huw David	For
Councillor Paul Davies	For
Councillor Pam Davies	For
Councillor Sorrel Dendy	Abstain
Councillor Keith Edwards	Abstain
Councillor Jane Gebbie	For
Councillor Tom Giffard	Against
Councillor Richard Granville	For
Councillor Cheryl Green	For
Councillor Gareth Howells	For
Councillor Altaf Hussain	No vote recorded
Councillor Malcolm James	For
Councillor Brian Jones	Abstain
Councillor Martyn Jones	For
Councillor Mike Kearn	For
Councillor David Lewis	For
Councillor Janice Lewis	For
Councillor John McCarthy	For
Councillor David Owen	Abstain
Councillor Dhanisha Patel	For
Councillor Ross Penhale-Thomas	Abstain
Councillor Aniel Pucella	For
Councillor Kay Rowlands	Abstain
Councillor Rod Shaw	For
Councillor Charles Smith	For
Councillor Stephen Smith	For
Councillor John Spanswick	For
Councillor Roz Stirman	Abstain
Councillor Gary Thomas	For
Councillor Jefferson Tildesley MBE	For
Councillor Elaine Venables	Abstain
Councillor Sadie Vidal	Abstain

Councillor Matthew Voisey	For
Councillor Lyn Walters	For
Councillor Ken Watts	Abstain
Councillor Carolyn Webster	Abstain
Councillor David White	For
Councillor Philip White	No vote recorded
Councillor Alex Williams	Abstain
Councillor Amanda Williams	Abstain
Councillor Hywel Williams	For
Councillor Julia Williams	For
Councillor Richard Young	For
Carried	

For Against Abstain
20 5 24

186.6 Appointment of Chairperson of Subject Overview and Scrutiny Committee 1

Appointment of Chairperson of Subject Overview and Scrutiny Committee 1  (Motion)		
A recorded vote was requested as follows:		
Councillor Sean Aspey	For	
Councillor Stuart Baldwin	Abstain	
Councillor Tom Beedle	Abstain	
Councillor Jon-Paul Blundell	Abstain	
Councillor Nicole Burnett	For	
Councillor Mike Clarke	For	
Councillor Norah Clarke	For	
Councillor Richard Collins	Abstain	
Councillor Huw David	Abstain	
Councillor Paul Davies	Abstain	
Councillor Pam Davies	Abstain	
Councillor Sorrel Dendy	For	
Councillor Keith Edwards	Against	
Councillor Jane Gebbie	Abstain	
Councillor Tom Giffard	For	
Councillor Richard Granville	Abstain	
Councillor Cheryl Green	For	
Councillor Gareth Howells	Abstain	
Councillor Altaf Hussain	For	
Councillor Malcolm James	For	
Councillor Brian Jones	For	
Councillor Martyn Jones	Abstain	
Councillor Mike Kearn	Abstain	
Councillor David Lewis	Abstain	
Councillor Janice Lewis	Abstain	
Councillor John McCarthy	Abstain	
Councillor David Owen	For	
Councillor Dhanisha Patel	No vote recorded	
Councillor Ross Penhale-Thomas	Abstain	
Councillor Aniel Pucella	For	
Councillor Kay Rowlands	For	
Councillor Rod Shaw	Abstain	

Councillor Charles Smith	Abstain
Councillor Stephen Smith	Abstain
Councillor John Spanswick	Abstain
Councillor Roz Stirman	Against
Councillor Gary Thomas	For
Councillor Jefferson Tildesley MBE	For
Councillor Elaine Venables	Abstain
Councillor Sadie Vidal	For
Councillor Matthew Voisey	For
Councillor Lyn Walters	For
Councillor Ken Watts	Against
Councillor Carolyn Webster	For
Councillor David White	Abstain
Councillor Philip White	No vote recorded
Councillor Alex Williams	Against
Councillor Amanda Williams	For
Councillor Hywel Williams	Abstain
Councillor Julia Williams	Against
Councillor Richard Young	Abstain
Carried	

<u>For</u>	<u>Against</u>	<u>Abstain</u>
28	1	20

186.7 Appointment of Chairperson of Subject Overview and Scrutiny Committee 2

Appointment of Chairperson of Subject Overview and Scrutiny Committee 2 (Motion)		
A recorded vote was requested as follows:		
Councillor Sean Aspey	For	
Councillor Stuart Baldwin	Abstain	
Councillor Tom Beedle	For	
Councillor Jon-Paul Blundell	Abstain	
Councillor Nicole Burnett	Abstain	
Councillor Mike Clarke	For	
Councillor Norah Clarke	For	
Councillor Richard Collins	Abstain	
Councillor Huw David	Abstain	
Councillor Paul Davies	Abstain	
Councillor Pam Davies	Abstain	
Councillor Sorrel Dendy	For	
Councillor Keith Edwards	For	
Councillor Jane Gebbie	Abstain	
Councillor Tom Giffard	For	
Councillor Richard Granville	Abstain	
Councillor Cheryl Green	For	
Councillor Gareth Howells	Abstain	
Councillor Altaf Hussain	For	
Councillor Malcolm James	For	
Councillor Brian Jones	For	
Councillor Martyn Jones	For	
Councillor Mike Kearn	Abstain	
Councillor David Lewis Abstain		

Councillor Janice Lewis	Abstain
Councillor John McCarthy	Abstain
Councillor David Owen	For
Councillor Dhanisha Patel	No vote recorded
Councillor Ross Penhale-Thomas	For
Councillor Aniel Pucella	For
Councillor Kay Rowlands	For
Councillor Rod Shaw	Abstain
Councillor Charles Smith	Abstain
Councillor Stephen Smith For	
Councillor John Spanswick	Abstain
Councillor Roz Stirman	For
Councillor Gary Thomas	For
Councillor Jefferson Tildesley MBE	Against
Councillor Elaine Venables	For
Councillor Sadie Vidal	For
Councillor Matthew Voisey	For
Councillor Lyn Walters	For
Councillor Ken Watts	For
Councillor Carolyn Webster For	
Councillor David White	Abstain
Councillor Philip White	No vote recorded
Councillor Alex Williams	For
Councillor Amanda Williams	For
Councillor Hywel Williams	Abstain
Councillor Julia Williams	For
Councillor Richard Young	Abstain
Carried	

<u>For</u>	<u>Against</u>	Abstain
38	4	8

186.8 Appointment of Chairperson of Subject Overview and Scrutiny Committee 3

Appointment of Chairperson of Subject Overview and Scrutiny Committee 3 (Motion)		
A recorded vote was requested as follows:		
Councillor Sean Aspey	For	
Councillor Stuart Baldwin	For	
Councillor Tom Beedle	Abstain	
Councillor Jon-Paul Blundell	For	
Councillor Nicole Burnett	For	
Councillor Mike Clarke	For	
Councillor Norah Clarke	For	
Councillor Richard Collins	For	
Councillor Huw David	For	
Councillor Paul Davies	For	
Councillor Pam Davies	For	
Councillor Sorrel Dendy	Abstain	
Councillor Keith Edwards	Against	
Councillor Jane Gebbie	For	
Councillor Tom Giffard	Against	
Councillor Richard Granville	For	

Councillor Cheryl Green	For
Councillor Gareth Howells	For
Councillor Altaf Hussain	For
Councillor Malcolm James	For
Councillor Brian Jones	Abstain
Councillor Martyn Jones	For
Councillor Mike Kearn	For
Councillor David Lewis	For
Councillor Janice Lewis	For
Councillor John McCarthy	For
Councillor David Owen	Abstain
Councillor Dhanisha Patel	For
Councillor Ross Penhale-Thomas	Abstain
Councillor Aniel Pucella	No vote recorded
Councillor Kay Rowlands	Against
Councillor Rod Shaw	For
Councillor Charles Smith	For
Councillor Stephen Smith	For
Councillor John Spanswick	For
Councillor Roz Stirman	Abstain
Councillor Gary Thomas	For
Councillor Jefferson Tildesley MBE	For
Councillor Elaine Venables	Abstain
Councillor Sadie Vidal	Against
Councillor Matthew Voisey	For
Councillor Lyn Walters	For
Councillor Ken Watts	For
Councillor Carolyn Webster	For
Councillor David White	For
Councillor Philip White	For
Councillor Alex Williams	For
Councillor Amanda Williams	Abstain
Councillor Hywel Williams	For
Councillor Julia Williams For	
Councillor Richard Young	For
Carried	

# RESOLVED: That Council:-

- (1) Appointed the Overview and Scrutiny Committees and such other Committees as the Council considers appropriate to deal with matters which are neither reserved to the Council nor are executive functions:
- (2) Determined the size and terms of reference for those Committees as set out in **Appendix 1** of the report;
- (3) Determined the allocation of seats to political groups in accordance with the political balance rules as set out in Appendix 2 of the report;
- (4) Determined which political groups represented at Council are entitled to make which appointments of Overview and Scrutiny Committee Chairpersons;

- (5) Received nominations and appointed Councillors to serve on each of the Committees, Panels and other bodies (as indicated);
  - Appeals Panel
  - Appointments Committee (Chairperson The Leader)
  - Audit Committee
  - Democratic Services Committee
  - Development Control Committee
  - Licensing Committee
  - Licensing Act 2003 Committee
  - Town and Community Council Forum
  - Subject Overview and Scrutiny Committee 1
  - Subject Overview and Scrutiny Committee 2
  - Subject Overview and Scrutiny Committee 3
  - Corporate Overview and Scrutiny Committee
- (6) Received nominations and appointed the Chairpersons and Vice-Chairpersons of the following Committees, Panels and other bodies (as indicated) with it being noted that the Audit Committee at its first scheduled meeting will appoint a Chairperson and Vice-Chairperson:-
- It was moved and duly seconded that Councillor JE Lewis be nominated Chairperson of the Appeals Panel. A recorded vote was carried out on this appointment as well as the remainder of appointment of Chairpersons to the undermentioned bodies, the results of which were contained in the Minutes as above:-
  - Councillor JE Lewis was therefore appointed Chairperson of the Appeals Panel.
  - Councillor N Burnett was nominated as Vice-Chairperson of the Appeals Panel with there being no further nominations. This appointment was subsequently carried by way of ascent.
- 2) It was moved and duly seconded that Councillor E Venables be nominated Chairperson of the Democratic Services Committee.
  - Councillor E Venables was appointed Chairperson of the Democratic Services Committee. There was no Vice-Chairperson of this Committee
- 3) It was moved and duly seconded that Councillor G Thomas be nominated Chairperson of the Development Control Committee:-
  - Councillor G Thomas was therefore appointed Chairperson of the Development Control Committee.
  - Councillor RM Granville was nominated as Vice-Chairperson of the Development Control Committee with there being no further nominations. This appointment was subsequently carried by way of ascent.

- 4) It was moved and duly seconded that Councillor D Lewis be nominated Chairperson of the Licensing Committee/ Licensing Act 2003 Committee.
  - Councillor D Lewis was therefore appointed Chairperson of the Licensing Committee/Licensing Act 2003 Committee.
  - Councillor PA Davies was nominated as Vice-Chairperson of the Licensing Committee/Licensing Act 2003 Committee with there being no further nominations. This appointment was subsequently carried by way of ascent.
- 5) It was moved and duly seconded that Councillor HJ David be nominated Chairperson of the Town and Community Council Forum.
  - Councillor HJ David was therefore appointed Chairperson of the Town and Community Council Forum.
  - Councillor CE Smith was nominated as Vice-Chairperson of the Town and Community Council Forum with there being no further nominations. This appointment was subsequently carried by way of ascent.
- 6) It was moved and duly seconded that Councillor CA Webster be nominated Chairperson of Subject Overview and Scrutiny Committee 1.
  - Councillor CA Webster was therefore appointed Chairperson of Subject Overview and Scrutiny Committee 1.
- 7) It was moved and duly seconded that Councillor CA Green be nominated Chairperson of Subject Overview and Scrutiny Committee 2
  - Councillor CA Green was therefore appointed Chairperson of Subject Overview and Scrutiny Committee 2.
- 8) It was moved and duly seconded that Councillor JC Spanswick be nominated Chairperson of Subject Overview and Scrutiny Committee 3
- Councillor JC Spanswick was therefore appointed Chairperson of Subject Overview and Scrutiny Committee 3
  - (7) It was noted that there were no Vice-Chairperson appointments to the above Overview and Scrutiny Committees.
  - (8) That approval be given for delegated power to be granted to the Monitoring Officer to facilitate and appoint one Town/Community Council representative on the Standards Committee, in accordance with the provisions of paragraph 4.3 of the report.

# 187. REPRESENTATION ON OUTSIDE BODIES AND OTHER COMMITTEES

The Corporate Director – Operational and Partnership Services submitted a report, the purpose of which was to seek Council's approval for the appointment of Members to the South Wales Police and Crime Panel, and the South East Wales Strategic Planning Group, as set out in Appendix 1 to the report.

RESOLVED: That Council approved the following nominations to the bodies

listed below:-

South Wales Police and Crime Panel - Councillor RE Young

South East Wales Strategic Planning Group – The Chairperson of the Development Control Committee – Councillor G Thomas

# 188. <u>URGENT ITEMS</u>

None.

The meeting closed at 15:55



#### **BRIDGEND COUNTY BOROUGH COUNCIL**

# REPORT TO COUNCIL

#### 20 JUNE 2018

# JOINT REPORT OF THE INTERIM CORPORATE DIRECTOR – EDUCATION AND FAMILY SUPPORT AND THE INTERIM HEAD OF FINANCE AND SECTION 151 OFFICER

#### **CWMFELIN PRIMARY SCHOOL CAPITAL PROJECT**

# 1. Purpose of report

- 1.1 The purpose of this report is to seek Council approval to revise the Capital Programme for 2018 to 2028 to include a budget of £165,000 for the build of a new classroom at Cwmfelin Primary School.
- 1.2 In their meeting on 19 June 2018, Cabinet was asked to approve a report to be submitted to Council for approval to amend the Capital Programme to include a budget of £165,000 to fund the new-build classroom space at Cwmfelin Primary School, to be met from earmarked reserves, the school and Education and Family Support Directorate budgets.
- 2. Connection to corporate improvement objectives/other corporate priorities
- 2.1 This report assists in the achievement of the following corporate priority/priorities:

**Supporting a successful economy** - taking steps to make the county a good place to do business, for people to live, work, study and visit, and to ensure that our schools are focused on raising the skills, qualifications and ambitions of all people in the county.

**Smarter use of resources** - ensuring that all resources (financial, physical, ecological, human and technological) are used as effectively and efficiently as possible and support the development of resources throughout the community that can help deliver the Council's priorities.

# 3. Background

- 3.1 On 3 March 2015, Cabinet approval was received for the Council to adopt revised principles as a framework for school organisation in Bridgend. Five key principles were set out to inform the organisation and modernisation of our schools. These are:
  - commitment to high standards and excellence in provision;
  - equality of opportunity, so that all pupils can access quality learning opportunities, regardless of which school they attend;
  - inclusive schools, which cater for the learning needs of all their pupils:
  - community-focused schools, where the school actively engages with its local community; and
  - value for money.

- 3.2 The Policy and Planning Framework sets out 17 areas where these principles should be applied in practice.
- 3.3 The principles which are particularly relevant are the size of primary schools (to ensure that "all Bridgend's primary schools are large enough to make the full range of necessary provision") and value for money, efficiency and effectiveness ("narrowing the gap between the most and the least expensive provision currently").

# 4. Current situation/proposal

- 4.1 Despite staff making best use of the school premises, the insufficient size of classroom spaces at Cwmfelin Primary School is putting pressure on teaching and learning opportunities for the school.
- 4.2 The local authority has recognised that the school needs additional space to aid the delivery of the foundation phase and undertake interventions.
- 4.3 There have been a number of options considered to provide additional space at the school. However, the options, which included the transfer of a mobile classroom from Betws Primary School, internal adaptations to an existing mobile classroom and a new-build single or double classroom, were all cost prohibitive.
- 4.4 A scheme has since been developed for provision of accommodation suitable for groups of 20, which meets the school's needs. It is proposed to proceed on the basis of providing this space as a new build on an area of land close to the nursery building on the school site. This provision will provide the school with the much needed additional space.
- 4.5 This additional space will ease pressure on existing classes and support the delivery of interventions and group work. It is not anticipated that any additional classroom space will be required in the near future, as projected demographic growth is relatively low in this school's catchment area. There is therefore no proposal to increase the published admission number for the school as a result of this proposal.
- 4.6 This minimal enlargement does not require a statutory procedure as prescribed within the School Organisation Code.

# 5. Effect upon policy framework and procedure rules

5.1 There is no effect upon the policy framework or procedure rules.

# 6. Equality Impact Assessment

6.1 An Equality Impact Assessment has been undertaken. The assessment has concluded that there is no negative impact on the duties of the Council towards protected groups.

# 7. Well-being of Future Generations (Wales) Act 2015 implications

7.1 The Well-being of Future Generations (Wales) Act 2015 Assessment (appendix 1)

provides a comprehensive summary of the outcomes expected from the implementation of the service.

Longterm

Integration

Supports the improvement of standards and outcomes in schools.

Prevention Provision of places at schools is reviewed on an annual basis to

ensure there is a sufficient supply of places and suitable accommodation to deliver the curriculum effectively.

Providing sufficient places ensures that the curriculum can be delivered and meets the social, environmental and cultural

objectives.

Collaboration The local authority works effectively with schools, Estyn and with the

Central South Consortium (CSC).

Involvement This area of work involves all stakeholders within the school (staff

and pupils) and nearby residents.

# 8. Financial implications

8.1 The estimated cost of the project to provide a new-build classroom space to accommodate 20 pupils is £165,000.

- 8.2 An earmarked reserve budget of £150,000 has been established for this scheme.
- 8.3 It has been agreed that the estimated shortfall of £15,000 will be funded on a 50:50 shared basis between the school and the Education and Family Support Directorate. The Directorate's contribution of £7,500 will be met from the school modernisation capital retention budget.
- 8.4 The school will receive an additional delegated revenue budget allocation for the increase in floor area through formula funding following completion/handover which will be met from the overall schools' delegated budget.

#### 9. Recommendation

9.1 Council is recommended to give approval to amend the Capital Programme to include a budget of £165,000 to fund the new-build classroom space at Cwmfelin Primary School, to be met from earmarked reserves, the school and Education and Family Support Directorate budgets.

Lindsay Harvey and Gill Smith Interim Corporate Director – Education and Family Support and Interim Head of Finance and Section 151 Officer 19 June 2018

Contact officer: Nicola Echanis

Head of Education and Early Help

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Postal address: Education and Family Support

Civic Offices Angel Street Bridgend CF31 4WB

# **Background documents:**

Cabinet Report 3 March 2015: "PRINCIPLES DOCUMENT"

Cabinet Report (1 September 2015): "STRATEGIC REVIEW INTO THE DEVELOPMENT AND RATIONALISATION OF THE CURRICULUM AND ESTATE PROVISION OF PRIMARY, SECONDARY AND POST-16 EDUCATION"

MTFS Report to Council – 28 February 2018

Well-being of Future Generations (Wales) Act 2015 Assessment

# WELL-BEING OF FUTURE GENERATIONS (WALES) ACT 2015 ASSESSMENT

Project Description (key aims): Additional accommodation for Cwmfelin Primary School – Capital Project

Section 1	Complete the table below to assess how well you have applied the 5 ways of working.	
Long-term (The importance of	How does your project / activity balance short-term need with the long-term and planning for the future?	
balancing short term needs with the need to safeguard the ability to also meet long term needs)	The additional classroom space, which will provide an additional 20 places, will help ease overcrowding in existing teaching areas and meet a short term need. In the long term, a review of educational places in the Llynfi valley will be undertaken to assess need for future places and to inform future bands of the School Modernisation programme.	
Prevention (How acting to	2. How does your project / activity put resources into preventing problems occurring or gett worse?	
prevent problems occurring or getting worse may help public bodies meet their objectives)	Provision of places at schools is reviewed on an annual basis to ensure there is a sufficient supply of places and suitable accommodation to deliver the curriculum effectively. The additional classroom space will allow the school to reduce class sizes, therefore if pupil number increase, there would be space to accommodate additional children.	
Integration (Considering how	3. How does your project / activity deliver economic, social, environmental & cultural outcomes together?	
	Providing sufficient places ensures that the curriculum can be delivered and meets the social, environmental and cultural objectives. The construction of the new classroom will be competitively tendered, thereby achieving best value for money, potentially providing opportunities for local SMEs to tender for the construction, which would support economic activity.	

impact upon each of the wellbeing goals, on their objectives, or on the objectives of other public bodies)	
Collaboration (Acting in	4. How does your project / activity involve working together with partners (internal and external) to deliver well-being objectives?
collaboration with any other person (or different parts of the body itself) that could help the body meet its well- being objectives)	The local authority works effectively with schools, Estyn and with the Central South Consortium (CSC). Officers will work with technical colleagues developing the scheme to ensure that the building design is sustainable and energy efficient.
Involvement	5. How does your project / activity involve stakeholders with an interest in achieving the well-being goals? How do those stakeholders reflect the diversity of the area?
(The importance of involving people with an interest in achieving the wellbeing goals, and ensuring that those people reflect the diversity of the area which the body serves)	This area of work involves all stakeholders within the school (governors, staff and pupils) and the local community.

Section 2 Assess how well your project / activity will result in multiple benefits for our communities and contribute to the national well-being goals (use Appendix 1 to help you).		
Description of the Well-being goals	How will your project / activity deliver benefits to our communities under the national well-being goals?	Is there any way to maximise the benefits or minimise any negative impacts to our communities (and the contribution to the national well-being goals)?
A prosperous Wales An innovative, productive and low carbon society which recognises the limits of the global environment and therefore uses resources efficiently and proportionately (including acting on climate change); and which develops a skilled and welleducated population in an economy which generates wealth and provides employment opportunities, allowing people to take advantage of the wealth generated through securing decent work.	The construction company could potentially be a locally based organisation. This company has to adhere to sustainability strategies developed for construction and meet targets for recycling. They are also expected to provide community benefits on each project. This could include providing employment and work experience work opportunities as appropriate.	We would maximise the benefits by ensuring that certain key aspects are detailed within the construction contract.
A resilient Wales A nation which maintains and enhances a biodiverse natural environment with healthy functioning ecosystems that support social, economic and ecological resilience and the capacity to adapt to change (for example climate change).	The scheme will be developed to ensure that there is no adverse impact on the environment.	N/A
A healthier Wales A society in which people's physical and mental well-being is maximised and in which choices and behaviours that benefit future health are understood.	The improved school environment for pupils and staff encourages physical and mental well-being.	Ensuring the building is designed to current regulations.

A more equal Wales A society that enables people to fulfil their potential no matter what their background or circumstances (including their socio economic background and circumstances).	Cwmfelin Primary will continue to be an all- inclusive school and promote opportunities to all pupils for them to learn, develop and reach their full potential.	Ensure the building design is fully inclusive.
A Wales of cohesive communities Attractive, viable, safe and well- connected communities.	Cwmfelin Primary will continue to promote opportunities to engage the community in school life and promote the ethos that the school is the heart of the community.	Improved facilities at the school presents opportunity for increased community use.
A Wales of vibrant culture and thriving Welsh language A society that promotes and protects culture, heritage and the Welsh language, and which encourages people to participate in the arts, and sports and recreation.	Cwmfelin Primary will continue to promote the importance of the Welsh language, heritage and culture.	This facility enables the school to better deliver the full curriculum which would include Welsh, its culture and heritage.
A globally responsible Wales A nation which, when doing anything to improve the economic, social, environmental and cultural well-being of Wales, takes account of whether doing such a thing may make a positive contribution to global well-being.	Construction will require the use of locally sourced contractor, however, it is likely that materials specified may be sourced outside of Wales, thereby support the global economy.	In order to minimise any negative impact, we would seek to ensure that the majority of materials are available from Welsh suppliers.

# Section 3 Will your project / activity affect people or groups of people with protected characteristics? Explain what will be done to maximise any positive impacts or minimise any negative impacts

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Section 4	Identify decision meeting for Project/activity e.g. Cabinet, Council or delegated decision taken by Executive Members and/or Chief Officers	
Compiling Off	icers Name:	Nicola Echanis
Compiling Off	icers Job Title:	Head of Education and Early Help
Date complete	ed:	12 <sup>th</sup> June 2018

# **BRIDGEND COUNTY BOROUGH COUNCIL**

#### REPORT TO COUNCIL

#### **20 JUNE 2018**

# REPORT OF THE CORPORATE DIRECTOR - COMMUNITIES

# **BRIDGEND LOCAL DEVELOPMENT PLAN (2013) REVIEW REPORT**

# 1. Purpose of the Report

- 1.1 To report to Council the outcome of the consultation exercise on the Bridgend Local Plan (2013) draft Review Report and seek Council's approval to submit the final Bridgend LDP Review Report (attached at Appendix 1) (in conjunction with the Replacement LDP Delivery Agreement (see separate item)) to Welsh Government before the end of June 2018.
- 1.2 The Review Report sets out the proposed extent of likely changes to the existing LDP (2006-2021) and seeks to confirm the revision procedure to be followed in preparing a replacement LDP. It is proposed that the Replacement LDP will cover a plan period up to 2033, which is the end of a 15 year plan period that will commence in 2018.

# 2. Connection to Corporate Improvement Objectives/Other Corporate Priorities

2.1 The Bridgend Local Development Plan (LDP) is a high level strategy which must be prepared by the Council. The LDP sets out in land-use terms the priorities and objectives of the Corporate Plan. A future Replacement LDP will be required to express in land-use terms, the wellbeing objectives and priorities of the Bridgend Public Services Board's Well-being Plan.

# 3. Introduction and Background

- 3.2 The Bridgend Local Development Plan (LDP) was adopted by Bridgend County Borough Council on 18<sup>th</sup> September 2013 and sets out the Council's objectives for the development and use of land in Bridgend County Borough over the 15 year plan period 2006 to 2021, and its policies to implement them.
- 3.3 An up-to-date LDP is an essential part of a plan-led planning system in Wales. In order to ensure that there is a regular and comprehensive assessment of whether plans remain up-to-date the Council is statutorily required under Section 69 of the Planning and Compulsory Purchase Act 2004 to undertake a full review of the adopted LDP at intervals not longer than every 4 years from the date of adoption. As such, a full review of the adopted LDP was triggered in September 2017.

- 3.4 In accordance with statutory requirements, since its adoption, the LDP has been monitored on an annual basis with the publication of 3 Annual Monitoring Reports (AMRs). The AMR assesses the extent to which the LDP's strategy, policies and allocations are being delivered and how effective it has been in delivering the plan's overall vision and objectives.
- 3.5 Any revision to an LDP must be preceded by a Review Report which is a statutory part of the full LDP Review process, forming part of the documentation required at the future Pre-Deposit and Deposit stages of a revised LDP and will be submitted for consideration as part of the Replacement LDP's Examination process.
- 3.6 The primary functions of a Review Report are to determine the appropriate procedural route and key issues to be considered when taking the existing LDP forward.
- 3.7 In terms of 'procedural route', in the case of Bridgend, the plan is already the subject to a statutory required 4 year full review, and as such all aspects of the plan will need to be assessed to consider if they remain sound and fit for purpose. This will include the LDP vision, objectives, spatial strategy, policies and land-use allocations, broadly following the same preparation process and stages as the original plan.
- 3.8 The Review Report also considers whether the process of producing a replacement LDP should be undertaken on an individual basis or jointly with neighbouring Local Planning Authorities.
- 3.9 In terms of the role of the Review Report in identifying 'key issues' to be addressed in a replacement Plan, an integral part of this assessment are the findings of the preceding AMRs and consideration of the existing plans underlying evidence base (in terms of whether this needs to be replaced or updated). The Review Report also identifies other significant contextual changes in circumstances and policy context at a national, regional and local level, as these issues are also likely to inform and influence any potential changes and future direction of a Replacement Plan.

#### **Public Consultation**

- 3.10 Members will recall that a report was presented to Council on the 25th April 2018 seeking authorisation to undertake targeted consultation on the draft Bridgend LDP Review Report between 30th April 2018 and 25th May 2018. The Consultation on the draft Review Report was undertaken in conjunction with the draft Delivery Agreement (see separate item) and it is proposed to submit both the final Review Report and Delivery Agreement to Welsh Government before the end of June 2018.
- 3.11 The consultation was advertised in the following ways:

- The consultation documents were available for inspection with representation forms at the Civic Offices, Angel Street;
- Information on the consultation, including all the documentation, representation forms and the facility to make representations electronically was placed on the Council's website; and
- E-mails and letters were sent to approximately 190 targeted consultees including Community Councils, planning consultants, house builders, housing associations and other relevant external organisations with details on how to respond.
- 3.12 By the end of the consultation period 11 individuals and external organisations had submitted comments on the draft Review Report. In response, the Council has produced a Consultation Report (which is included as Appendix 7 in the final Review Report) that provides the Council's response to the representations received. However, it has not been necessary to make any significant amendments to the document as a result of comments from the public consultation. Copies of the full representations can be viewed by Members at the Planning Department.

#### 4. Current Situation

The main findings of the final Review Report are as follows:-

# 4.1 Contextual Changes

The Replacement LDP will need to be updated to take account of a range of new Acts, Policy Frameworks, initiatives and evidence at a national, regional and local level.

The most significant in land-use terms in determining the future direction of the Replacement LDP will be evidence base changes associated with Welsh Government Population and Household projections, the work emanating from the National Development Framework (NDF) and regional work associated with the Strategic Development Plan (SDP) and Cardiff Capital Region City Deal, whilst ensuring that any changes and opportunities that this contextual evidence presents is compatible with the objectives of Bridgend's Wellbeing Plan.

# 4.2 Assessment of Likely Changes Required to the Current LDP

The Regeneration-Led Spatial Strategy that underpins the LDP has been broadly successful, especially in bringing forward a number of residential and mixed-use allocated sites (primarily on brownfield land) within the County Borough. The delivery of sites has been especially successful within the Strategic Regeneration Growth Areas of Bridgend and the Valleys Gateway. The implementation of the LDP Strategy has however been less successful in the Strategic Regeneration Growth Areas of Maesteg and the Llynfi Valley and Porthcawl. This has largely

been attributed to land-ownership issues and assembly and viability issues especially within the upper areas of the Llynfi Valley.

In terms of going forward with the LDP's existing Strategy, given that the majority of existing brownfield regeneration sites have been delivered or are committed (and expected to come forward within the next few years especially within Bridgend and the Valley's Gateway Growth Areas), it is likely that the existing Strategy will need to be reconsidered if it is to deliver future housing requirements for the County Borough up to 2033, especially given that the housing land supply within the County Borough has fallen below the 5 year minimum requirement. The Review Report therefore recognises an urgent need to address a shortfall in the housing land supply by the identification of additional housing sites.

Notwithstanding the need to identify new housing sites to address an identified shortfall, many other policies are performing effectively and are likely to require only minor amendments to reflect contextual changes and updates to national policy.

# 4.3 Review of the Evidence Base

LDPs have to be based on robust evidence to ensure that critical land-use issues are identified and properly addressed. Some of the evidence base studies that underpin existing LDP policies are out-of-date and need to be updated and/or replaced in order to fully understand the land-use requirements of the County Borough up to 2033.

Some of the critical evidence base studies that will be required to support the Replacement plan are:-

- Population and household forecasts to inform the LDP's dwelling requirement up to 2033.
- Local Housing Needs Assessment to inform the housing requirement tenure type and size of dwelling to match future household type and age profile of the population.
- Employment Land Review Update to assess the future need of employment land suitable for all employment sectors and regional employment aspirations.
- Retail Needs Assessment to identify if there is a requirement for additional floorspace to help inform the Council's approach to manage the vitality and viability of our town centres.
- Renewable Energy evidence to support carbon reduction targets and mitigate the effect of climate change.

# 4.4 LDP Review Options

The Review Report makes the recommendation that the Council undertakes a full review of the existing LDP on an individual Local Planning Authority (LPA) area basis, wherever possible working collaboratively with other LPAs to produce a joint evidence base and with the region to prepare a SDP.

# 5. Effect Upon Policy Framework and Procedure Rules

5.1 The Planning and Compulsory Purchase Act 2004 and regulation 41 of the Town and Country Planning (Local Development Plan) (Wales) Regulation 2005 requires that a Local Planning Authority must commence a full review of its LDP every 4 years from the date of its initial adoption and that such a review must be preceded by a Review Report. The LDP Manual (2015) also advises that the review process should involve engagement with key stakeholders to assist in clarifying the issues to be considered in the review process.

# 6. Equality Impact Assessment

6.1 There are no direct implications associated with this report. However the policies contained within any Replacement LDP will require an equalities impact assessment to be carried out.

# 7. Financial Implications

7.1 The cost of the LDP Review will be met from the Development Planning budget and carried out by development planning staff with expert advice and evidence procured from consultants and through collaboration with neighbouring authorities as required. The financial implications and resources required to prepare a replacement LDP are set out in more detail in the separate Delivery Agreement.

# 8. Wellbeing of Future Generation (Wales) Act 2015

8.1 The LDP Review of Replacement Plan will be prepared in accordance with the 7 Wellbeing goals and the 5 ways of working as identified in the Act.

# 9. Recommendations

- 9.1 That Council approve the final Review Report and authorise the Group Manager Development, Communities Directorate to submit the final Bridgend LDP Review Report (attached at Appendix 1) (in conjunction with the Replacement LDP Delivery Agreement (see separate item)) to Welsh Government before the end of June 2018.
- 9.2 That Council give delegated authority to the Group Manager Development, Communities Directorate to make any factual corrections or minor amendments to the Review Report as considered necessary.

# Mark Shephard Corporate Director - Communities

20th JUNE 2018

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Development Planning Team Leader

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**Development Planning Manager** 

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Communities Directorate Civic Offices, Angel Street BRIDGEND CF31 4WB

# **Background documents**

NA

# LDP Draft Review Report 2018



# Bridgend Local Development Plan 2006-2021























# **Contents**

		Page
1	Introduction & Executive Summary	3
2	What issues have been considered in the LDP Review	7
2.1	LDP Annual Monitoring Report – Key Findings	8
2.2	Contextual Changes	8
2.3	Evidence base change – Welsh Government Population & Household Projections	16
3	Assessment of likely changes required in the current adopted LDP	18
3.1	Review of LDP Vision & Objectives	19
3.2	Review of LDP Strategy	23
3.3	Review of LDP Policies	32
4	Future evidence base requirements	42
5	The LDP Review options	44
6	LDP (2013) Draft Review Report: Public Consultation Report	48
7	Conclusions: What form of plan revision is required?	48

# **APPENDICIES**

		Page
1	Appendix 1: Summary of LDP Policy Review	49
2	Appendix 2: LDP Site Allocation Review	55
3&4	Appendix 3 & 4: Invitation to prepare Joint Local Development Plan and invitation to Local Planning Authorities to prepare a Strategic Development Plan.	62
5	<b>Appendix 5:</b> Cardiff Capital Region Joint Cabinet response to the Cabinet Secretary supporting the principle of a SDP for the Cardiff Capital Region.	62
6	Appendix 6: Bridgend County Borough Council's formal response to the Cabinet Secretary in relation to preparing Joint Local Development Plans.	62
7	<b>Appendix 7:</b> LDP (2013) Draft Review Report: Public Consultation Report – Summary of Key Issues	63

# 1. Introduction

# **Background**

1.1 The Bridgend Local Development Plan (LDP) is a high level strategy which must be prepared by the Council. The current LDP (adopted on 18<sup>th</sup> September 2013) sets out in land-use terms the priorities and objectives of the Corporate Plan. A future Replacement LDP will be required to express in land-use terms, the wellbeing objectives and priorities of the Bridgend Public Services Board's Well-being Plan.

# **Purpose of this Report**

1.2 The Review Report sets out the proposed extent of likely changes to the existing LDP (2006-2021) and seeks to confirm the revision procedure to be followed in preparing a replacement LDP. It is proposed that the Replacement LDP will cover a plan period up to 2033, which is the end of a 15 year plan period that will commence in 2018.

#### **Executive Summary**

- 1.3 The Bridgend Local Development Plan (LDP) was adopted by Bridgend County Borough Council on 18<sup>th</sup> September 2013 and sets out the Council's objectives for the development and use of land in Bridgend County Borough over the 15 year plan period 2006 to 2021, and its policies to implement them.
- 1.4 An up-to-date LDP is an essential part of a plan-led planning system in Wales. In order to ensure that there is a regular and comprehensive assessment of whether plans remain up-to-date the Council is statutorily required under Section 69 of the Planning and Compulsory Purchase Act 2004 to undertake a full review of the adopted LDP at intervals not longer than every 4 years from the date of adoption. As such, a full review of the adopted LDP was triggered in September 2017.
- 1.5 In accordance with statutory requirements, since its adoption, the LDP has been monitored on an annual basis with the publication of 3 Annual Monitoring Reports (AMRs). The AMR assesses the extent to which the LDP's strategy, policies and allocations are being delivered and how effective it has been in delivering the plan's overall vision and objectives.
- 1.6 Any revision to an LDP must be preceded by a Review Report which is a statutory part of the full LDP Review process, forming part of the documentation required at the future Pre-Deposit and Deposit stages of a revised LDP and will be submitted for consideration as part of the Replacement LDP's Examination process.
- 1.7 The primary functions of a Review Report are to determine the appropriate procedural route and key issues to be considered when taking the existing LDP forward.
- 1.8 In terms of 'procedural route', in the case of Bridgend, the plan is already the subject to a statutory required 4 year full review, and as such all aspects of the plan will need to be assessed to consider if they remain sound and fit for purpose. This will include the LDP vision, objectives, spatial strategy, policies and land-use allocations, broadly following the same preparation process and stages as the original plan.

- **1.9** The Review Report also considers whether the process of producing a replacement LDP should be undertaken on an individual basis or jointly with neighbouring Local Planning Authorities.
- 1.10 In terms of the role of the Review Report in identifying 'key issues' to be addressed in a replacement Plan, an integral part of this assessment are the findings of the preceding AMRs and consideration of the existing plans underlying evidence base (in terms of whether this needs to be replaced or updated). The Review Report also identifies other significant contextual changes in circumstances and policy context at a national, regional and local level, as these issues are also likely to inform and influence any potential changes and future direction of a Replacement Plan.

# **Contextual Changes**

- **1.11** The Replacement LDP will need to be updated to take account of a range of new Acts, Policy Frameworks, initiatives and evidence at a national, regional and local level.
- 1.12 The most significant in land-use terms in determining the future direction of the Replacement LDP will be evidence base changes associated with Welsh Government Population and Household projections, the work emanating from the National Development Framework (NDF) and regional work associated with the Strategic Development Plan (SDP) and Cardiff Capital Region City Deal, whilst ensuring that any changes and opportunities that this contextual evidence presents is compatible with the objectives of Bridgend's Wellbeing Plan.

# Assessment of Likely Changes Required to the Current LDP

- 1.13 The Regeneration-Led Spatial Strategy that underpins the LDP has been broadly successful, especially in bringing forward a number of residential and mixed-use allocated sites (primarily on brownfield land) within the County Borough. The delivery of sites has been especially successful within the Strategic Regeneration Growth Areas of Bridgend and the Valleys Gateway. The implementation of the LDP Strategy has however been less successful in the Strategic Regeneration Growth Areas of Maesteg and the Llynfi Valley and Porthcawl. This has largely been attributed to land-ownership issues and assembly and viability issues especially within the upper areas of the Llynfi Valley.
- 1.14 In terms of going forward with the LDP's existing Strategy, given that the majority of existing brownfield regeneration sites have been delivered or are committed (and expected to come forward within the next few years especially within Bridgend and the Valley's Gateway Growth Areas), it is likely that the existing Strategy will need to be reconsidered if it is to deliver future housing requirements for the County Borough up to 2033, especially given that the housing land supply within the County Borough has fallen below the 5 year minimum requirement. The Review Report therefore recognises an urgent need to address a shortfall in the housing land supply by the identification of additional housing sites.
- 1.15 Notwithstanding the need to identify new housing sites to address an identified shortfall, many other policies are performing effectively and are likely to require only minor amendments to reflect contextual changes and updates to national policy.

#### **Review of the Evidence Base**

- 1.16 LDPs have to be based on robust evidence to ensure that critical land-use issues are identified and properly addressed. Some of the evidence base studies that underpin existing LDP policies are out-of-date and need to be updated and/or replaced in order to fully understand the land-use requirements of the County Borough up to 2033.
- **1.17** Some of the critical evidence base studies that will be required to support the Replacement plan are:-
  - Population and household forecasts to inform the LDP's dwelling requirement up to 2033.
  - Local Housing Needs Assessment to inform the housing requirement tenure type and size of dwelling to match future household type and age profile of the population.
  - Employment Land Review Update to assess the future need of employment land suitable for all employment sectors and regional employment aspirations.
  - Retail Needs Assessment to identify if there is a requirement for additional floorspace to help inform the Council's approach to manage the vitality and viability of our town centres.
  - Renewable Energy evidence to support carbon reduction targets and mitigate the effect of climate change.

#### **LDP Review Options**

- 1.18 The Review Report makes the recommendation that the Council undertakes a full review of the existing LDP on an individual Local Planning Authority (LPA) area basis, wherever possible working collaboratively with other LPAs to produce a joint evidence base and with the region to prepare a SDP.
- **1.19** Stakeholders will make a valuable contribution in helping to identify and clarify what issues need to be considered, how effective the existing LDP has been in terms of delivery and the extent of likely changes required.
- 1.20 On this basis, it is proposed to undertake a 'targeted' consultation of the draft Review Report with key stakeholders. To assist in this process the draft Review Report is accompanied by a short questionnaire (see Appendix 2). It is proposed to undertake targeted consultation between 30th April 2018 and 25th May 2018.

# **Structure of the Report**

- **1.21** The Review Report is structured as follows:
- **1.22 Section 2** details the key legislative, national and local policy changes that have occurred since the adoption of the LDP in 2013 which are important considerations to inform the review of the LDP and a summary of the main findings of the 2017 Annual Monitoring Report, taking into account the previous 3 AMR's and associated implications for review of the LDP.
- **1.23 Section 3** provides an assessment of the current LDP and sets out the potential changes required in terms of the Vision and Objectives, Development Strategy, effectiveness of the current policy framework and the position on current allocations to inform the review process.
- **1.24 Section 4** provides an analysis of the areas of evidence base that would need to be reviewed/ updated in preparing a revised LDP
- **1.25 Section 5** considers the potential options for review of the LDP and opportunities for collaboration.
- **1.26 Section 6** provides a conclusion on the appropriate form of plan revision.
- **1.27 Section 7** sets out a summary of the key issues raised during the LDP (2013) Draft Review Report Public Consultation.

# 2. What issues have been considered in the LDP Review?

- **2.1** LDP Annual Monitoring Report Key Findings
- **2.1.1** In line with National Guidance set out in the Local Development Plan Manual the plan review should draw on, amongst other things, the findings of published AMR's. An overview of the LDP Monitoring Data for the third AMR period provides an interesting insight into the implementation of the LDP over the past 12 months. The key findings are set out below:
  - a) The 2017 JHLAS indicates that 406 new homes were completed during the monitoring period 1 April 2016 to 31 March 2017 and that 5046 dwellings have been completed in total during the LDP period 2006 to 2017;
  - b) The 2017 JHLAS indicates that the Council has a housing land supply, assessed against the housing requirement of the Bridgend LDP of 4.0 years;
  - **c)** To date 1160 affordable dwellings have been provided;
  - **d)** During the monitoring period 1 April 2016 to 31 March 2017 1.40 hectares of vacant employment land was developed;
  - e) Within Bridgend Town Centre of the 379 commercial properties surveyed 67were vacant representing a vacancy rate of 17.68 %;
  - f) Within Porthcawl Town Centre of the 204 commercial properties surveyed 10 were vacant representing a vacancy rate of 4.90%;
  - g) Within Maesteg Town Centre of the 167 commercial properties surveyed 10 were vacant representing a vacancy rate of 5.99%;
  - h) The requirement as to whether the Council will need to identify a Gypsy and Traveller Site is now however determined by the new requirements of the Housing (Wales) Act 2014. The Housing (Wales) Act 2014 requires each local authority in Wales to undertake a Gypsy and Traveller Accommodation Assessment (GTAA) to ensure that needs are properly assessed and planned for. In summary, the GTAA covers the period 2016-2031 and estimates the additional pitch provision needed for Gypsies and Travellers in Bridgend. For the first 5 years of the GTAA plan period, there is no requirement for additional pitches and for the remainder of the GTAA plan period, a further 1 additional pitch is required. This gives a total need for the whole GTAA plan period of 1 additional pitch; and
  - i) The County Borough is making a significant contribution to national renewable energy targets. The generating capacity within an immediately adjacent the refined SSA (north of Evanstown) is 65 MW which is considerably higher than the estimated capacity within the SSA of 31 MW.
- 2.1.2 The evidence collected as part of the AMR process indicates that the overall LDP strategy has been broadly successful, delivering many significant benefits for our communities. Most of the housing sites and associated infrastructure allocated in the LDP have been delivered on brownfield land with the exceptions of a few challenging brownfield sites that have stalled due to a combination of viability issues and, in some cases, land ownership issues. However, a number of key housing provision policy targets are not being met which

indicates that these policies are not functioning as intended. The 2017 JHLAS shows that the County Borough has housing land supply, assessed against the housing requirement of the Bridgend LDP, of 4.0 years. It is imperative that the Local Planning Authority progresses with the statutory review of the LDP which will address the shortfall in the housing land supply and facilitate the identification/allocation of additional housing land. The replacement LDP will assist in seeking to avoid 'planning by appeal' and ad hoc development coming forward outside the development plan system and not in accordance with the Plan's strategy.

#### **Contextual Changes**

2.2.1 As reported in the previous Annual Monitoring Reports there have been a number of new Acts in Wales, revisions to Planning Policy Wales, Technical Advice Notes and the publication of new or updated Welsh Government practice guidance that are relevant to the review of the LDP. The most significant of these to inform the review are set out below:

# **National Legislation and Policy**

- 2.2.2 Planning (Wales) Act, 2015 The Act gained Royal assent and became law on 6th July 2015. It sets out a series of legislative changes to deliver reform of the planning system in Wales, to ensure that it is fair, resilient and enables development. The Act addresses 5 key objectives including strengthening the plan led approach to planning with act introducing a legal basis for the preparation of a National Development Framework and Strategic Development Plan, discussed in further detail below.
- 2.2.3 Welsh Government National Development Framework (NDF) The NDF will be the national development plan for Wales and replace the current 20 year 'Wales Spatial Plan People, Places Futures' 2004 / Updated 2008. The NDF will reflect the seven well-being goals and associated five governance principles of the Well-being of Future Generations (Wales) Act 2015 and Planning Policy Wales (PPW) and draw on national policies covering areas such as natural resources and transport and will help to maximise the potential benefits from funding streams and support the delivery of infrastructure plans. It is expected to cover: the key areas of change for housing; economic development and sector growth and implications for places; renewable energy opportunities; areas of significant natural resources; electrification of rail lines, Cardiff Airport, road schemes and connectivity; infrastructure development of national significance; and the Welsh Language. The NDF will be a 20 year land use framework for Wales, which will:-
  - set out where nationally important growth and infrastructure is needed and how the planning system nationally, regionally and locally can deliver it; and
  - provide direction for SDPs and LDPs and support the determination of Developments of National Significance.
- 2.2.4 WGs National Development Framework: Statement of Public Participation (June 2017) has set the following timetable for the production of the NDF:-
  - publish & consult on the main issues, options and preferred option, supported by environmental reports and assessments (12 weeks: April - June 2018);
  - Conduct a 12-week public consultation on the Draft NDF (July Sept 2019);
  - Present a draft NDF to the Assembly for 60 days;

- Have regard to Assembly resolutions / recommendations; and then
- Publish the NDF (September 2020).
- **2.2.5** The review of the LDP will have to be in conformity with the NDF.
- 2.2.6 Welsh Government Regionalisation Proposals The White Paper 'Reforming Local Government: Resilient and Renewed' (Jan 2017) is the Welsh Government's statement of intent about the future of Local Government in Wales. The proposals in this White Paper set out arrangements for regional working; describe a strengthened role for councils and councillors; provide a framework for any future voluntary mergers; and sets out the role of community councils.
- 2.2.7 Furthermore, on 13<sup>th</sup> December 2017, the Welsh Minister wrote to the relevant LPAs, inviting them to submit proposals for a Strategic Development Plan (SDP) for South East (Cardiff), Mid & West (Swansea) and North Wales, with no timescale specified (copy attached at Appendix 3). Similarly, the Minister wrote an additional letter to specific groups of LPA's, including Bridgend, RCT and Caerphilly in "South East Wales West", inviting them to prepare a 'Joint LDP'; with a positive response requested by 28<sup>th</sup> February 2018 (attached at Appendix 4). This matter is considered in later on in this report.
- **2.2.8** Well-being of Future Generations Act, 2015 The Well-being of Future Generations (Wales) Act 2015 - gained Royal Assent and became law on 29 April 2015. The Act strengthens existing governance arrangements for improving the well-being of Wales to ensure "that the needs of the present are met without compromising the ability of future generations to meet their own needs", which is known as the "sustainable development principle". It identifies Seven goals (i.e. a prosperous, resilient, healthier, more equal and globally responsible Wales; and a Wales of cohesive communities, vibrant culture and thriving Welsh Language) to improve the well-being of Wales and introduces national indicators (which have not yet been produced), which will measure the difference being made to the well-being of Wales. It defines "sustainable development" as the process of improving the economic, social, environmental and cultural well-being of Wales by taking action, in accordance with the 'sustainable development principle', aimed at achieving the above well-being goals. Five governance principles are also provided (i.e. long term; integration; collaboration; prevention; and involvement) to aid in the consideration of this work. The LDP was prepared iteratively with a Strategic Environmental Assessment / Sustainability Appraisal (SEA/SA) which accords with sustainable development principles. Therefore the LDP review and emerging Local Well Being Plans under the Act will need to be informed by sustainable development principles and there will be clear linkages between the aims and objectives of respective plans. The potential impact of the Act and Local Well Being Plans for any revised LDP are considered in this report.
- 2.2.9 Environment (Wales) Act, 2016 The Environment (Wales) Act received Royal Assent and became law on 21 March 2016. It puts in place the legislation needed to plan and manage Wales' natural resources in a more proactive, sustainable and joined-up way; and requires Natural Resources Wales (NRW) to report on the principality's natural resources and detail their ability to respond to pressures and adapt to climate change. Therefore NRW published the State of Natural Resources Report (SoNaRR) in September 2016.

- 2.2.10 Similarly, the Welsh Government published the National Natural Resources Policy (NNRP) in August 2017; the focus of which is the sustainable management of Wales natural resources, to maximise their contribution to achieving goals within the Well Being of Future Generations Act. The NRP sets out three National Priorities of delivering nature based solutions; increasing renewable energy and resource efficiency; and taking a place based approach. It will set the context for NRW to produce "Area Statements" to ensure that the national priorities for sustainable management of natural resources inform the approach to local delivery. The SoNaRR, NNRP and Area Statement (when produced) will be considered in the review of the LDP.
- 2.2.11 Historic Environment (Wales) Act, 2016 The Act received Royal Assent and became law on 21 March 2016 (with some provisions requiring secondary legislation) and makes important improvements to the existing systems for the protection and sustainable management of the Welsh historic environment. In broad terms, the Act aims to give more effective protection to listed buildings and scheduled monuments; enhance existing mechanisms for the sustainable management of the historic environment; and introduces greater transparency and accountability into decisions taken on the historic environment. It also: provides for a statutory register of Wales' Historic Parks and Gardens; secures a more stable future for Wales' Historic Environment Records (HER); establishes an independent 'Advisory Panel for the Historic Environment in Wales' to advise on historic environment policy and strategy at a national level in Wales; and contains provisions relating to a statutory list of historic place names. The implications of the Act will be considered through the LDP Review process.
- 2.2.12 Housing (Wales) Act, 2014 The Act received Royal Assent in September 2014 and aims to improve the supply, quality and standards of housing in Wales. One of the key provisions of the Act provides a duty on local authorities to provide sites for Gypsy and Travellers where a need has been identified. The Gypsy and Traveller Accommodation Assessment has now been formally approved by Bridgend County Borough Council Cabinet and Welsh Government. In summary, the GTAA covers the period 2016-2031and estimates the additional pitch provision needed for Gypsies and Travellers in Bridgend. For the first 5 years of the GTAA plan period, there is no requirement for additional pitches, and for the remainder of the GTAA plan period of 1 additional pitch is required. This gives a total need for the whole GTAA plan period of 1 additional pitch. It is also noted that the Welsh Government have also consulted upon a draft circular for 'Planning of Gypsy, Traveller and Showpeople Sites' (February 2017) to update several existing Circulars and a draft replacement national strategy 'Enabling Gypsies, Roma and Travellers (September 2017). Therefore, Gypsy and Traveller provision will be given further consideration through the LDP review process.
- 2.2.13 Welsh Government 'Prosperity for All: the national strategy' takes the commitments of their 5 year programme for government, 'Taking Wales Forward: 2016 2021', and places them in a long-term context, and sets out how they will be delivered by bringing together the efforts of the whole Welsh public sector. The four Key Themes of the strategy are the same as those in Taking Wales Forward, which are: 'Prosperous & Secure'; 'Healthy & Active'; 'Ambitious & Learning'; and 'United & Connected'. There are five Priority Areas which have the greatest potential contribution to long-term prosperity and well-being and include: 'Early Years'; 'Housing': 'Social Care'; 'Mental Health'; and 'Skills & Employability'. It is considered that the Prosperity for All: the national strategy will influence the expected Cardiff Capital Region SDP and Bridgend LDP Review; although much will depend on if it changes WG investment / grant aid priorities.

- 2.2.14 Welsh Government Valleys Task Force Our Valleys, Our Future (July 2017) This Ministerial Taskforce for the South Wales Valleys has published a high-level action plan which outlines its priorities for the future. The key priorities in the Plan are: good quality jobs and the skills to do them; better public services; and my local community. The Taskforce want to discuss how these priorities can be further developed into more tangible actions and further refine the plan; and public events were also planned. It sets out a range of aims and actions in each of the three priority areas, including: closing the employment gap between the South Wales Valleys and the rest of Wales by getting an additional 7,000 people into work by 2021 and creating thousands of new, fair, secure and sustainable jobs; and exploring the development of a Valleys Landscape Park, which has the potential to help local communities use their natural and environmental resources for tourism, energy generation and health and wellbeing purposes. The Taskforce aims to "Explore all options to target investment and create new strategic hubs in specific areas across the Valleys. These will be areas where public money is focused to provide opportunities for the private sector to invest and create new jobs. The focus of each hub will reflect the opportunities and demand in a particular area and their aspirations for the future." The hub locations are:
  - Pontypridd/Treforest, focusing on residential, office, industrial and retail development;
  - Caerphilly/Ystrad Mynach, focusing on residential, office and industrial development;
  - Cwmbran, focusing on office, industrial and residential development;
  - Merthyr Tydfil, focusing on office, industrial and residential development;
  - Neath, focusing on industrial, residential, digital and energy development.
  - Northern Bridgend, focusing on employments sites, energy projects, residential developments, tourism and culture.
  - Ebbw Vale, focusing on a new automotive technology business park, with the potential to support 1,500 new full-time equivalent jobs.

#### Planning Policy Wales and Technical Advice Notes

2.2.15 Since adoption of the LDP in 2013 the three AMR's have reported on amendments to national planning policy in respect of Planning Policy Wales and associated Technical Advice Notes which have implications for and need to be considered as part of the LDP Review. The key changes since 2013 are set out below:

#### PPW Amendments:-

- Chapter 1:Introduction (November 2016)
- Chapter 2: Local Development Plans (January 2016 & November 2016)
- Chapter 3: Development Management (November 2016)
- Chapter 4: Planning for Sustainability (July 2014, January 2016 & November 2016
- Chapter 6: Historic Environment (November 2016)
- Chapter 10: Retail and Commercial Development (November 2016)
- Chapter 14: Minerals (January 2016)

- 2.2.16 New / Amended Technical Advice Notes:-
  - TAN 1: Joint Housing land Availability Studies (January 2015)
  - TAN 4: Retail and Commercial Development (November 2016)
  - TAN12: Design (July 2014 & March 2016)
  - TAN 20: Planning and the Welsh Language (October 2017)
  - TAN 21: Waste (February 2014)
  - TAN 22: Planning and Sustainable Buildings Deleted by WG in July 2014
  - New TAN 23:Economic Development (February 2014)
  - New TAN 24: The Historic Environment (May 2017)
- **2.2.17** Draft Planning Policy Wales (10) is currently being consulted upon. The draft PPW has been re-drafted so that the seven well-being goals and five ways of working of the Well Being and Future Generations is fully integrated into policy. Any future amendments of PPW (10) will inform the review process.
- 2.2.18 Welsh Language Chapter 4 of PPW has been updated to reflect the requirements of the Planning (Wales) Act 2015 relating to the consideration of the Welsh language in the appraisal of development plans. PPW states that LPAs must consider the likely effects of their development plans on the use of the Welsh language in the Sustainability Appraisal of their plans, and should keep their evidence up to date. All local planning authorities should include in the reasoned justifications to their development plans a statement on how they have taken the needs and interests of the Welsh language into account in plan preparation, and how any policies relating to the Welsh language interact with other plan policies. TAN 20 'Planning and the Welsh Language' (October 2017) provides more detailed advice; Part B of which contains 'Practice Guidance' to assist LPAs with the consideration of Welsh language issues during the preparation, monitoring and review of LDPs. This will be undertaken as part of the LDP review.
- 2.2.19 The Strategy for Older People in Wales: Living Longer, Ageing Well (2013-2023) The Strategy aims to address the barriers faced by older people in Wales today and to ensure that well-being is within the reach of all. This strategy identifies three main priority areas for action: social resources, environmental resources and financial resources. However it also recognises that good physical and mental health, lifestyle factors, access to information and advice, equality and diversity, language needs, and preparation for later life are important issues in each of these priority areas.
- 2.2.20 Welsh Government Future Trends Report (2017) The report identifies the key social, economic, environmental and cultural trends that could affect Wales in the future, as well as some of the factors that could influence the direction of those trends. The report encourages readers to consider these future trends in combination with each other, and to start to identify and discuss the potential opportunities and challenges they might present for us all.

**2.2.21 The Active Travel (Wales) Act (2015)** - places a requirement on local authorities to continuously improve facilities and routes for walkers and cyclists and to prepare maps identifying current and potential future routes for their use. The Act will also require new road schemes to consider the needs of pedestrians and cyclists at design stage.

#### **Regional Context**

- 2.2.22 Cardiff City Region Strategic Development Plan (SDP) The Planning (Wales) Act 2015 introduces powers for the Welsh Ministers to designate 'strategic planning areas' and for 'Strategic Planning Panels' (SPP) to be established for these areas. An SPP, if established for an area, will then be responsible for preparing a 15-20 year Strategic Development Plan (SDP) that will form part of the formal 'development plan' for that area. These new subregional development plans will only apply to cohesive regions of greater than local significance (such as the Cardiff city region). An SDP is expected to cover cross boundary matters of more than local community importance; and could include the strategic elements of LDPs; such as larger housing / employment sites, major transport schemes, etc. Preparation of an SDP is expected to take at least 4 years from commencement and will generally mirror the current LDP process. SDP's will address cross-boundary issues at a regional level and must be in conformity with the NDF. Before the SDP can be prepared the lead 'responsible authority' for the SDP has to submit a 'Proposal' (a map showing the boundaries of the proposed area and a statement of the reasons for proposing that area; with a consultation report) for a 'strategic planning area' to the Welsh Ministers who can then designate the strategic planning area and establish the Panel.
- 2.2.23 On 13<sup>th</sup> December 2017 the Welsh Minister wrote to relevant Welsh LPAs inviting them to prepare proposals for three regional SDPs (Bridgend being part of the Cardiff City Region) (attached at Appendix 3). On 6<sup>th</sup> February 2018 the 10 Cardiff Capital Leaders responded to the Cabinet Secretary confirming support by all 10 Leader of the CCR to the principle of preparing a SDP for the South-East region. Their formal response is attached as Appendix 5.
- 2.2.24 Cardiff Capital Region City Deal (CCRCD) The CCRCD was signed by the 10 constituent Local Authority Leaders (from Blaenau Gwent, Bridgend, Caerphilly, Cardiff, Merthyr Tydfil, Monmouthshire, Newport, Rhondda Cynon Taff, Torfaen and the Vale of Glamorgan), the Secretary of State for Wales, the Chief Secretary to the Treasury and the First Minister on 1<sup>st</sup> March 2017. The CCRCD is a 20 year / £1.28 billion investment programme which aims to achieve a 5% uplift in the Region's GVA ('Gross Value Added' a measure of the value of the goods produced and services delivered in the area) by delivering a range of programmes which will increase connectivity, improve physical and digital infrastructure, as well as regional business governance. Over its lifetime, local partners expect the CCRCD to deliver up to 25,000 new jobs and leverage an additional £4 billion of private sector investment by 2036. The CCRCD has 6 Objectives:-
  - 1. Connecting the Cardiff Capital Region;
  - 2. Investing in innovation and the digital network;
  - 3. Developing a skilled workforce and tackling unemployment;
  - 4. Supporting enterprise and business growth;
  - 5. Housing development and regeneration; and
  - 6. Developing greater city-region governance across the Cardiff Capital Region.

- 2.2.25 The Cardiff Capital Region Transition Plan will detail key activity to be undertaken, including establishing a Regional Office to drive the delivery of the Regional Cabinet's work programme in anticipation of receiving proposals. This includes the creation of a bespoke impact assessment model for those proposals. The investment proposal as part of this key strategic program represents significant opportunity for the wider South East region. Capitalising on the opportunities presented by City Deal will be a key focus of the LDP Review.
- 2.2.26 Cardiff Capital Region: Regional Housing Investment Fund Regional Housing Investment Fund aims to support house building, ranging from larger builders and developers on stalled housing sites on former industrial sites, through to small builders, community builders, custom builders and regeneration specialists, on small sites across the region. The fund also aims to help stimulate the SME building sector across the region by providing loan development finance and launching a Custom Build Scheme, releasing smaller plots of public sector land with a full package of support for SMEs to deliver new homes in the communities.
- **2.2.27 Cardiff Capital Region Sites and Premises Work** is focusing on identifying Strategic Employment Sites for inclusion in a Strategic Development Plan and also identify employment premises and sites that require public sector investment.

## **Neighbouring LDPs**

- **2.2.28** The Vale of Glamorgan LDP was adopted by the Council on 28<sup>th</sup> June 2017 and provides the local planning policy framework up till 2026.
- **2.2.29** Neath Port Talbot LDP was adopted by the Council on 27<sup>th</sup> January 2016 and provides the local planning policy framework up until 2026.
- **2.2.30** Rhondda Cynon Taf LDP was adopted by the Council on 2<sup>nd</sup> March 2011 and provides the local planning policy framework up until 2021. Based on the statutory review dates of both RCT and Bridgend there is scope to work collaboratively where possible to prepare a shared joint evidence base.

#### **Local Context**

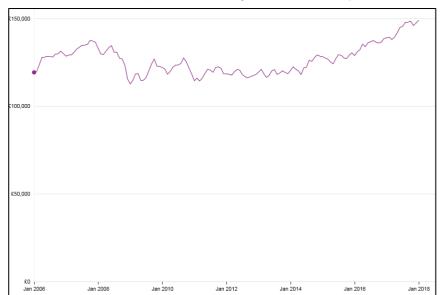
- **2.2.31** A number of local policy documents, strategies have been prepared or revised since adoption of the LDP.
- 2.2.32 Bridgend Local Transport Plan In May 2015, the Welsh Government approved Bridgend County Borough Council's Local Transport Plan (LTP) for adoption. The LTP covers the Bridgend County Borough geographical area and sets out the Council's priorities for transport investment over the next 15 years. The primary focus of the LTP is to address issues relating to local transport and how it can facilitate economic growth and change travel behavior.
- **2.2.33** Bridgend Draft Well Being Plan 2018-2023- From 1 April 2016, the Well-being of Future Generations (Wales) Act 2015 introduced statutory Public Services Boards (PSB) across each local authority area in Wales. PSBs will work together to improve the social, economic, cultural and environmental well-being of the board's area. The newly formed PSBs will consist of four

## statutory Members:

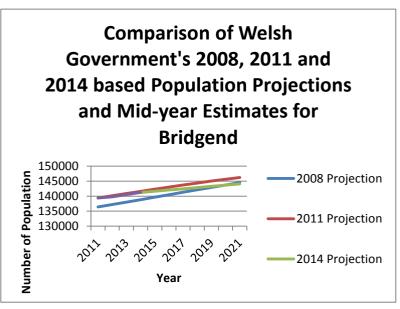
- The relevant Local Authority
- Health Board
- Fire and Rescue Service
- Natural Resources Wales
- A range of other partners known as 'Invited Participants'
- 2.2.34 In line with the Act, each PSB is required to assess the state of well-being across the area as a whole and within its communities to inform the PSB's Well-being Plan. The plan must be published by April 2018 and should set out a series of well-being objectives identifying the priorities the PSB has agreed for the area in order to contribute to achieving seven national well-being goals as set out by the Act. A Local Wellbeing Assessment was published by the Bridgend Public Service Board in May 2017. The final published plan (expected May 2018) and associated background evidence will be used to inform the review of the LDP. Further detail on the implications for the LDP is set out in later in this report.
- **2.2.35 Bridgend Band B School Modernisation Programme** In December 2017 Welsh Government gave 'approval in principle' for a programme funding envelope of £68.2m. In January 2018 Cabinet and Council approved the financial commitment and also for the Band B programme to be included within the capital programme.
- 2.2.36 Aging Well in Bridgend Plan The 'Ageing Well in Bridgend' plan is aligned to the objectives of the Local Authority and Local Public Service Board and supports the targeted outcomes for older people in relation to the five priority areas of the National Strategy. BCBC's integrated approach to working with health will support collaborative working within and across the prioritised themes and make progress towards joint ownership of the plan, its outcomes and investment needs. The five 'Ageing Well in Wales' priority themes are:
  - Age friendly communities
  - Dementia supportive communities
  - Falls prevention
  - Opportunities for employment and learning
  - Loneliness and isolation
- 2.2.37 Bridgend Nature Recovery Plan / Local Biodiversity Action Plan (2014) This LBAP (Local Biodiversity Action Plan) is an update of the Local Biodiversity Action Plan originally written in 2002. This LBAP considers the wider role that biodiversity plays in providing benefits to Bridgend County Borough. In particular the LBAP should be read alongside the Landscape Character Area (LCA) report by Land Use Consultants (LUC, 2013) which described the different parts of the county and what is unique and special about them.
- 2.2.1 House Prices Latest Bridgend Housing Market Overview Information below (from the Land Registry UK House Price Index (HPI) information) shows that over the last 12 years, average house prices in Bridgend have risen from £119,008 in January 2006 to £148,951 in January 2018 an increase of 25%. The graph below shows the average House Prices in Bridgend.

2.2.2 The Land Registry data indicates house sale prices in Bridgend consistently below the

national England and Wales sales prices. However, continued economic recovery; as well а national housing shortage; and continuing low mortgage rates: with the 'Help Government's to (NewBuy Buy' Cymru) mortgage equity loan scheme are also helping to drive this market growth and house price growth.

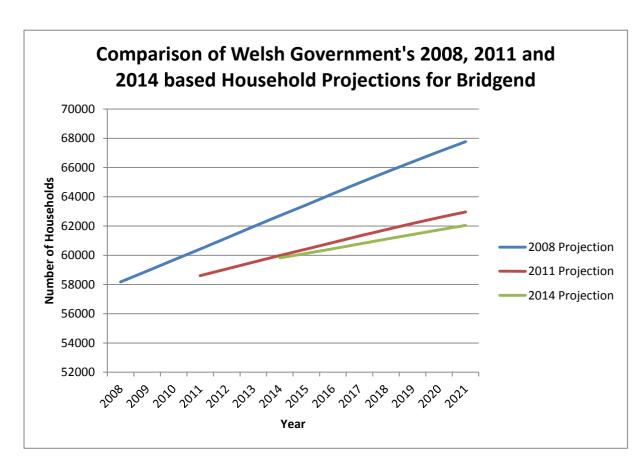


- 2.2.3 Welsh Government Population and Household Projections The LDP is based on the Cambridge Econometrics (CE) Population Projections for Bridgend and Wales which estimated that Bridgend's population would increase from 132,600 to 144,640 between 2006 and 2021. The corresponding household projections indicated a need for an additional 9,690 households to meet this growth in population.
- Since the LDP was adopted, the Welsh Government has released new population projections based on the 2011 census (published 2013), population projections based mid-year population estimates for 2014 (published 2016) and mid-year population estimates (published annually). The key changes for Bridgend are as follows:



- The 2011 based projections suggest that the population will increase from 139,410 in 2011 to 146,242 by 2021.
- The 2014 based projections indicate that population levels will continue to increase from 141,214 to 144,093 between 2014 and 2021.
- The mid-year estimates for the period 2011 to 2016 identify a steady increase from 139,410 to 143,408, which equates to an increase of 0.57% per year over the last five years.

- **2.2.5** Corresponding household projections have also been released by the Welsh Government based on 2011 Census data (published 2014) and the 2014 population projections (published 2017). The key changes for Bridgend are as follows:
  - The 2011 based projections estimate that the number of households will increase from 58,601 to 62,965 between 2011 and 2021. This suggests that approximately 436 dwellings will need to be built per year.
  - The 2014 based projections estimate that the number of households will increase from 59,820 to 62,040 between 2014 and 2021. This suggests that approximately 317 dwellings will need to be built per year.
- 2.2.6 The latest Welsh Government household projections indicate a much lower increase in household numbers than the 2008 based projection which has informed the LDP's Strategy of 'Growth and Regeneration' (see Figure 3 below). The LDP's current housing requirement of delivering 646 dwellings per annum is higher than the 436 and 317 dwellings per annum required by the 2011 and 2014 based projections retrospectively. It is therefore considered appropriate to reconsider the housing requirement as part of the preparation of a revised LDP.



# 3. Assessment of likely changes required to the current adopted LDP

# 3.1 Review of LDP Vision and Objectives

#### **LDP Vision**

- 3.1.1 In order to tackle key issues and guide and manage future development the LDP identified a clear vision of what the County Borough should look like in 2021. Therefore as part of the review of the LDP this needs to be revisited to ensure it remains relevant to local needs and aspirations beyond the plan period. The LDP Vision was developed through stakeholder engagement and informed by a range of key strategies including the Bridgend Community Strategy. It states that:
- 3.1.2 By 2021, Bridgend County Borough will be transformed to become a sustainable, safe, healthy and inclusive network of communities comprising strong, interdependent and connected settlements that can offer opportunities, an improved quality of life and environment for all people living, working, visiting and relaxing in the area. The catalysts for this transformation will be:
  - a successful regional employment, commercial and service centre in Bridgend;
  - a vibrant waterfront and tourist destination in Porthcawl;
  - a revitalised Maesteg;
  - a realisation of the strategic potential of the Valleys Gateway; and
  - thriving Valley communities
- **3.1.3** In 2013 the Community Strategy was replaced by the Single Integrated Plan (SIP): 'Bridgend County Together' replacing four previous statutory plans:
  - Community Strategy;
  - Social Care and Well Being Plan;
  - Children and Young People's Plan; and
  - Community Safety Plan.
- **3.1.4** The SIP identified the following priority areas:
  - People in Bridgend County are healthier
  - People in Bridgend County are engaged and empowered to achieve their full potential;
  - People in in Bridgend County benefit from a stronger and more prosperous economy;
     and
  - Bridgend County is a great place to live, work and visit.

- **3.1.5** The SIP is being replaced by a Local Well Being Plan (Draft currently out for consultation) which a requirement of the Well Being of Future Generations Act (2015).
- 3.1.6 The Well Being and Future Generations Act established Public Service Board for each local authority area in Wales who must improve the economic, social environmental and cultural well-being of its area by working to achieve the well-being goals. The Bridgend PS (established in April 2016) are responsible for preparing and publishing a Local Well Being Plan (LWBP) which sets out its objectives and the steps it will take to meet them. The four statutory members of the PSB are the Local Authority, Local Health Board, Fire and Rescue Authority and Natural Resources Wales; other organisations are also invited. As part of its responsibility the PSB has produced a well-being assessment which assesses the state of economic, social, environmental and cultural well-being in Bridgend. The PSB Draft LWBP has recently been subject to consultation. The draft objectives are set out below and will inform the vision and objectives for the replacement LDP:
  - Objective 1 Best Start in Life;
  - Objective 2 Support Communities in Bridgend to be safe and cohesive;
  - Objective 3 Reduce Social and Economic Inequalities; and
  - Objective 4 Healthy Choices in a Healthy Environment.
- 3.1.7 The Act places a duty on public bodies including local authorities to carry out sustainable development and to set objectives which maximise its contribution to achieving each of the seven wellbeing goals namely 'a globally responsible Wales', a prosperous Wales, a resilient Wales, a healthier Wales, a more equal Wales; a Wales of cohesive communities, and a Wales of vibrant culture and thriving Welsh Language.
- 3.1.8 Planning Policy Wales states that the Local Well Being Plan should provide the overarching strategic framework for all other plans and strategies for the local authority including the LDP. The LDP will need to complement the LWBP and ensure that it expresses in land use terms, those elements of the LWBP that relate to the development and use of land.

#### **LDP Objectives**

- **3.1.9** The LDP Vision is delivered through 4 Strategic Objectives (and 23 specific objectives) which seek to address the national, regional and local issues facing the County Borough. These four strategic objectives are at the centre of the LDP: They are:
  - 1. To produce high quality sustainable places;
  - 2. To protect and enhance the environment;
  - 3. To spread prosperity and opportunity through regeneration; and
  - 4. To create safe, healthy and inclusive communities.

# Assessment of the existing LDP Objectives against the Well Being Goals

3.1.10 The assessment of compatibility between the 4 Strategic LDP Objectives (and 23 specific objectives) and the 7 Well Being Goals indicates that the current LDP Objectives contribute to achieving a range of Well Being goals and individual objectives delivering multiple goals. There is no obvious conflict between the Objectives and the Well Being Goals. However, ensuring the LDP and LWBP Objectives are compatible may require wording amendments to respective objectives going forward.

**3.1.11** The table below provides an assessment of LDP Objectives against Well Being Goals.

3.1.11 The table below provides all assessment of	Well Being Goals					
LDP Objectives	Prosperous Wales	Resilient Wales	Healthier Wales	Wales of cohesive  More Equal Wales	Wales of vibrant culture and thriving Welsh	Globally responsible Wales
1. To produce high quality sustainable places						
1a. To promote Bridgend as the key principal settlement of the County Borough where major employment, commercial and residential development is focused.						
1b. To revitalise Maesteg by recognising its role as the principal settlement serving the Llynfi Valley which has the potential capacity and infrastructure to accommodate future growth.						
1c. To realise the potential of Porthcawl as a premier seaside and tourist destination which capitalises on the regeneration of its waterfront.						
1d. To recognise the strategic potential of the Valleys Gateway to provide for future development and facilities serving the whole of the County Borough.						
1e. To promote sustainable and attractive valley settlements with improved access to jobs and services.						
1f. To reduce traffic growth, congestion and commuting levels whilst promoting the safe and efficient use of the transport network.						

1g. To support integrated transport solutions and measures that will encourage modal shift to more sustainable forms of transport for people and freight.				
2. To protect and enhance the environment				
2a. To promote, conserve and enhance the natural, historic and built environment of the County Borough.				
2b. To safeguard the quality of water, air and soil and tackle all sources of pollution.				
2c. To manage development in order to avoid or minimise the risk and fear of flooding and enable and improve the functionality of floodplains.				
2d. To meet the Council's regional and local commitments for mineral resources, waste management and waste disposal.	li de la companya de	N		
2e. To contribute towards the energy needs of Wales with a focus on the promotion of renewable energy.				
3. To spread prosperity through regeneration				
3a. To build a more diverse, dynamic and self reliant economy and business environment.				
3b. To provide a realistic level and variety of employment land to facilitate the delivery of high quality workspaces and job opportunities.				
3c. To bring the benefits of regeneration to the valley communities by directing new development to those areas at a scale which acknowledges their geographical constraints and infrastructure capacity.				
3d. To capitalise upon the environmental assets and tourism potential of Porthcawl to encourage people to visit and stay in the County Borough.				
3e. To enable Bridgend Town to become an attractive and successful regional retail and commercial destination which meets the needs of its catchment.				

3f. To support viable town and district centres in the County Borough which are attractive and economically successful.  3g. To protect and promote the role of smaller shopping centres and freestanding local shops in the County Borough.				
4. To create safe, healthy and inclusive communities				
4a. To provide a land use framework that recognises the needs of deprived areas within the County Borough, which affords those communities the opportunities to tackle the sources of their deprivation.				
4b. To ensure that there is equality of access to community services for all sectors of the community, addressing the particular needs of children the young, older people and the less able.				
4c. To deliver the level and type of residential development to meet the identified needs of the County Borough ensuring that a significant proportion is affordable and accessible to all.				
4d. To provide for the required quantity and range of accessible leisure, recreational, health, social and community facilities throughout the County Borough.				

**3.1.12** Overall, however, there is no fundamental conflict with purpose and objectives of the LWBP. Should any changes be made to the Plan, these would have to be devised in accordance with the well- being goals.

# Review of LDP Regeneration-Led Sustainable Development Distribution Strategy

- 3.2 'Regeneration' in the context of the LDP's Regeneration-Led Spatial Strategy, is defined as an overarching and balanced process that delivers investment and opportunity to areas and communities within the County Borough of previous or current decline, to improve their physical, economic and social fabric.
- 3.2.1 In the context of the County Borough, regeneration needs and priorities relate to the development of specific sites that are key to the success of the County Borough, including those that are in need of redevelopment and investment, and sustaining wider communities that are in particular need of regeneration and growth to stem acknowledged and continuing decline.
- 3.2.2 The Regeneration-Led Spatial Strategy puts in place a policy framework that can best deliver the regeneration needs of the County Borough in order for it to prosper and fully realise its potential. The LDP Strategy was developed to provide a land use framework, to help realise the regeneration aspirations and priorities of the Council, and make the most meaningful contribution with respect to securing social, environmental and economic benefits for the communities of the County Borough.

# **Focused Regeneration**

- **3.2.3** Taking into account the spatial distribution of regeneration activities and needs, development is directed to settlements and parts of the County Borough which will benefit the most and where there are opportunities for securing the greatest positive impacts and benefits of growth.
- **3.2.4** In line with the above, four Strategic Regeneration Growth Areas (SRGAs) at:
  - Bridgend;
  - Porthcawl;
  - Maesteg and the Llynfi Valley; and
  - The Valleys Gateway
- **3.2.5** together with four Strategic Employment Sites at:
  - Brocastle, Waterton, Bridgend;
  - Island Farm, Bridgend;
  - Pencoed Technology Park, Pencoed; and
  - Ty Draw Farm, North Cornelly
- 3.2.6 have been identified which, collectively, will deliver a range of mixed-use developments and facilities. The re-use of brownfield and under-utalised land in this way is viewed by national policy as a key way to creating a more sustainable pattern of development. Therefore the overall preference of the LDP Strategy is for the development of land within urban areas, especially on previously developed 'brownfield' sites, before considering the development of greenfield sites. The level of development and growth identified in the LDP has taken into account how much development would be required to have a significant regenerative effect, the availability of sites for development in that area, existing settlement patterns, having regard to the social and economic function and identity of settlements and to relevant environmental considerations.

#### **Strategic Development Distribution**

3.2.7 In order to Produce High Quality Sustainable Places, Strategic Policy SP1 aims to ensure that development is distributed according to the LDP's Regeneration-Led Sustainable Development Strategy. To assess how effective the LDP has been is in implementing its

- overall Strategy a number of indicators and targets have been devised by the Council that measure the 'spatial distribution' of housing and employment development. Policy Target 1 measures the spatial distribution of housing growth and requires that 85% or more of housing development, on allocated sites takes place within the Strategic Regeneration Growth Areas (SRGAs) by 2021.
- **3.2.8** At a base date of 2009, Housing Policies COM1 and COM2 of the LDP allocated 7,894 housing units across the County Borough. 6,358 of these allocated housing units are located within the 4 SRGAs of Bridgend, Maesteg and the Llynfi Valley, Porthcawl and the Valleys Gateway.
- **3.2.9** At 2017, since the base date of 2009, a total of 2703 housing units have been completed on all allocated sites, 1773 of these units have been completed within the 4 SRGAs which represents 65.6% of overall completions on allocated sites within the 4 SRGAs. This is below the 85% 2021 target but considerably greater than the 2016 Interim Target of 38%.
- 3.2.10 In distribution terms 'between' the 4 SRGAs, Bridgend and the Valleys Gateway have over performed in terms of delivery, with 43% of completions taking place in Bridgend (compared with a distribution of allocations of 42%) and 17.5 % of completions, within the Valleys Gateway (compared with a distribution of 16% of allocations), Porthcawl (5%) and Maesteg and the Llynfi Valley (0.2%) have underperformed in terms of delivery, which is largely attributed to the delay in bringing forward the Porthcawl Waterfront Regeneration Area and within the Llynfi Valley, where there has been issues of housing market viability and the need to overcome various site constraints by land reclamation and land assembly. (A review of these sites is provided in Appendix 2).
- 3.2.11 Policy Targets 2 and 3 measure the 'distribution' of employment development on allocated employment sites, and the readying of the 4 Strategic Employment Sites respectively. Policy Targets 2 and 3 requires that 80% or more of employment land is developed within employment allocations located within the 4 Strategic Regeneration Growth Areas (SRGAs) and that by 2016 all the Strategic Employment Sites are classified in the Annual Employment Land Review as immediately or short term available.
- **3.2.12** For the monitoring period 1st April 2016 31 March 2017, 1.13 hectares of vacant employment land was taken up for development on allocated sites within the SRGAs. The total take up of employment land (including sites outside of SRGAs) totalled 1.40 hectares. This therefore represents 80.7% of overall take with the SRGAs, which meets the monitoring target of 80% and reveals that the spatial distribution is broadly on track, albeit it is accepted that the take up of vacant employment land is low.
- 3.2.13 Policy Targets 1, 2 and 3 have been broadly successful, however the indicators suggest that LDP Policy SP1 is not being effective as it should. In terms of Policy Target 1 the underperformance of Porthcawl, Maesteg and the Llynfi Valley SGRAs in terms of housing delivery are largely attributed to the delay in bringing forward the Porthcawl Waterfront Regeneration Area and within the Llynfi Valley, where there has been issues of housing market viability and the need to overcome various site constraints by land reclamation and land assembly However, this issue will be the subject of rigorous testing during the review process.

## Housing

**3.2.14** Five Policy Targets monitor the performance of whether the LDP is meeting its housing needs by measuring the supply of housing land (Policy Target 25), housing completions, for both market and affordable dwellings (Policy Targets 26 and 29), housing numbers permitted on allocated sites (Policy Target 27), housing density (Policy Target 28) and whether there is a need for a permanent or transit Gypsy and Traveller site (Policy Target 30).

### **Housing Land Availability**

- 3.2.15 Policy Target 25 aims to provide a 5 year supply of housing land for development throughout the plan period. The supply of land for housing is assessed as part of the annual Joint Housing Land Availability Study (JHLAS) which is a statutory document which local planning authorities are required to produce by Welsh Government in accordance with guidance set out in Planning Policy Wales (PPW) and Technical Advice Note (TAN) 1. Supply is assessed against the housing requirements of an adopted development plan.
- **3.2.16** The 2017 JHLAS shows that the County Borough has housing land supply, assessed against the housing requirement of the Bridgend LDP of 4.0 years.

Study Date	Number of Years of Supply
2007	8.1
2008	6.6
2009	6.2
2010	5.2
2011	5.5
2012	5.1
2013	5.7
2014	6.0
2015	5.4
2016	5.1
2017	4.0

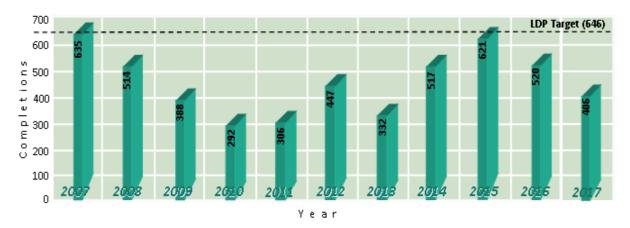
- **3.2.17** The table above demonstrates that this is the first year since the LDP adoption in 2013 that the land supply has fallen below the 5 year target. Where the land supply is less than 5 years, TAN1 states that local planning authorities should consider the reasons for the shortfall and whether the LDP should be reviewed either in whole or in part.
- 3.2.18 It is considered that the most effective way of rectifying this issue is through an early review/revision of the adopted LDP given the importance attached to the land supply issue. However, the statutory 4 year LDP review process will provide the impetus for the LPA to update its evidence base, review the LDP strategy, and rectify the land supply issues by identifying and allocating additional housing land. This would assist in seeking to avoid 'planning by appeal' and ad hoc development coming forward outside the development plan system and not in accordance with the LDP's strategy.

3.2.19 A review of the AMR's has shown that the Local Development Plan has performed well delivering many significant benefits for our communities. Most of the housing sites and associated infrastructure allocated in the LDP have been delivered. As expected Bridgend SRGA has delivered the highest proportion of residential units (reflecting the growth strategy of the LDP), in particular Parc Derwen which has delivered 999 residential units. However, it is acknowledged that in the Strategic Regeneration Growth Areas of Maesteg and the Llynfi Valley, Porthcawl and the Valleys Gateway. a number of challenging brownfield sites have stalled due to a combination of viability issues and in some cases land ownership issues albeit that progress is being made in bringing these sites forward. Whilst the LDP's key housing provision policies have largely been successful, it must be acknowledged that as the plan enters the final stages of its 'life-cycle' it is inevitable there would be land supply issues. Nevertheless it is imperative that this issue is addressed as a matter of urgency in the interests of ensuring sustainable growth for the County Borough of Bridgend.

## **Housing Completions**

- 3.2.20 The LDP (Policy Target 26) aims to provide 9,690 new dwellings by 2021, based on the three, 5 year tranches of delivery set out in Policy SP12 of the LDP. This equates to an average annual completion rate of 646 dwellings per annum which is an ambitious level of growth compared to the level of dwelling completions experienced within the County Borough prior to the start of the plan period in 2006.
- 3.2.21 The graph below highlights the annual completions set out in the JHLAS studies from 2013-2017 are consistently below the LDP average completion rate (646 dwellings per annum). The cumulative impact of not achieving the LDP average completion rate has resulted in failure to meet the interim monitoring target to deliver 4,973 residential units by 2016 (this was reported in last year's AMR).

Dwelling Completions between 2006/07 and 2016/17



3.2.22 Whilst it is disappointing that target 26 has not been met, the deficit is a reflection of the overall trend in the UK and Wales for housing completions. Last year's AMR highlighted a deficit of 333 units in terms of the requirement to deliver 4,973 residential units by 2016. The 2017 JHLAS indicates that 406 units were completed since the last study and that 4978 dwellings have now been completed in total, during the LDP period 2006 to 2017. Current data highlights that the LDP has meet the 2016 interim target figure albeit a year late.

#### **Affordable Housing Delivery**

**3.2.23** In terms of the delivery of affordable housing, Policy Target 29 requires the delivery of 1,370 units by 2021 with the interim target to provide 703 affordable dwellings by 2016. Analysis of the housing data indicates that at 2016, 1014 affordable units had been delivered which met

the interim target to provide 703 affordable dwellings by 2016. For the period 2016-2017 an additional 136 affordable housing units were delivered, which provides a total of 1150. As such, it is considered that affordable housing delivery has been relatively successful and the LDP is on track to deliver 1,370 units by 2021.

#### **Affordable Housing Policy**

- **3.2.24** Policy COM5 of the LDP sets differential affordable housing percentage rates which are sought across three housing sub-market areas within Bridgend:
  - Western Settlements, Ogmore Vale, Garw & Upper Llynfi (15%);
  - Bridgend, Pencoed and Hinterland (20%); and
  - Rural and Porthcawl (30%)
- **3.2.25** The affordable housing strategy, housing sub-market areas and percentages sought will be reviewed as part of the overall strategy and aspirations of the revised LDP and updated viability evidence.

# **Gypsy and Traveller Site Provision**

- 3.2.26 Policy Target 30 requires that the Local Planning Authority monitors the need for a Gypsy and Traveller Site by recording the annual number of authorised and unauthorised encampments in the County Borough. The interim target is that there is no increase in the average of 3 unauthorised Gypsy and Traveller Sites within 1 year, as recorded in the Gypsy and Traveller Caravan Count and/or the Council's Gypsy and Traveller Protocol. An increase above 3 unauthorised encampments for 2 consecutive years would trigger the requirement to identify a site.
- 3.2.27 The Housing (Wales) Act 2014 requires each local authority in Wales to undertake a Gypsy and Traveller Accommodation Assessment to ensure that needs are properly assessed and planned for. An assessment was required to be submitted to Welsh Government by February 2016 with a statutory duty placed on local authorities to make provision for site(s) where an assessment identifies an unmet need.
- 3.2.28 The Gypsy and Traveller Accommodation Assessment was formally approved by Bridgend County Borough Council Cabinet and Welsh Government in 2016. In summary, the GTAA covers the period 2016-2031and estimates the additional pitch provision needed for Gypsies and Travellers in Bridgend. For the first 5 years of the GTAA plan period, there is no requirement for additional pitches, and for the remainder of the GTAA plan period, a further 1 additional pitch is required. This gives a total need for the whole GTAA plan period of 1 additional pitch.
- 3.2.29 Therefore, Gypsy and Traveller provision will be given further consideration through the LDP review process. In terms of transit sites, it is considered that these would best be considered on a regional basis, requiring collaboration with neighbouring local authorities through the LDP revision and SDP process. In terms of the existing policy framework, Policy COM6 Gypsy and Sites appears to be functioning effectively. However the policy may need to be revised to align with the latest legislation. This issue will be given further consideration in the LDP revision process.

#### **Employment Land Development**

3.2.30 The Local Development Plan's employment land is safeguarded for employment purposes, by Policies SP9 and REG 1. The future prosperity of the local economy is facilitated by ensuring that the County Borough can offer a range and choice of employment sites and premises for employment uses.

- **3.2.31** To achieve the objective of a prosperous local economy Policy Target 19 aims to develop 72.5 ha of employment land during the Plan period up to 2021 and Policy Target 20 aims to ensure that the identified employment allocated by Policy SP9 and REG 1 is readily available. Policy Targets 19 and 20 are monitored by an annual employment land survey which monitors the take-up of vacant land on all of the County Borough's allocated employment sites together with the land's status in terms of availability.
- 3.2.32 The monitoring target associated with Policy Target 19 is that 6.3 hectares of employment land is developed annually on allocated sites. During the monitoring period 01 April 2016 to 31 March 2017 a total of 1.52 hectares of vacant employment land was developed. During the preceding year 0.45 ha of employment land was developed. The AMRs have highlighted that the LDP's strategic aim of delivering 6.3 ha of employment land per annum allocated by Policies SP9 and REG1 per annum has not been partially met for 3 consecutive years with respect to Policy Target 21; therefore further analysis is required to determine why the LDP has not delivered 6.3ha of employment land.
- 3.2.33 In this context it is important to note that the amount of land allocated for employment purposes in the LDP exceeded the need identified in the Employment Land Review (2010). This approach was adopted to reflect that national planning policy advocated at the time adopting a positive, flexible approach to employment land provision which would provide a simple policy framework for private sector enterprise to operate within, giving a range and choice of sites across the County Borough. This approach also supported the Local Planning Authority in implementing the regeneration-led spatial strategy of the LDP.
- 3.2.34 Whilst the County Borough of Bridgend has one of highest rates of employment land in South East Wales it is important to recognise that the amount of employment land allocated has not frustrated the population and housing growth aspirations of the Plan. Employment land provision was aligned, to the strategic spatial distribution of this growth. In the context of a regeneration-led strategy, it was considered important that employment land provision should not be tied to, and limited by, population growth, but should reflect the economic regeneration objectives of the plan; helping to assist the Council and its partners in tackling some of the existing economic deprivation which currently exists in the County Borough in a positive, flexible manner.
- **3.2.35** In recognition of the need for the borough to have a range and choice of employment sites which are attractive and flexible enough to potential investors, LDP Policy SP9 allocated 38 hectares of strategic employment land at the following locations:
  - SP9(1) Brocastle, Waterton, Bridgend 20 Hectares
  - SP9(2) Island Farm, Bridgend 11 Hectares
  - SP9(3) Pencoed Technology Park 5 Hectares
  - SP9(4) Ty Draw Farm, North Cornelly 2 Hectares
- 3.2.36 The strategic sites are distinguished from other employment sites on the basis of their physical and locational characteristics, particularly their prominent locations adjacent to areas of countryside, and their proximity to the strategic road network. They represent the greatest assets to Bridgend and the region in terms of their potential to generate high levels of jobs but it must be acknowledged that the allocation of these sites skew the figures in terms of the amount land allocated for employment purposes exceeding the need identified in the Employment Land Review (2010).
- **3.2.37** Considerable progress is also being made with 'readying' the 4 Strategic Employment Sites for development, however it is important to recognise that these sites require substantial investment in infrastructure and will have long-lead in times but as the economy improves (albeit slowly) and market demand improves it is predicted that these strategic sites are likely

to be delivered at the end of the plan period / post 2021.

- 3.2.38 SP9(4) Ty Draw Farm The site benefits from a planning consent, P/12/796/FUL granted 22/01/14, for 94 dwellings associated access, open space, with B1 employment use for the remainder of the site. On the basis that the residential part of the site is now complete, the B1 part of the site is considered to be available for development in the short term. The applicant is seeking to vary the S106 to extend the time limit for delivering the employment element of the scheme. The site is currently being marketed and it is anticipated that development will start in 2018. However, as a result of the LPA not maintaining its 5 year housing land supply it is expected that the LPA will come under pressure to release this site for new residential development.
- 3.2.39 SP9(2) Land at Island Farm, Bridgend The site benefits from an outline planning application, P/08/1114/OUT, granted for mixed-use sport, leisure, commercial and offices on 14/03/12. P/14/824/RES Highway infrastructure, green bridge and drainage infrastructure, was also granted on 12/06/15 at Island Farm. The infrastructure will enable the B1 part of this approved mixed-use, leisure led development to come forward. A further planning application, P/15/318/NMA has been approved for amendments to conditions relating to P/08/1114/OUT, to enable ecological mitigation to take place. HD limited has started work on site and are in the process of delivering the key infrastructure for the site including roads and drainage. The developer has provided a timescale of two years for the delivery of the Tennis Academy followed by the commercial part of the scheme.
- 3.2.40 SP9(1) Brocastle, Waterton Planning permission has been granted for a development of up to 71,441sq.m of B1, B2 and B8 employment floorspace, including access, car parking, diversion of public rights of way, site remediation, drainage, landscaping and associated engineering operations. The approved development complies with the Council's planning policies and will deliver national and local policy objectives of achieving a sustainable development by minimising impact on ecology and habitats, supporting existing green infrastructure and using the site's natural features to provide a layout that responds to its semi-rural location thus creating a high quality development. The development will also support inclusive access and active travel and provide connectivity to Bridgend Town Centre and links to the Vale of Glamorgan. Furthermore, the development can be designed to minimise its potential visual impact and any impacts on the amenity of those residents that adjoin the site (Planning application reference P/16/549/OUT refers). It is hugely positive that planning permission is in place and it is considered that this site is available for employment development in the medium term.
- 3.2.41 SP9(3) Pencoed Technology Park is also owned by Welsh Government. The site straddles the eastern administrative boundary of Bridgend and RCT. The site is identified and the focus of High Quality Life Sciences and manufacturing and is already the home of a number of high profile investments. Welsh Government have extended their ownership at the site by acquiring the brownfield former Sony land holding and are also in the process of acquiring a small land parcel in the Councils ownership. Substantial infrastructure is in place, including 'road stubs' to undeveloped parcels, including the land within Bridgend's administrative area, and the site is considered to be immediately available for development. In January 2017 planning permission was granted to NHS Wales for a change of use of the former Sanken Power Systems building to create a National Imaging Academy offering a state of the art facility to train Consultant Radiologists and ancillary office work space (planning application P/17/39/FUL refers). This site was chosen by the NHS for its strategic location in the heart of 'South Wales' and proximity to the strategic road network. The creation of National Academy is extremely positive as it demonstrates that the Technology Park is in the right location to attract new business but also has the potential to become a

- hub for office headquarters for both the public and private sectors.
- **3.2.42** Also, in the context of 'City Deal' and a future Strategic Development Plan for SE Wales; Bridgend and RCT local planning authorities have had initial discussions regarding the potential of a wider Pencoed / Llanilid growth area that could deliver significant levels of high quality residential and employment land for the Cardiff Capital Region. This site could make a significant contribution to the employment element of such a growth area.
- **3.2.43** The LDP recognises that if Bridgend is to retain its competitive industrial base it is imperative that the area is able to offer a broad portfolio of sites. In addition to those Strategic sites identified and safeguarded under Policy SP9, Policy REG1 also identifies a variety of employment sites suitable for all types of employment uses of varying size and type.
- 3.2.44 In addition to identifying established employment sites, Policy REG1 also includes those employment areas which have vacant land for development for employment purposes and therefore have an important contribution to make in fulfilling the LDP Strategy. The remaining areas of vacant land on existing industrial estates collectively offer opportunities for investment for employment purposes whilst not frustrating the population and housing growth aspirations of the Plan.
- 3.2.45 Many of the sites listed in the policy also form parts of much larger regeneration or mixed-use sites additionally allocated by Policy PLA3. The development of these sites for employment purposes as part of much wider schemes containing other uses will help to create sustainable mixed use areas within existing communities, helping to facilitate the physical regeneration of the site and acting as enabling development to the delivery of the employment element, thereby improving the socio-economic regeneration of the wider area.
- 3.2.46 The current low take-up of employment land on REG1 and PLA3 sites is attributed to the fact that because of the considerable loss of industrial and business capacity that took place during the recession, most new employment activity is actively being taken up within existing vacant buildings and/or extensions on allocated employment sites rather than on new sites. Effectively the lost capacity as a result of recession is being regained before new take-up accelerates as the economy improves.
- 3.2.47 The failure of the LDP to meet Policy Target 19 for a third consecutive year is of concern to the LPA but is not a true reflection of what is happening in the real economy, where between 2016 to 2017 the number of people in employment increased. Data indicates that the number of small to medium sized enterprises in Bridgend is increasing at a quicker rate than for Wales as a whole. Collectively, this demonstrates that the expansion in business stock in Bridgend is continuing to improve albeit at a slower pace than previously predicted.
- 3.2.48 Contextual indicators and comparisons with other local authorities show that notwithstanding the low take up of employment land the 'real' economy is relatively buoyant and that the failure to meet this target is the result of the recent very deep recession and the regaining of previous lost capacity. The Council's Economic Development Section has highlighted that few empty units remain on the boroughs industrial estates and there is pent up demand for small to medium sized units. Bridgend retains its locational advantages for business and can expect higher levels of employment land take-up in the latter part of the Plan period. A formal review of policy will be undertaken during the statutory LDP review process.
- 3.2.49 It is reiterated that the amount of employment land allocated in the context of a regeneration-led strategy has not frustrated the population and housing growth aspirations of the Plan. Whilst the LDP monitoring target has not been met, the effects of the recession on South-east Wales and Bridgend must be given due consideration when determining the reasons as to why the development of vacant, allocated employment land has not occurred at the long-

term average rate of 6.33 hectares per annum. It is considered that the employment allocations and strategy in the LDP remain broadly sound but will be the subject of rigorous testing during the statutory LDP review.

## **Reconsideration of the LDP Strategy**

- 3.2.50 The inability to meet the adopted LDP's housing requirement and the resulting failure to maintain a 5 year housing land supply indicates that either additional housing sites are required or the level of housing growth required by the LDP's strategy will need to be reconsidered as part of a revision of the LDP. In addition, all undelivered housing allocations will need to be re-assessed to ensure that they remain viable and deliverable. This could result in existing housing allocations being removed from the LDP and new sites allocated.
- 3.2.51 In addition to considering the current proposed level of housing growth, the revision of the Plan will also need to consider the implications of an extended Plan period. The current Plan runs to 2021, any revised Plan is likely to extend to 2033. Extending the Plan period will result in a revised dwelling need and a requirement for new sites for both market and affordable dwellings. It will need to take account of the latest population and household projections and a revised Local Housing Market Assessment, as well as other updates to the evidence base. Consideration will also need to be given to the policy aspirations linked to the Cardiff Capital Region City Deal, together wider contextual matters.
- 3.2.52 These updates and issues will need to be thoroughly considered and addressed as part of the Plan revision process which cumulatively could result in a change to the Plan's strategy. In view of this, it is considered that the spatial strategy will need to be reviewed as part of the LDP revision process.

#### **Review of Policies**

- **3.3** The LDP policies have been reviewed having regard to the following:
  - Findings of the three LDP Annual Monitoring Reports;
  - Significant contextual changes that have occurred since the Plan's adoption, including changes in national policy and legislation; and
  - Internal consultation with development management officers and other specialist
    officers, including housing, green infrastructure, heritage and economic development
    officers. Topic based officer working groups were established to discuss policy
    implementation, with consideration given to how policies are functioning/being
    implemented.
  - 3.3.1 A summary of the policy review assessment is set out in Appendix 2. This gives an overview of whether a policy/allocation is functioning effectively, whether any amendments are likely to be needed and whether any policies should be removed as part of the Plan revision process. The policy assessment undertaken to date is not considered to be definitive and further consideration will be given to the need to revise the Plan's policies as part of the revision process.
  - **3.3.2** The key policies that are considered likely to require amendment based on the policy review assessment are discussed in more detail below.

# **Housing and Site Allocations**

- 3.3.3 As evidenced in the Annual Monitoring Reports, to date the adopted Bridgend LDP has not delivered the level of housing growth identified in the Plan which has resulted in a shortfall in the housing land supply. As part of the revision process consideration will, therefore, need to be given to the appropriate level of housing growth for the County over an extended Plan period. In addition, consideration will be given to adopted spatial strategy to determine whether it remains 'fit for purpose', having regard to wider policy aspirations associated with Cardiff Capital Region and Bridgend Well-Being Plan. Accordingly, it is anticipated that policies SP1 (Regeneration-Led Development Spatial Distribution of Growth) will need to be revised to rectify the shortfall in housing land.
- 3.3.4 In addition LDP Policy COM1 (Residential Allocations in the Strategic Regeneration Growth Areas) will need to be reviewed as part of the revision process. This will provide the opportunity for the LPA to assess and potentially reconsider undelivered housing allocations to ensure that they remain viable and deliverable which could result in existing allocations being removed from the replacement Plan. It will also be necessary to allocate additional deliverable and viable sites to meet the County's housing requirement over an extended Plan period.
- **3.3.5** A detailed review of LDP Housing Allocations is set out in Appendix 2.

## **Open Space**

- **3.3.6** The existing open space and accessible natural green space policies contained in the LDP were informed by the Bridgend Outdoor Sports Audit (2010) and Children's Playing Space Audit (2010) and Allotments Audit (2009).
- **3.3.7** The evidence base identified deficiencies in the quantity and quality of existing provision in relation to the Fields in Trust Six Acre Standard adopted in the LDP. It is considered that in general the Plan's recreation and open space policies are functioning effectively in safeguarding existing recreation facilities and public open space and in securing provision of

- new facilities in connection with new residential development in accordance with the adopted standards.
- 3.3.8 Whilst there have been no contextual changes to national planning policy or TAN16: Sport, Recreation and Open Space (2009) since adoption of the Plan, Fields in Trust produced new guidance in 2017, 'Guidance for Outdoor Sport and Play: Beyond the Six Acre Standard.' This guidance, while retaining the same headline rates of provision as the original "Six Acre Standard", draws out new recommendations for accessibility, for flexible application of standards and the minimum dimensions of formal outdoor space. The revision of the guidelines also introduces benchmarking for informal open space not involving organised sport and play and includes parks and gardens and natural and semi-natural habitats. The amendments to the guidance do not result in a requirement to make modifications to current LDP standards as the TAN promotes evidence based locally generated standards. However, the revised recommended benchmark guidelines for both formal and informal outdoor space will be considered as part of the LDP revision process.

#### Retail

- 3.3.9 The overall aim of Strategic Policy SP10 is to focus and direct new retail, commercial and leisure developments within the County Borough Retail and Commercial Centres in order to maintain and protect their vitality and viability. A key strand of the LDP's Sustainable Regeneration-Led Spatial Strategy is to promote the County Borough's 3 main town centres as part of the LDP Vision, which seeks to create a successful regional employment, commercial and service centre in Bridgend, a vibrant waterfront and tourism destination in Porthcawl and a revitalised Maesteg.
- **3.3.10**The Adopted LDP was informed by a retail needs planning study and subsequent update (2010) prepared by CACI. This evidence will need to be updated as part of the LDP revision process.

#### **Town Centre Vacancy Rates**

- 3.3.11 In order to measure how successful Policy SP10 is in directing appropriate new retail and leisure development to the County Borough's town and district centres to maintain their vitality and viability the monitoring framework looks at 3 Policy Targets relating to vacancy rates of commercial properties within town centres (Policy Target 21), the integrity of the Primary Shopping Streets within the town centres (Policy Target 22) and progress on the regeneration of key sites within the town centres (Policy Target 23).
- **3.3.12**The annual monitoring target for Policy Target 21 is to ensure that the vacancy rates of commercial properties within the 3 town centres of Bridgend, Porthcawl and Maesteg remain below 15% throughout the plan period.
- 3.3.13 The latest annual retailing and commercial centre survey indicates that:-
  - Within Bridgend Town Centre of the 379 commercial properties surveyed 67 were vacant representing a vacancy rate of 17.68%;
  - Within Porthcawl Town Centre of the 204 commercial properties surveyed 10 were vacant – representing a vacancy rate of 4.90%; and
  - Within Maesteg Town Centre of the 167 commercial properties surveyed 10 were vacant representing a vacancy rate of 5.99%.

- 3.3.14 The LDP's strategic aim of maintaining and protecting the vitality and viability of town centres has not been partially met for the monitoring period 1st April 2016 to 31st March 2017 with respect to Policy Target 21. Whilst the monitoring target has only been marginally missed for Bridgend, further investigations are required. This issue will be scrutinised in detail during the statutory LDP review process where a comprehensive assessment of town centre policies combined with an updated 'Retail Needs Assessment' will provide clarity on the appropriate policy direction.
- **3.3.15** The annual monitoring target relating to Policy Target 22, to maintain the integrity of the Primary Shopping Frontages of Bridgend, Porthcawl and Maesteg is to ensure that 60% or more units are in A1 (Retail) use. The latest annual retailing and commercial centre survey indicates that:-
  - Within Bridgend Town Centre of the 111 units within the Primary Shopping Frontages 67 were in A1 use representing 60.36%.
  - Within Porthcawl Town Centre of the 95 units within the Primary Shopping Frontages 62 were in A1 use representing 65.26%.
  - Within Maesteg Town Centre of the 85 units within the Primary Shopping Frontages 52 were in A1 use representing 61.18%.
- 3.3.16 Data collected as part of last year's retailing and commercial survey highlighted that the proportion of Maesteg town centres' primary shopping frontages had fallen below the annual target for two consecutive years. However, the current data highlights a marginal improvement in the vacancy rates (61.18%) which means that the annual target has been met. Considering the current economic climate this data is very encouraging but will need to be considered in greater detail during the LDP Review to ensure this upwards trajectory.
- 3.3.17 The proportion of units occupied by A1 uses in Porthcawl's primary shopping frontages has increased from 63.16% to 65.26% which reflects the increasing number of tourists visiting Porthcawl. Conversely, whilst Monitoring Target 22 has been achieved, Bridgend town centre recorded a decrease in the number of units located in the Primary Shopping Frontage occupied by A1 uses for the third consecutive year. As such it is considered that further investigation is required to understand and action where further measures are required to limit further losses. This analysis will be combined with an update of the 'Retail Needs Assessment' (as part of the statutory LDP Review).
- 3.3.18 To mitigate against the tough economic conditions currently being experienced and to ensure the vitality of the County Borough's town centres, the Council has chosen to exercise sufficient flexibility when applying LDP Policy REG6 to allow changes of uses to non-A1 uses in Primary Shopping Frontages where an applicant can provide robust evidence to demonstrate that there is insufficient demand for A1 units and its loss would not materially dilute the continuity of the Primary Shopping Frontage. It is the view of this authority that permitting a small number of changes of uses is more conducive to sustaining the viability of the town centre rather than allowing empty units to stand idle.
- 3.3.19 A number of contextual changes to national planning policy have occurred since the preparation and Adoption of the LDP. Welsh Government have published a revised version of Chapter 10 of PPW and TAN4 (Retail and Commercial Development) in November 2016. These documents have been updated to reflect the Welsh Government's revised national planning policy for retailing and commercial development. The main areas of change include revised objectives for retail planning policy, stronger emphasis on the need for retail policies to be framed by a retail strategy in LDPs (complemented by masterplans and place plans to assist in the delivery of the strategy), a requirement for LDPs to set out a locally

derived hierarchy of centres and revised policies for dealing with new uses/centres undergoing change and a consistent approach to terminology. However, the policy requirement to consider retail and commercial centres first for retail and complementary uses remains, as do the requirements for retail need, sequential tests and impact assessments, where appropriate. The amendments to national policy do not result in a requirement to make modifications to current LDP policies; however, the revised guidance will be taken into account in the LDP revision process.

3.3.20 A new Retail Study will be undertaken in order to inform the revised LDP. This study will provided an update of the retail expenditure forecasts for comparison and convenience retail for the County Borough. The purpose of a new retail study will be to provide comprehensive data and information on the current performance of the retailing and commercial centres and to provide an up-to-date assessment of retail expenditure capacity within the County Borough and identify capacity for comparison and convenience goods. This updated study will inform the Plan revision in terms of retail strategy, retail policies and LDP allocations.

## **Planning Obligations**

- 3.3.21 LDP Strategic Policy S14 'Infrastructure' seeks to ensure that new development is accompanied by an appropriate level of infrastructure to assist in providing for sustainable communities. The policy is being delivered through the development management process. Contributions are being secured through the use of planning obligations, as set out in Section 106 of the Town and Country Planning Act 1990. Planning obligations seek contributions from developers to enhance the quality of a development, provide community benefits and infrastructure, and mitigate any negative impacts that may arise as a consequence of the development.
- 3.3.22 The Council decided not to commence work on CIL following adoption of the LDP in 2013. Whilst this would have provided an alternative means of providing the necessary infrastructure to support development in the LDP, the view was taken that the LDP strategic sites could be delivered without the need for CIL as each site had specific infrastructure requirements that could be dealt with through a standard Section 106 legal agreement.
- **3.3.23** The current policy is functioning effectively and contributions are being received (subject to viability considerations) to off-set the impacts of new development and help provide necessary infrastructure such as recreation and open space, community facilities, sustainable transport and education.
- **3.3.24** Based on the dwellings that have been delivered by the Local Development Plan, since adoption, the following S106 contributions have been collected by the Council and used to help improve the lives of our residents:
  - Affordable Housing £1,818,858
  - Public Open Space £529,400
  - Transport Infrastructure £754,000
  - Education £1,924,934
  - Miscellaneous £671,037

Total £5,698,229

Financial Value of S106 Agreements completed since Oct 2013 (LDP adoption)

**3.3.25** The LDP Review Process, however, will need to consider the most effective method of providing infrastructure to support development in the LDP.

#### **Renewable Energy**

- **3.3.26** The monitoring aim of Strategic Policy SP8 is to ensure that development proposals within the County Borough contribute to meeting national renewable energy efficiency targets. The Monitoring Framework sets out 3 targets (16, 17 and 18) to measure how effective the Plan has been in achieving this aim.
- 3.3.27 Policy Target 16 requires that all major planning applications assess the potential for on-site renewable/low carbon energy technologies and this is measured by analysing whether each major application is accompanied by a renewable/low carbon energy assessment this is a requirement of Policy ENV17. Of the 'qualifying' developments no major planning applications submitted (and granted) for the monitoring period 1st April 2016 to 31st March 2017 were accompanied by a 'specific' energy assessment. Successive AMRs demonstrate that the Council has failed to meet the requirements of monitoring target 16 however it must be recognised that energy efficiency in new development is achieved by strict adherence to Building Regulations. Nevertheless further investigation is required to understand and action where further measures are required to ensure compliance with the provisions of LDP Policy ENV17. This issue will be scrutinised in detail during the statutory LDP review process and consideration given as to whether the policy approach needs to be amended.
- 3.3.28 Notwithstanding the fact that not all major planning applications have been accompanied by an Energy Assessment the Council has achieved its 'interim target' of producing an Energy Opportunities Plan SPG by 2014. The Council originally produced its Energy Opportunities Plan in November 2011 and this has been updated and subsequently been incorporated into the Sustainable Energy SPG adopted by Council on 2nd May 2014.
- 3.3.29 The LPA is committed to ensuring that the County Borough contributes towards the country's renewable energy requirements and is both disappointed and concerned that Policy Target 16 has not been met. However, the issue of 'renewable energy' has had its profile raised following the selection of two demonstrator schemes:- the Bridgend Town Heat Network and the Upper Llynfi Valley Heat Network (Caerau Minewater) Projects. The Caerau Minewater Heat Project was recently announced in August 2017 as the third prize winner in the NEA and British Gas Energy Impact Awards 2017-18. Bridgend CBC is working with the Energy Technology Institute (ETI) who is developing an Energy Path Networks tool which will identify the most cost-effective local energy systems (heat and power) for Bridgend to a lower carbon energy system as part of a Low Carbon Transition Plan. Acting as a catalyst for energy project investment in the Bridgend borough, the heat network projects SSH Programme has attracted additional studies to be carried out such as an analysis of the Bridgend Gas Network by Wales and West Utilities to inform the future of the gas debate, identifying opportunities for Community Renewable Energy Schemes in Rural Bridgend.
- **3.3.30** The aim of Policy Target 17 is to increase the amount of energy produced in the County Borough from Renewable Sources in the County Borough. Success is judged by monitoring whether there has been an annual increase in the permitted or installed capacity of renewable electricity and heat projects.
- 3.3.31 During the Monitoring Period 1st April 2016 to 31st March 2017 2.5 mw of renewable electricity capacity was permitted. The scheme approved relates to 1 Wind Turbine on land at Parc Stormy (planning application P/15/868/FUL refers) which represents an increase of 3.1% on last year's figures. It is worth noting that during the Monitoring Period 1st April 2015 to 31st March 2016 78.4mw of renewable electricity capacity was permitted. The schemes approved

- comprised an Anaerobic digestion facility for 30yr period at Parc Stormey Down Airfield; Biomass Power Station of 25 mw electric output; 12 Wind Turbines and Pant-y-Wal Farm, East of Ogmore Valley; Solar Photovoltaic Farm at Stormy Down and Electric Energy Storage Facility also at Stormy Down.
- **3.3.32** The LDP is therefore annually increasing the amount of energy produced from renewable source and is meeting Policy Target 17.
- 3.3.33 Policy Target 18 aims to generate 35MW of renewable energy within the refined Strategic Search Areas (SSAs) by 2021. Parts of Bridgend County Borough lie within the Strategic Search Area (SSA) for large scale wind energy projects outlined in TAN8. As part of a consortium, Bridgend County Borough carried out a refinement exercise in these areas in 2006. The refinement carried out by Ove Arup and partners, calculated the generation capacity of parcels of land, included in the SSA. For those 'refined' areas of the SSA in Bridgend County Borough the capacity was calculated as:-
  - Zone 20 North East of Maesteg 19MW
  - Zones 31-34 North of Evanstown 31MW
- 3.3.34 During the Monitoring Period 1st April 2016 to 31st March 2017 no applications have been approved within the refined Strategic Search Areas (SSAs). However, it is important to note that within zones 31-34 the Council has already consented planning applications at Pant Y Wal and Fforch Nest wind farms totalling 35MW thereby exceeding this capacity. All of this capacity is already installed and operational. It should be noted that Zone 20 was excluded from the capacity assessment on the basis of the operational Ffynon Oer wind farm in Neath Port Talbot. The Plan has therefore met its target with respect of the generation of 35MW of renewable energy by the end of the Plan period.
- 3.3.35 In addition the Pant Y Wal extension, comprising of an additional 10 wind turbines with a generating capacity of 3MW each was consented on 28/02/15. Although not located within the refined SSA boundary, the turbines are located immediately adjacent to it and within the wider SSA and will contribute an additional 30 MW of renewable energy capacity. As such the generating capacity from large-scale wind turbines (within and immediately adjacent to the refined SSA) is 65 MW. As such the County Borough is making a significant contribution to national renewable energy targets.
- 3.3.36 Welsh Government produced a revised version of the Renewable Energy Toolkit for Planners in September 2015. The update includes an additional section relating to how local planning authorities assess the potential for solar farm developments. The revised toolkit provides a methodology to assist in the production of Renewable Energy Assessments (REAs) and additional advice on how to translate the results of the REAs into the LDP evidence base and resulting policies. Local authorities are expected to undertake a proactive approach to all forms of renewable and low carbon energy generation and the revised LDP will, nevertheless, need to consider the revised Toolkit and address the additional requirements set out within the toolkit.
- 3.3.37 In addition the publication of the revised Toolkit, Welsh Government has provided further emphasis that Local Planning Authorities should utilise their REAs to inform policies, areas of search and allocations for local authority scale renewable energy schemes or, other low carbon technologies. Welsh Government suggest that the LDP consultation process should provide communities with the opportunity to identify suitable locations for renewable energy developments, meaning that such development can be guided to the most appropriate locations. Accordingly, the Plan's renewable energy evidence base will need to be updated and areas of search for local authority scale renewable energy explored through the LDP revision process to support carbon reduction targets and to mitigate climate change.

#### Waste

- **3.3.38** The LDP Waste policies were prepared in the context of the South East Wales Regional Waste Plan (RWP) First Review 2008 that identified an indicative capacity for Bridgend County Borough to be between 185,000 and 228,000 tones, equating to between 3 and 4 new in-building sites on between 707 11.9 hectares.
- 3.3.39 Strategic Policy SP7 aims to make provision for new waste treatment facilities to meet regional (and local) waste treatment needs. Strategic Policy SP7 identifies 5 sites where waste facilities will be favoured at Heol y Splott, South Cornelly, Brynmenyn Industrial Estate, Village Farm Industrial Estate, Brackla/Litchard Industrial Estate and Waterton Industrial Estate in order to satisfy regional and local demand. In addition, Waste proposals on other appropriate sites or land allocated for industrial purposes may also be permitted, provided the proposal meets the criteria set out in Policy ENV16 of the LDP.
- **3.3.40** Target 15 requires the availability of 7.7 to 11.9 hectares of land (or land consented for that purpose), on the 'favoured' sites set out in SP7.
- **3.3.41** At the monitoring date of 31st March 2017, the table below illustrates that 29.36 hectares of land remained available on SP7 sites. At the monitoring date of 31st March 2017, the table below illustrates that 29.36 hectares of land remained available on SP7 sites.

LDP Policy Ref	Site	Available land remaining (ha)
SP7 (1)	Land at Heol-y-Splott, South Cornelly	0.0
SP7 (2)	Brynmenyn Industrial Estate, Brynmenyn	7.16
SP7 (3)	Village Farm Industrial Estate, Pyle	2.83
SP7 (4)	Brackla / Litchard Industrial Estate, Bridgend	7.71
SP7 (5)	Waterton Industrial Estate, Bridgend	11.66
Total		29.36

- **3.3.42** RWPs, however, no longer have effect and as such a re-write of national planning policy on waste was necessary to reflect the new waste policy context introduced through EU legislation.
- 3.3.43 Directive on Waste (2008/98/EC), the Waste Strategy for Wales, 'Towards Zero Waste, June 2010 and the underpinning suite of waste sector plans, in particular the Collections, Infrastructure and Markets Sector (CIMS) Plan, June 2012. PPW, therefore, was amended in February 2014 (Edition 6) and a revised TAN21 issued. The revised PPW and TAN21 no longer require the preparation of RWPs. The general approach of the CIMS Plan has been to move away from land-take based calculations to an approach where the need for waste management facilities is expressed by future capacity in tonnes. As stated in Welsh Government Policy Clarification Letter CL-01-12, technology development has led to the potential for smaller, more dispersed facilities to be developed (more flexible, able to take advantage of niche opportunities). It has also led to the possibility of larger facilities being

developed to reflect economies of scale and reduce expenditure by businesses and local authorities on the management of their residual waste. The end result of this is that it is now more difficult to ascribe a value to an 'average facility' – and as such, area-based land-take calculations have become less applicable.

- 3.3.44 The CIMS Plan describes the waste management framework considered to provide the best solutions to meet environmental, social and economic needs in Wales to 2050. Waste assessments contained within the CIMS Plan do not have to be repeated by local planning authorities at a regional or local level. However, monitoring needs to be carried out through voluntary co-operation at a regional level to inform decision making in future LDPs and in dealing with planning applications for waste. The regional monitoring work has resulted in the first Waste Planning Monitoring Report (WPMR) for South East Wales (April 2016). This concluded that the regional position was:
  - There is no further need for landfill capacity within the South East region.
  - Any proposals for further residual waste treatment should be carefully assessed to ensure that the facility would not result in overprovision.

Therefore, there is no current need for residual waste facilities in County Borough of Bridgend, although PPW (edition 6, paragraph 12.6.2) requires that the identification of suitable locations for sustainable waste management facilities should be considered as part of LDP preparation. PPW (paragraph 12.6.1) also requires that development plans should demonstrate how national waste policy, and in particular the CIMS Plan, along with any updated position adopted in the waste planning monitoring reports and any other form of waste management priorities relevant to its local area have been taken into account.

3.3.45 Given the findings of the LDP AMRs and the South East Wales WPMR it is considered that there is no pressing need to revise the LDP strategic and site allocation waste policies. Any LDP Revision, however, should reconsider these policies to take account of current government guidance and the change of approach to waste planning away from area-based land-take calculations.

#### **Minerals**

- **3.3.46** The LDP Minerals policies were prepared in the context of the Regional Technical Statement (RTS) of the South Wales Regional Aggregates Working Party (SWRAWP) (October 2008).
- 3.3.47 Strategic Policy SP6 aims to provide a contribution to national, regional and local demand for a continuous supply of minerals. LDP Policy Targets 13 and 14 have a particular focus on monitoring whether the LDP maintains a minimum landbank for aggregates (Policy Target 13) and also safeguarding against permanent sterilising development within mineral buffer zones and mineral safeguarding areas (Policy Target 14).
- **3.3.48** Policy Target 13 specifically requires the maintenance of a minimum 10 year aggregate landbank throughout the plan period within the County Borough. The latest SWRAWP Annual Report calculates the 10 year aggregate landbank as 70 years. As such the LDP is meeting its target of providing a minimum 10 year supply.
- **3.3.49** There is no pressing need, therefore, to revise Policy SP6, however, any future LDP revision should reconsider this policy to take account of changes in government guidance and any updated regional position.

## **Transport**

- 3.3.50 Policy Target 8 monitors the schemes set out by Policy PLA7 against the delivery timetable of the Regional Transport Plan (RTP). However, since the LDP was adopted in September 2013, the Regional Transport Plan (RTP) has been replaced by Bridgend's Local Transport Plan (LTP) 2015-2030, and the various schemes included within Policy PLA7 have been 'reset' accordingly.
- 3.3.51 A number of 'rail' proposals included within Policy PLA7, relating to improvements to the capacity of the Maesteg Bridgend Railway line and a new railway station at Brackla, are now investment proposals reserved for the Welsh Government, and not the LTP. Welsh Government are now the coordinating body for investment in all railway related matters, including all new rail services, rail infrastructure and railway stations.
- **3.3.52** Walking and Cycling Schemes included within the new Phase 1 LTP programme, up to 2021 are:-
  - PLA7(2) Improved links to the National Cycle Network in the Vale of Glamorgan;
  - PLA7(4) Bridgend and Pencoed (which is financed and programmed for implementation before the end of 2016);
  - PLA7(7) Bridgend and Designer Outlet at Junction 36 of the M4 (the middle section of which could be secured by S106 funding); and
- 3.3.53 In terms of highway schemes:-
  - PLA7(25) Improvements to A4063 between Sarn and Maesteg is programmed for delivery up to 2021 in the LTP.
- 3.3.54 All remaining proposals included within Policy PLA7 have been re-scheduled within the LTP, and fall for delivery beyond the LDP Plan period. Notwithstanding this, all of the proposals remain valid and could be implemented earlier should there be further changes to investment decisions or assisted by Section 106 infrastructure
- **3.3.55** Further consideration will be given to the policy/land use implications of the transport schemes identified in the LTP, as well as any updates to the LTP, as part of the LDP revision process.
- **3.3.56** Consideration will also be given to the policy/land use implications of the Cardiff Capital City Region South East Wales Metro proposals in the Plan revision process. The Metro proposals seek to improve transport connectivity across the region which is integral to achieving wider economic and social outcomes for South East Wales.
- 3.3.57 The Active Travel (Wales) Act 2013 requires local authorities in Wales to produce active travel maps and deliver year on year improvements in active travel routes and facilities. The LTP identifies Active Travel Network schemes for each of the County's towns which propose the development and implementation of active travel plans for these areas. In terms of implications for the revised LDP, any new or amended proposals for active travel routes and facilities, especially for walking and cycling, may be considered for safeguarding through the LDP revision process where they are within a programme, supported by funding and likely to be delivered in the Plan period.

## **Supplementary Planning Guidance**

- **3.3.58** Following the LDP's adoption a number of supplementary planning guidance documents have been prepared to support existing LDP policies:
  - SPG 12 Sustainable Energy (May 2014)
  - SPG 13 Affordable Housing (October 2015)
  - SPG 19 Biodiversity and Development (July 2014)
  - SPG 20 Renewables in the Landscape
  - SPG21 Safeguarding Employment Sites (June 2015)
- **3.3.59** A review of the existing SPG including ones recently amended and adopted will be undertaken as part of the LDP Revision process with amendments to a number of these likely to be required.

# **Proposals Map and Constraints Map**

- **3.3.60** The form and content of the LDP Proposals Map will require changes as part of the LDP Review to reflect any changes to the plan.
- 3.3.61 The LDP Constraints Map contains designations that are not directly proposals of the LDP but are constraints to development created by legislation or other mechanisms outside of the LDP process such as Flood Risk Areas, Conservation Areas, SSSI's, etc. The printed Constraints Map for the LDP represents a point in time and includes a number of designations particularly flood risk areas that have been updated since adoption of the LDP and therefore it is out of date. Going forward it is likely that the Constraints Map will be produced in an electronic form with public access that will allow for it be updated as necessary.

# 4.0 Future LDP Evidence Base Requirements

- 4.1 To inform the review of the LDP there will be a need to update various elements of the evidence base that informed the current Local Development Plan which expires in 2021 as well as taking into account any contextual or policy changes that have occurred since adoption of the plan. A sample of the evidence base studies required to inform the LDP are provided below:
  - **Population & household forecasts** to provide estimates of the future numbers of households and of the numbers of people who live in them, which will inform the LDP's dwelling requirement.
  - Local Housing Needs Assessment to identify how many homes are required of each tenure: open market housing and 'affordable housing' (e.g. shared ownership or social rented housing).
  - Sustainable Settlement Hierarchy –to provide analysis on the role and function of settlements in Bridgend County Borough
  - **Settlement Boundary Review** to define clear, defensible boundaries around settlements in the form of 'settlement boundaries'.
  - **Employment Land Review Update** to identify the county borough's employment land requirements for the LDP period and to assess the quality of the main employment areas for continued use, and identify potential new land to meet future requirements for all employment sectors.
  - Affordable Housing Viability Assessment to provide advice on achievable and viable targets and thresholds for affordable housing.
  - Gypsy and Traveller Accommodation Needs Assessment to identify local need.
  - Bridgend Town Centre Flood Risk Assessment to identify areas at risk of flooding.
  - **Retail Study Update** –to identify the requirements of retail need, including the need for more land and floorspace.
  - **Public Open Space Audit** to identify local needs for a range of open spaces including for sport and play.
  - Landscape Character Assessment to describe the characteristics of the local landscape and which may include guidelines for development.
  - Renewable Energy Assessment to provide a robust Renewable Energy evidence base; and
  - **Transport Assessment** to assess the impact of the scale and distribution of development detailed in the emerging Local Development Plan.
- **4.2** The above is not a definitive list and additional evidence base update requirements may emerge as plan revision progresses. There are number authorities in South-east Wales who are currently in the process of considering reviewing their Local Development Plans on the basis that their current plans expire at the end of 2021. This presents an opportunity for collaboration including the preparation of a shared evidence base.

## **Sustainability Appraisal including Strategic Environment Assessment**

- 4.3 A requirement of the LDP process is that Sustainability Appraisal (SA) incorporating Strategic Environmental Assessment (SEA) informs preparation of the LDP. The SA/SEA process is integral to the development of the LDP to ensure the policies in the LDP promote Sustainable Development through integration of the key economic, environmental, social and cultural objectives in the development of the LDP policies and proposals and take account of any significant effects on the Environment. The SA/SEA has been an iterative process throughout preparation of the LDP and policies and proposals in the LDP reflect this.
- 4.4 SA monitoring of the Sustainability Appraisal Objectives is undertaken on an annual basis and reported through the LDP Annual Monitoring Report. This enables the Council to assess the extent to which the LDP is contributing to the achievement of sustainable development and to identify any concerns. To inform the review of the LDP it will be necessary to revisit and update the environmental, social and economic baseline information, along with the review of relevant plans policies and program. The SA Monitoring Framework including the SA Objectives will need to reviewed to ensure this remains up to date, and this will include considering whether the methodologies need revising due to changes in legislation.

#### **Habitats Regulations Assessment**

4.5 The LDP was informed by Habitats Regulations Assessment (HRA), the purpose of which is to assess the impacts of a land use plan, in combination with the effects of other plans and projects, against the conservation objectives of internationally important European sites of nature conservation importance such as Special Areas of Conservation and Special Protection Areas (designated for their ecological status) and to ascertain following screening what needs Appropriate Assessment (AA). As part of the review of the LDP the HRA will need to be reviewed.

#### **Opportunities for Collaboration**

4.6 As part of the review process, consideration will be given to opportunities to work collaboratively with neighbouring authorities on updating key areas of the evidence base. The regional planning group SEWSPG is already facilitating joint work to develop a regional evidence base in the form of Task and Finish Groups. This includes: Retail, Housing and population, Sustainable settlement appraisals, Employment and Candidate Sites Assessment. Bridgend is contributing to this work and will inform the LDP preparation process.

# 5.0 The LDP Review Options

#### **Joint LDPs and Joint Working**

- 5.1 The Welsh Government's recent White Paper11 sets out its commitment to reforming local government in Wales. The paper proposes regional working in many areas of local government, including land use planning. A Local Government Bill is expected to be introduced into the Assembly in 2018 to give effect to these proposals, including a mandate for Strategic Development Plans (SDP).
- 5.2 On 13 December 2017 the Cabinet Secretary for Energy, Planning and Rural Affairs wrote to the Leader and Chief Executive inviting this Council to give serious consideration to preparing a Joint Local Development Plan (JLDP) with other Local Planning Authorities within the South East Wales West Area (comprising Bridgend, RCT and Caerphilly).
- 5.3 Bridgend County Council supports cross boundary working and is committed to exploiting these opportunities in collaboration with the region in a positive fashion, however, the 'size' and complexity of such a large and diverse Joint LDP area, encompassing RCT, Caerphilly and Bridgend presents many challenges and could overly complicate and hinder continuous plan coverage proceeding in a timely manner and reduce the ability of the planning system to deliver 'effective planning outcomes'.
- 5.4 Therefore, in order to determine the most appropriate way forward for this Council to maintain up-to-date development plan coverage, a number of 'realistic options' have been tested, to determine their impact on a range of planning outcomes. The planning outcomes considered relate to:
  - Continuous plan coverage;
  - Housing delivery (including affordable housing delivery);
  - \$106 contributions;
  - Dealing with strategic infrastructure issues;
  - Dealing effectively with cross-boundary issues;
  - Impact on a future SDP:
  - Preparing a sound evidence base;
  - Spatial coherence; and
  - Planning certainty & investor confidence
- 5.5 With respect to these planning outcomes, the following 'realistic' options were considered:-
  - Option 1: Local Planning Authorities in the region prepare a SDP only and forego individual reviews of their respective LDPs until the SDP is adopted;
  - Option 2: An individual review of Bridgend's LDP whilst simultaneously working collaboratively with the region to prepare a SDP;
  - Option 3: Collaboration 'Plus' (an individual review of Bridgend's LDP whilst simultaneously
    working collaboratively with RCT (& other LPAs) to prepare a joint evidence base and with
    the region to prepare a SDP;
  - Option 4: Joint Local Plan (incorporating Caerphilly, RCT & Bridgend) whilst simultaneously working collaboratively with the region to prepare a SDP; and
  - Option 5: Joint Local Plan (Incorporating RCT & Bridgend) whilst simultaneously working

- collaboratively with the region to prepare an SDP.
- **5.6** The following section summarises Bridgend County Borough Council's formal response (attached as Appendix 6) to the Cabinet Secretary, which was sent on 28<sup>th</sup> February 2018.
- 5.7 Option 1: Local Planning Authorities in the region prepare a SDP and forgo individual reviews of their respective LDPs. Bridgend County Borough Council supports the preparation of a SDP to provide a regional spatial framework for the future development and use of land. However, from a Bridgend perspective, Option 1 presents a significant 'risk' of a 'policy vacuum' for this Authority. Whilst it has been suggested that an SDP could be adopted as soon as 2022, in reality, given that this is a new and untested process, building and maintaining a political consensus and establishing fair and effective governance is likely to delay the adoption of the SDP until at least 2023 and in a worst case scenario 2024. This would leave a period of 2-3 years where Bridgend LPA has a policy vacuum. Furthermore, a relaxation of the plan's end-date (which is also being presented as a solution to avoid a potential policy vacuum by LPAs in the region) beyond 2021 would not provide a temporary solution for Bridgend until such time as a SDP is adopted. Bridgend's LDP has been very successful in delivering a substantial element of its allocated sites and there is an imperative to produce a new plan as soon as possible to replenish housing and investment opportunities and maintain housing delivery, which is an objective of the Welsh Government.
- 5.8 Option 2: An individual review of Bridgend's LDP whilst simultaneously working collaboratively with the region to prepare an SDP; and
- 5.9 Option 3: Collaboration 'Plus' An individual review of Bridgend's LDP whilst simultaneously working collaboratively with RCT (& other LPAs) to prepare a joint evidence base and with the region to prepare a SDP. Options 2 and 3 would be a relatively simple and 'quick-fix' solution to avoid a policy vacuum in Bridgend post 2021. In essence both options would involve a relatively straight forward refresh of the existing evidence base and identification of new allocations. In the case of 'Collaboration Plus' there would be the opportunity to share evidence base studies with RCT and other LPAs as part of the wider collaboration agenda, substantially reducing the duplication of work and in theory resulting in financial savings.
- 5.10 In the scenario that a SDP is progressed more expediently than expected, work being undertaken to review the Bridgend LDP, could be utilised to prepare a LDP 'Lite'. This would be achievable as the evidence base used to prepare the SDP will be the predominantly the same as the Bridgend LDP Review.
- 5.11 Option 4: Joint Local Plan (Incorporating Caerphilly, RCT & Bridgend) whilst simultaneously working collaboratively with the region to prepare a SDP and
- 5.12 Option 5: Joint Local Plan (Incorporating RCT & Bridgend) whilst simultaneously working collaboratively with the region to prepare a SDP. Option 4 requires Bridgend (CBC) to prepare a joint LDP with Caerphilly and RCT and Option 5 with RCT (CBC) only. In theory, both options are achievable. However, the practicalities and potentially lengthy timescales involved in setting up and preparing such a large LDP requires further consideration. Although there are planning merits to working at such a scale, there are undoubtedly practical and logistical issues that could take a considerable time to resolve. For example, establishing a Joint Planning Board or determining alternative suitable governance

arrangements, aligning political differences and Officer working practices. It is the view of Bridgend County Borough Council that the benefits of a larger scale footprint to resolve cross-boundary issues should be fully exploited at the SDP regional scale and not at a subregional level of Bridgend/RCT and Caerphilly only. Option 5 would face similar issues as Option 4 however, by virtue of only having one partner the logistical practicalities and political differences would, in theory, be easier to align and manage.

5.13 In view of the concerns raised above it is unlikely that a joint LDP on the footprint proposed could be adopted by 2021, therefore, undermining full plan coverage and subsequently resulting in a policy vacuum for Bridgend with all the associated negative planning outcomes that such a situation would result in. Neither would a relaxation of the plan's end date beyond 2021 be an acceptable temporary solution for Bridgend until such time as a new joint LDP is in place.

Why would a relaxation of the plan's end date beyond 2021 be problematic?

5.14 Firstly, the evidence that underpins the strategy and policies would also be out of date and could easily be challenged by developers resulting in a situation of 'planning by appeal'. Secondly, the recently published 2017 JHLAS shows that the County Borough has a housing land supply, assessed against the housing requirement of the Bridgend LDP, of 4.0 years. Where the land supply is less than 5 years, TAN1 states that local planning authorities should consider the reasons for the shortfall and whether the LDP should be reviewed either in whole or in part. It is considered that the most effective way of rectifying this issue is through an early review/revision of the adopted LDP given the importance attached to the land supply issue.

Why is the 'land supply' issue so important for Bridgend?

5.15 In respect of Bridgend, the Annual Monitoring Report evidences that the LDP has been successful in terms of the implementation of the plan's regeneration-led spatial strategy and bringing forward and delivering development sites and opportunities, especially for housing. The housing land supply has only recently fallen below the TAN1 5 year requirement and the current 4 year supply, set against the fact that there is less than 4 years remaining in the plan period is a reasonable position that emphasises that the existing LDP has been successful but also highlights the need to replace the LDP as expediently as possible.

What happens if we don't identify new sites?

- 5.16 The absence of an early LDP Review (which puts in place a replacement plan by 2021) resulting in a policy vacuum, up until either a new joint LDP or SDP is adopted, combined with the lack of 5 years housing land supply based on the fact the majority of LDP housing allocations have been delivered (rather than viability issues) would be ruthlessly exploited by the development industry. There would be significant pressure to release greenfield sites in unsustainable locations and the potential situation of 'Planning by Appeal'. Such a position will result in highly negative planning outcomes which will needlessly divert staff resources and have the potential to undermine a future underlying strategy associated with the SDP.
- **5.17** With a consensus from the region to prepare an SDP, the need for a joint LDP requiring a new evidence base, vision and land-use strategy (a sub-regional approach to planning) is considered unnecessary, unlikely to achieve better planning outcomes and would be a

significant distraction from the agreed goal of establishing joint regional working arrangements and governance to facilitate preparation of the SDP. Also, in the context of the wider Local Government Re-organisation agenda a joint plan area incorporating Caerphilly, RCT and Bridgend would also encompass 3 separate Health Boards – ABM, Cwm Taff and Aneurin Bevan, which is not logical and could present difficulties in alignment and engagement in the joint LDP preparation process.

- 5.18 A scenario where a policy vacuum exists when the current LDP expires in 2021 presents the most significant threat to Bridgend. A relaxation of the plan's end date beyond 2021 would not be a temporary solution for Bridgend until such time as a new 'joint LDP' or the 'SDP' is in place. This authority has always had 'Development Plan' coverage and, as per the Cabinet Secretary's requirements, it is imperative that this is not compromised.
- 5.19 The most appropriate way forward that responds to local issues, maintains plan coverage and delivers the best planning outcomes, is to proceed immediately with a review and replacement of Bridgend's existing LDP (whilst simultaneously working collaboratively with our neighbours and with the region on the SDP), wherever possible sharing a joint evidence base.
- **5.20** On the 29<sup>th</sup> March 2018 the Cabinet Secretary wrote to the Leader of Bridgend County Borough Council permitting the LPA to submit its Delivery Agreement to Welsh Government for approval.
- 5.21 The benefits of working much closer with our neighbouring Councils is accepted and meetings have already been held at officer level to identify areas where we can work jointly to better manage resources, ensure a consistent evidence base, remove duplication and waste, share data, and utilise common methodologies. Significant work is already progressing via the South East Wales Strategic Planning Group (SEWSPG) to agree common methodologies for use across the Cardiff Capital Region. To this end, and in addition to the current SEWSPG collaboration, we will be proposing closer liaison/collaboration with those authorities who wish to review their LDP at the current time, including a shared evidence base for key topics. However, each Council will need to ultimately maintain control over timing and governance to responsibly manage the risk of no Plan coverage.

# 6.0 LDP (2013) Draft Review Report: Public Consultation

- 6.1 A statutory review of the Bridgend Local Development Plan (LDP) commenced in 2017, the first stage being the publication of the Draft Review Report which was subject to a four week stakeholder consultation period commencing Monday 30 April 2018 until 5pm Friday 25 May 2018.
- 6.2 The Draft Review Report was accompanied by an official comments form that included the following five questions and an opportunity to provide additional comments if required:
  - Q1. Does the Review Report identify all the key contextual issues to be considered in the review of the LDP?
  - Q2. Does the existing LDP Vision & Objectives remain appropriate for a Revised Plan?
  - Q3. Do you agree that the existing LDP Regeneration-Led Spatial Strategy needs to be reviewed?
  - Q4. Does the Review Report identify the policies that are likely to need changing in the Revised Plan?
  - Q5. Does the Review Report identify the most appropriate revision procedure to prepare a Revised Plan and whether the Review should be undertaken individually or jointly?
- 6.3 The LPA received 11 consultation responses. A summary of the key issues raised in relation to the questions on the Draft Review Report and the LPA's response is attached at Appendix 7.

# 7.0 Conclusions: What Form of Plan Revision is Required?

#### 7.1 Recommendation

- **7.2** The primary functions of a Review Report are to determine the appropriate procedural route and key issues to be considered when taking the existing LDP forward.
- 7.3 In terms of 'procedural route', in the case of Bridgend, the plan is already the subject to a statutory required 4 year full review, and as such all aspects of the plan will need to be assessed to consider if they remain sound and fit for purpose. This will include the LDP vision, objectives, spatial strategy, policies and land-use allocations, broadly following the same preparation process and stages as the original plan.

### **Appendix 1: Summary of LDP Policy Review**

The following section details the initial findings of the review of the LDP Policies in order to identify if they are functioning effectively, whether any changes are likely to be required and if relevant should be considered for removal as part of the plan review process. The assessment is outlined in the table below.

Strate	gic Policies	Commentary		
SP1	Regeneration-Led Development	Revise as necessary to reflect reconsideration of the spatial strategy over extended plan period. Amendments are likely to be required in response to the Officer / Member Groups, evidence and public consultation. These will be considered as part of the LDP revision process.		
SP2	Design and Sustainable Place Making	Functioning effectively – amendments may be required to reflect contextual changes, updated legislation and national planning policy.		
SP3	Strategic Transport Planning Principles	Functioning effectively – amendments may be required to reflect contextual changes, updated legislation (such as the Active Travel Act 2015) and national planning policy.		
SP4	Conservation and Enhancement of the Natural Environment	Functioning effectively – amendments may be required to reflect contextual changes, evidence, updated legislation and national planning policy.		
SP5	Conservation of the Built and Historic Environment Functioning effectively – amendments may be required to reflect contextual changes, evidence, updated legislation and national planning policy.			
SP6	Minerals	Functioning effectively – amendments may be required to reflect contextual changes, evidence, updated legislation and national planning policy.		
SP7	Waste Management	Functioning effectively – amendments may be required to reflect contextual changes, evidence, updated legislation and national planning policy.		
SP8	Renewable Energy	Amend to reflect changes in national renewable energy policy and to support carbon reduction targets to mitigate climate change.		
SP9	Employment and the Economy	Revise to reflect the findings of the Employment Land Review update, emerging CCR evidence, overall development strategy and changes in national policy.		
SP10	Retail and Commercial Hierarchy	Revise to reflect any change in approach to town centres and updated retail requirements over an extended plan period and changes in shopping patterns and habits. In addition any revision to the policy will need consider emerging CCR evidence.		
SP11	Tourism	Functioning effectively – minor amendments may be required to reflect contextual changes and updated national planning policy.		
SP12	Housing	Revise as necessary to reflect reassessment of the spatial strategy over the revised plan period. Amendments are likely to be required in response to the Officer / Member Groups, evidence and public		

		consultation. These will be considered as part of the LDP revision process.			
SP13	Social and Community Facilities	Functioning effectively – minor amendments may be required to reflect contextual changes and updated national planning policy.			
SP14	Infrastructure	Functioning effectively –amendments may be required to reflect the latest viability evidence, contextual changes and updated national planning policy.			

Develop	ment Management Policies	Commentary
PLA1	Settlement Hierarchy and	Revise as necessary to reflect reconsideration of the
	Urban Management	spatial strategy over an extended plan period.
		Amendments likely to be required in response to the
		Officer / Member Groups, latest evidence and public
		consultation. These will be considered as part of the LDP
		revision process.
PLA2	Implementation of	Functioning effectively – however, this policy will need to
	Regeneration Strategies	be reconsidered to reflect the revised spatial strategy.
PLA3	Regeneration and Mixed Use	Revise as necessary to reflect reconsideration of the
	Development Schemes	spatial strategy over an extended plan period.
		Amendments are likely to be required in response to The
		Officer / Member Groups, latest evidence and public
		consultation. These will be considered as part of the LDP
		revision process.
PLA4	Climate Change and Peak Oil	Functioning effectively –revise to reflect contextual
		changes and updated national planning policy.
PLA5	Development in Transport	Functioning effectively – minor amendments may be
	Corridors	required to reflect contextual changes, legislation and
		updated national planning policy.
PLA6	Development West of the	Functioning effectively.
DI AZ	Railway Line, Pencoed	
PLA7	Transportation Proposals	Functioning effectively – minor amendments may be
		required to reflect contextual changes, legislation and
DI AO	Davidana and	updated national planning policy.
PLA8	Development Led	Functioning effectively – minor amendments may be
	Improvements to the	required to reflect contextual changes and updated
	Transportation Network	national planning policy.
PLA9	Development affecting Public	Functioning effectively.
	Rights of Way	
PLA10	Safeguarding of Disused	Functioning effectively.
	Railway Infrastructure	
PLA11	Parking Standards	Functioning effectively.
ENV1	Development in the	Functioning effectively - minor amendments may be
	Countryside	required to reflect contextual changes, legislation
		updated national planning policy and to accommodate
		any future changes to the spatial strategy.
ENV2	Development in Green	Functioning effectively - minor amendments may be
	Wedges	required to reflect contextual changes, legislation

Page 110 50 | Page

		updated national planning policy and to accommodate			
		any future changes to the spatial strategy.			
ENV3	Special Landscape Areas	Functioning effectively – minor amendments may be			
		required to reflect contextual changes, legislation			
		updated national planning policy and to accommodate			
		any future changes to the spatial strategy.			
ENV4	Local/Regional Nature	Functioning effectively – minor amendments may be			
	Conservation Sites	required to reflect contextual changes, legislation			
		updated national planning policy and to accommodate			
		any future changes to the spatial strategy.			
ENV5	Green Infrastructure	Functioning effectively – minor amendments may be			
		required to reflect contextual changes, legislation and			
		updated national planning policy.			
ENV6	Nature Conservation	Functioning effectively – minor amendments may be			
LIVO	Nature Conservation	required to reflect contextual changes, legislation and			
		updated national planning policy.			
ENV7	Natural Resource Protection	Functioning effectively – minor amendments may be			
LINVI	and Public Health	required to reflect contextual changes, legislation and			
	and rubile ricaliti	updated national planning policy.			
ENV8	Heritage Assets and	Functioning effectively – minor amendments may be			
LINVO	Regeneration Assets and	required to reflect contextual changes, legislation and			
	Negeneration	updated national planning policy.			
ENV9	Development in Mineral	Functioning effectively – minor amendments may be			
LINVS	Safeguarding Areas	required to reflect contextual changes, legislation and			
	Saleguarding Areas	updated national planning policy.			
ENV10	Development within Mineral				
LINVIO	Buffer Zones	required to reflect contextual changes, legislation and			
	Bullet Zolles	updated national planning policy.			
ENV11	Mineral Development	Revise to reflect most up-to-date Regional Technical			
LIVII	IVIIII Development	Statement.			
ENV12	Coal Extraction Operations	Functioning effectively – minor amendments may be			
LINVIZ	Coal Extraction Operations	required to reflect contextual changes, legislation and			
		updated national planning policy.			
ENV13	Unstable Land	Functioning effectively – minor amendments may be			
LINVIS	Unstable Land	required to reflect contextual changes, legislation and			
		updated national planning policy.			
ENV14	Inert Waste	1 21 1			
EINV 14	Ineit waste	Functioning effectively – minor amendments may be required to reflect contextual changes, legislation and			
ENV15	Waste Management in New	updated national planning policy.  Functioning effectively – minor amendments may be			
LINVIO	Development In New	required to reflect contextual changes, legislation and			
	Development				
ENV16	Commercial and Industrial	updated national planning policy.			
□IN N I D		Functioning effectively – minor amendments may be			
	Waste	required to reflect contextual changes, legislation and			
FNN /4 7	Denoughle Francis	updated national planning policy.			
ENV17	Renewable Energy and	This is the third consecutive year that the Council has			
	Low/Zero Carbon Technology	failed to meet the requirements of monitoring target 16.			
		Therefore, further investigation is required to understand			
		and action where further measures are required to			

Page 111 51 | Page

		ensure compliance with the provisions of LDP Policy EN17. In this respect consideration will need to be given to promote the requirement to submit Energy Assessments with planning applications and to promote this requirement as part of the planning application validation process. This issue will be the subject of rigorous testing during the statutory LDP review that will commence in early 2018.
		Amend to reflect changes in national renewable energy policy and to support carbon reduction targets to mitigate climate change.
ENV18	Renewable Energy Developments	Amend to reflect changes in national renewable energy policy and to support carbon reduction targets to mitigate climate change.
REG1	Employment and the Economy	Revise as necessary to reflect findings of Employment Land Review, emerging evidence from the CCR Employment Group and overall development strategy. Amendments may be required to reflect changes in national policy.
REG2	Employment Sites	Revise as necessary to reflect findings of Employment Land Review, emerging evidence from the CCR Employment Group and overall development strategy. Amendments may be required to reflect changes in national policy.
REG3	Protection of Identified Employment Sites	Functioning effectively – Revise as necessary to reflect findings of Employment Land Review, emerging evidence from the CCR Employment Group and overall development strategy. Amendments may be required to reflect changes in national policy.
REG4	D2 Class Uses on Employment Sites	Functioning effectively – minor amendments may be required to reflect contextual changes, legislation and updated national planning policy (subject to monitoring)
REG5	Local Retailing and Commercial Development	Amend and revise as necessary to reflect revised retail strategy and capacity figures for the town centres.
REG6	Primary Shopping Frontages	Revise to reflect any change in approach to town centres and updated retail requirements over an extended plan period.
REG7	Non A1, A2 and A3 Uses Outside of Primary Shopping Frontages	Functioning effectively – minor amendments may be required to reflect contextual changes and updated national planning policy.
REG8	Control and Exclusion of Uses in Retailing and Commercial Centres	Functioning effectively – minor amendments may be required to reflect contextual changes and updated national planning policy.
REG9	Development Sites in Retail and Commercial Centres	Functioning effectively – minor amendments may be required to reflect contextual changes and updated national planning policy.
REG10	Existing Retail Development Outside of Retailing and	Functioning effectively – minor amendments may be required to reflect contextual changes and updated

Page 112 52 | Page

	Commercial Centres	national planning policy.	
REG11	New Bulky Goods Retail	Functioning effectively – revise subject to updated	
	Development Out of Centre	evidence base.	
	Retail Development Sites		
REG12	New or Extended Tourist	Functioning effectively – minor amendments may be	
	Facilities, Accommodation	required to reflect contextual changes and updated	
	and Attractions	national planning policy.	
REG13	Protection of Existing Tourist	Functioning effectively – minor amendments may be	
	Accommodation	required to reflect contextual changes and updated	
		national planning policy.	
COM1	Residential Allocations in the	Revise as necessary to reflect reconsideration of the	
	Strategic Regeneration	spatial strategy over extended plan period. Amendments	
	Growth Areas	are likely to be required in response to the Officer /	
		Member Groups, evidence and public consultation.	
		These will be considered as part of the LDP revision	
		process.	
COM2	Residential Allocations	Revise as necessary to reflect reconsideration of the	
	Outside the Strategic	spatial strategy over extended plan period. Amendments	
	Regeneration Growth Areas	are likely to be required in response to the Officer /	
		Member Groups, evidence and public consultation.	
		These will be considered as part of the LDP revision	
		process.	
COM3	Residential Re-Use of a	Functioning effectively – minor amendments may be	
	Building or Land	required to reflect contextual changes and updated	
2211		national planning policy.	
COM4	Residential Density	Functioning effectively – minor amendments may be	
		required to reflect contextual changes and updated	
00145	A66 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	national planning policy.	
COM5	Affordable Housing	Revise as necessary to reflect reconsideration of	
		strategy, updated viability evidence and affordable	
COME	Cypox and Travallar Citae	housing requirements.	
COM6	Gypsy and Traveller Sites	Functioning effectively – minor amendments may be required to reflect legislation, contextual changes and	
COM7	Protection of Social and	updated national planning policy.  Functioning effectively – minor amendments may be	
COIVII	Protection of Social and Community Facilities	required to reflect contextual changes and updated	
	Community Facilities	national planning policy.	
COM8	Provision of Health and Well-	Functioning effectively – minor amendments may be	
CONIO	Being Facilities	required to reflect, legislation, contextual changes and	
		updated national planning policy.	
COM9	Provision of Community	Functioning effectively – minor amendments may be	
	Buildings	required to reflect contextual changes and updated	
		national planning policy.	
COM10	Provision of Educational and	Functioning effectively – minor amendments may be	
	Training Facilities	required to reflect contextual changes and updated	
	national planning policy.		
COM11	Provision of Outdoor	Functioning effectively – minor amendments may be	
	Recreation Facilities	required to reflect contextual changes and updated	
		national planning policy.	
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Page 113 53 | Page

COM12	Provision of Playing Fields	Functioning effectively – minor amendments may be
		required to reflect contextual changes and updated
		national planning policy.
COM13	Provision of Accessible	Functioning effectively – minor amendments may be
	Natural Greenspace (including	required to reflect contextual changes and updated
	public open space)	national planning policy.
COM14	Provision of Allotments and	Functioning effectively – minor amendments may be
	Community Food Networks	required to reflect contextual changes and updated
		national planning policy.
COM15	Provision of Cemeteries	Functioning effectively – minor amendments may be
		required to reflect contextual changes and updated
		national planning policy.

Page 114 54 | Page

#### **Appendix 2: LDP Site Allocation Review**

- **1.1** The following provides an assessment of each of the individual site allocations in respect of their implementation to be considered as part of a review of the LDP.
- 1.2 North East Bridgend (Parc Derwen) COM1(1) This site is located 1.5 km to the north of Bridgend town centre and south of Junction 36 of the M4 and is allocated in the LDP for 1,515 residential units, a new school, local retailing and associated community facilities. Development is ongoing on this strategic allocation (Persimmon Homes and Taylor Wimpey). Whilst considerable progress has been made on this site with 1185 units delivered to date, progress has been slower than anticipated largely attributable to the slow housing market and wider economic conditions. The remaining 330 units will be built out by 2021 which is broadly consistent with the phasing of development schedule set out in the LDP.
- Brackla Regeneration Area COM 1(2) The Site forms part of the North East Brackla Regeneration Area which is allocated as a mixed-use regeneration scheme accommodating an estimated 550 new dwellings together with commercial and recreation facilities to serve the new community, the industrial estate, the village of Coity and the wider residential community of Brackla to the south. A Development Brief has been approved to provide a planning policy document to guide a phased development of the land. Lync Cymru has already completed 99 affordable housing units on the eastern part of the site. The western portion of the site benefits from a recent consent for 220 units, 12 of which will be affordable being developed by Persimmon. The eastern part of the site also benefits from consents for 239 dwellings being developed by Taylor Wimpey. It is accepted that progress has been slow than expected largely due to market conditions. The agreed JHLAS (2017) forecasts the site to deliver the remaining 459 units from 2017 to 2021 which is broadly consistent with the phasing of development schedule set out in the LDP.
- 1.4 Parc Afon Ewenni COM 1(3) Parc Afon Ewenni is a significant brownfield and underutilised employment site which stretches along the A473 corridor from the residential area of Waterton in the east to Waterton Roundabout in the west. The proposed mixed-use development of the Parc Afon Ewenni Site represents an opportunity to build a viable and more sustainable community at Waterton, which is currently isolated, by accommodating additional residential development served by a commercial hub, community and recreation facilities. The site is subject to a flexible development framework that will deliver future residential, commercial and business space. A planning application was approved for the construction of up to 240 residential units, 1123 sq m of A1/A2/A3/D1/D2 development, public open space and highway works in 2015 (application P/15/368/OUT refers). There have been a number of landowner and S106 issues that have now been resolved and the application was considered by Development Control Committee in September 2017 where planning permission was granted and the Section 106 Agreement was signed 2<sup>nd</sup> March 2018. Access arrangements have now been clarified for the site and the Council is finalising a development brief to bring forward a development for up to 200 dwellings in the eastern most part of the site. A recent meeting with South Wales Police has provided a new time-line for the release of their Waterton Site in phases from now until 2019. The new strategy entails early disposal of Waterton to fund rationalisation relocation of existing facilities and new facilities of their existing Headquarter site on Cowbridge Road. The agreed JHLAS (2017) forecasts the site to deliver the remaining units from 2018 to 2021 which is slower than anticipated in the phasing of development schedule set out in the LDP.

Page 115 55 | Page

- 1.5 Coity Road Sidings COM 1(4) This 6.4 hectare brownfield site, in private ownership, is located less than 1 km north of Bridgend Town Centre. The site is substantially vacant despite its prime location, close to the town centre. The site offers the opportunity for a mix of uses including residential, a retained area of employment, recreation (including the possible expansion of adjacent allotment facilities) and a proposed park & ride facility, in connection with the existing Wildmill Railway Halt. This site, formerly owned by the British Railways Residuary Board, is now in private ownership with temporary consent for a limited storage facility. However the Council is still seeking to achieve residential development on the site. The site is in a highly sustainable location, close to the town centre and also benefits from a railway station. A small part of this mixed-use site has planning consent for a self-storage facility. The residential element and implementation of the proposed park & ride facility is likely to come forward during the latter part of the five year period. Uncertainty regarding the site in terms of whether the part landowner Dainton may expand their commercial operations on the site has recently been clarified by an appeal decision which upheld the Council's decision to refuse an incompatible energy use and underlined the site's suitability for housing purposes, within the medium term (application P/15/279/FUL refers). However, there has been no positive dialogue with the landowners to bring the site forward for residential development and it has been agreed (as part of the JHLAS 2018 process to be submitted to WAG) that the site should not form part of the 5 year land supply, with a view to reconsidering the landowner's intentions as part of the replacement LDP review of existing sites.
- 1.6 Land at Waterton Lane COM 1(7) The site is approximately 1.2 hectares in area and lies directly south of the A473, one of the principle highway arteries into Bridgend which links the town with M4 Junction 35 at Pencoed. Bridgend Town Centre lies approximately 2.6 kilometres to the west. The site lies between the A473 and Waterton Lane. Waterton Lane is accessed via a 'left in, left out' junction as the A473 is a dual carriageway road. The junction currently serves the Council Maintenance Depot immediately to the south and west, and the Wicks Van Rental and Lee and Turner sites. In addition, it also serves approximately 25 dwellings at the recent Barratt development - Clos Waterton. Preapplication meetings and design parameter advice have taken place with Development Control Officers and agents representing the land-owner, on the basis of developer interest in the site from a volume house builder. The land has recently changed hands and is now in the ownership of Phillip Jenkins (Wick Van Hire). Discussions indicate that the landowner would be willing to discuss offers and proposals going forward. The agreed JHLAS (2017) forecasts that development of the 42 remaining units proposed by COM1(7) will take place during 2020.
- 1.7 Jubilee Crescent COM 1(8) This site represents an underutilised greenfield site within the existing urban area of Bridgend and forms part of the Bridgend SRGA with good public transport links and access to local services. Planning permission for 48 dwellings was approved by Development Control Committee on the 7th January 2016. The S106 agreement has been signed and 39 units are under construction.
- 1.8 Brocastle Estate COM 1(10) the site is located to the east of Brocastle House and A48, some 1.8 Km to the south east of Bridgend Town Centre. The site is at an extremity of the Bridgend County Borough on the boundary with the Vale of Glamorgan Borough. The site is being developed by Hafod Care Association for assisted living units for the elderly in conjunction with the 78 bed nursing home. The remaining 30 units represent the second phase of the development project and involves the construction of an articulated row of units located to the east of the existing new buildings. No issues have been raised in respect of the proposed architecture, ecological matters or other technical matters. Hafod

Page 116 56 | Page

Care Association has advised that they are going to bring forward the remaining 30 units for assisted living accommodation with start on site programmed within the five year period. The agreed JHLAS (2017) forecasts that this site will be built out between 2020 – 2021 which is slower than anticipated in the phasing of development schedule set out in the LDP.

- 1.9 South Wales Police COM 1(5) The site lies to the north of the A473, Cowbridge Road, which is a principal route into Bridgend Town Centre, approximately 1.2 kilometres to the North West. The junction of the A48 (Bridgend By-Pass) and A473 Waterton Road, at Waterton Cross roundabout, lies 500 metres to the south east of the site. The site effectively comprises the north-western part of the current Police Headquarters complex, which is accessed via a traffic light controlled junction which also serves Bridgend Retail Park and the Tesco superstore opposite. This site is brownfield, in the Bridgend SRGA located close to the main transport routes and within reasonable walking distance of Bridgend town centre with access to a range of social and community facilities. Recent discussions with the Police has revealed that the site now forms a critical part of their rationalisation programme and will be retained for Police operations and as such will not be released for residential purposes.
- 1.10 Land at Waterton Manor And Waterton Lane COM 1(11) & COM 1(14) The most recent planning application for 39 dwellings was approved at development control committee of 3rd September 2015. The permission combines housing allocations. The Section 106 agreement was signed on the 9 November 2016 and discussions with the landowner indicates that work on site is expected to commence later this year. The agreed JHLAS (2017) forecasts that this site will be built out between 2019 2020 which is slower than anticipated in the phasing of development schedule set out in the LDP.
- 1.11 Parc Farm COM 1(13) The site is located in the Bridgend SRGA and is a predominantly brownfield in the grounds of the former Parc Farm agricultural buildings. The site benefits from outline consent and a prior notification submission for demolition of the existing buildings. The site has been acquired by Wales and West Housing Association and an application for 24 affordable dwellings is pending. The agreed JHLAS (2017) forecasts that this site will be built out between 2018 2019 which is broadly consistent with the phasing of development schedule set out in the LDP.
- 1.12 Land at Llangewydd Road COM 2(6) This site lies on the western edge of the wider Cefn Glas area of Bridgend. Greenfield in nature, this site has good access to a variety of services locally and public transport links. The site was promoted by Redrow Homes at the LDP Examination which included the submission of a conceptual masterplan for the site. Outline planning application for 165 units has been granted, subject to resolution of a S106 agreement (planning application P/15/358/OUT refers). The agreed JHLAS (2017) forecasts that this site will be built out between 2018–20222 which is broadly consistent with the phasing of development schedule set out in the LDP.
- 1.13 Ysgol Bryn Castell COM 2(7) The release of this site is as a result of the school modernisation programme. The existing school and grounds will become surplus to requirements and provides the opportunity for its comprehensive redevelopment for residential purposes. This site is within the urban area of Bridgend, within walking distance of public transport hubs and social and community facilities. A Master Plan has been prepared to guide the future development of the site. Planning application from Barratt Homes for Phase 1 of the site for 67 dwellings, accessed off Cefn Glas Road was approved in September 2015 and development has commenced (planning application P/15/25/FUL refers). GVA Grimley has recently completed a Development and Planning Brief for Phase 2 of the site and has identified capacity for 130 dwellings supported by an access appraisal

Page 117 57 | Page

- undertaken by Vectos. The site is scheduled for disposal in early 2018. The agreed JHLAS (2017) forecasts that this site will be built out between 2018 2020 which is broadly consistent with the phasing of development schedule set out in the LDP.
- 1.14 Former Washery Site, Maesteg COM 1(16) The site is located immediately north-east of the town centre and comprises of mixed-use development including educational, residential and recreational uses. Part remediation of the wider Washery site has resulted in the construction of the new Maesteg Comprehensive School and three development plateaux are earmarked for residential development. Two of these areas (as well as land at Llwynderw off Bridgend Road) already benefit from access arrangements but require an element of additional remediation to make them suitable for development. Welsh Government Land Reclamation monies of £2.5m have been approved and drawn down to enable the required remediation and development, (as well as land at Llwynderw off Bridgend Road) with marketing and implementation of the land envisaged within 3 years. ARUP have been engaged to design a detailed scheme for remediation and will oversee the SI works which are scheduled to take place in 2017/18. The remediation scheme will provide an 'development-ready' site and marketing will be undertaken in parallel. The agreed JHLAS forecasts that development will start in 2020-2021 reflecting that challenging nature of this site.
- Ewenny Road COM 1(17) This 7.7 hectare site, which was formerly occupied by Cooper 1.15 Standard and Budelpak Cosi now represents one of the most strategically sited development opportunities in the Llynfi Valley. Located within the urban area of Maesteg adjacent to the Oakwood Estate, which is a renewal priority for V2C Housing. The site is owned, in part, by the County Borough Council, and has been identified as suitable for funding from the Western Valleys Strategic Regeneration Area (WVSRA). The strategic and sustainable location of the site, adjacent to a rail halt on the Maesteg to Bridgend line, means that this regeneration opportunity could have benefits for the whole of the Llynfi Valley. The significance of this opportunity has been recognised by the Llynfi Valleys Area Regeneration Plan (VARP) which earmarks the future development of the area as a Strategic Project. The LDP strategy promotes the site as a flexible regeneration opportunity to create a new mixed-use neighbourhood that can deliver much needed development space for small businesses, new market and affordable housing, and related commercial and social facilities set within a pleasant environment that can capitalise on its riverside setting. Outline planning application P/13/808/OUT for a mixed use development, including 115 dwellings and a 50 unit residential extra-care facility (165 units total) was presented to Development Control Committee in June 2014. This has been amended to 138 dwellings. This revision of the Masterplan and the Heads of Terms of the Section 106 Agreement was presented to Committee in May 2016 and the S106 is soon to be finalised with just minor issues to be resolved. The Council have agreed to dispose of their interest to Clowes (Pontardawe Coal and Metals Co. Ltd) at such time that the decision notice is issued. Clowes intend to dispose of the housing element immediately but retain the commercial element and build this out themselves. Volume builders are showing active interest in acquiring the site. The agreed JHLAS (2017) forecasts that this site will be built out between 2018 - 2021 which is broadly consistent with the phasing of development schedule set out in the LDP.
- 1.16 Coegnant Reclamation Scheme COM 1(18) This is a large development site in the upper Llynfi Valley comprising of a linear site of approximately 15 hectares of brownfield land, located immediately to the east of the communities of Caerau and Nantyffyllon. Previously allocated solely for employment and recreational uses it is now recognised that the comprehensive development of the whole area represents a significant opportunity to

Page 118 58 | Page

enhance the environment, improve access to the countryside for the benefit of tourism and deliver a mixture of uses, including new market and affordable housing, open-space, more formal recreation facilities and local employment opportunities and social enterprises. At its northern end the site integrates well with the new primary school in Caerau and is currently the focus of recreation facilities and a new leisure park, including a BMX track. At its southern extremity, the site has the potential to link via a dedicated walking and cycling route to the Maesteg Washery Site and the newly opened Maesteg Comprehensive School, which is located less than 1.5km to the south. The site is seen as having scope for a mixed-use scheme for residential / employment and leisure uses. The agreed JHLAS (2017) forecasts that this site will be built out in the latter part of the plan period between 2020 – 2022 in recognition that market conditions and land values will slowly improve in the upper valley areas. This forecast is broadly consistent with the phasing of development schedule set out in the LDP.

- 1.17 Crown Road, Maesteg COM 1(19) This is a brownfield site within the urban area of Maesteg with good public transport links and access to local services. This site is located in close proximity to the Former Maesteg Washery Site and part of the Maesteg & Llynfi Valley SRGA and provides an opportunity for the development of additional housing close to local amenities. Whilst there is not any planning consent for site at present, discussions have taken place with landowners where they indicated that they intend to either develop the site themselves on a plot by plot basis but are also considering releasing the site to a local developer. There are no significant known site constraints that would prevent this site from coming forward. The agreed JHLAS (2017) forecasts that 10 units are anticipated to be delivered in 2019 and 2020 with the remaining units post 2020 which is broadly consistent with the phasing of development schedule set out in the LDP. In addition, the adjacent Bryneithin Home site has been sold to a developer and the Prior Notification of the demolition of the former care home was approved in July 2015 and demolition has been carried out, which provides an additional incentive for development.
- 1.18 Y Parc COM 1(21) This residential allocation is a brownfield (but partly regenerated) site within the existing urban area of Maesteg with good public transport links and access to local services. Highways issues constrain the development of the site to an area capable of accommodating only 51 units which the allocation reflects. The site is sustainably located within walking distance of Maesteg Town Centre. The site is relatively flat and there are not any known significant site constraints. Slow market conditions has contributed to this site not be brought forward for development, however it is encouraging that the site is being marketed by Cooke & Arkwright who confirm that there is considerable interest from developers in the site. The agreed JHLAS (2017) forecasts that 20 units are anticipated to be delivered in 2019 and 2020 with the remaining 31 units post 2020 which is broadly consistent with the phasing of development schedule set out in the LDP and reflective of the slow market conditions in Maesteg & Llynfi Valley SRGA. However, as part of the 2018 JHLAS process (yet to be finalised) it has been agreed that the site should not contribute to the 5 year land supply because there is as yet no developer on board.
- 1.19 Porthcawl Regeneration Area COM 1(25) The Porthcawl Waterfront Regeneration site (48 ha) is the main focus of existing and future development opportunities in Porthcawl in the adopted LPD and provides a unique opportunity to create a vibrant new focus that will bring social, economic and environmental benefits including flood protection measures to the Town itself and the wider area. This 48 hectare brownfield waterfront site provides a significant opportunity through comprehensive regeneration to transform Porthcawl into a premier seaside resort. The entire Waterfront area has the benefit of an existing Masterplan (the Seven Bays Project Supplementary Planning Guidance (SPG)) which was adopted by

Page 119 59 | Page

the Council in November 2007. The Bridgend Local Development Plan (LDP) adopted in 2013 reaffirmed the general planning policy outlined in the SPG by allocating the site as a Mixed-Use Regeneration Scheme under Policy PLA3(8). The LDP proposes 1050 new dwellings for the whole of the Porthcawl Waterfront up to 2021, with an additional 300 dwellings anticipated to be delivered beyond the plan period. New retail, leisure and commercial development are also proposed, although the scale of this is not prescribed or confirmed in the plan. In addition, there was an outline planning consent obtained on the Harbourside site on 13th May 2013 (which has now expired). Since 2008 there have been several attempts by the owners to deliver development on the site. The first round was thwarted by the financial crises and subsequent moves to deliver a superstore and smaller retail units reached positions whereby Tesco, Morrison's and Sainsbury's were at advanced stages in negotiation but all subsequently withdrew. These retail operators have concluded that the large superstore which was originally to be the main driver of the scheme is undeliverable. However, evidence accumulated as part of this process suggests that a smaller scale food store should be achievable, alongside various other commercial, leisure and community uses. The residential market has continued to improve and the unique qualities of this site make it a valuable residential commodity. In recognition on the need to deliver this key regeneration scheme, Nathaniel Lichfield and Partners were appointed in September 2015 by the landowning partnership (Bridgend County Borough Council and the Evans Family, represented by Cooke and Arkwright) to prepare a new Masterplan and supporting guidance to be a catalyst for delivery of the first phase of the Seven Bays Project. The new Porthcawl Harbourside Masterplan (2016) only considers the first phase of the Seven Bays Project SPG (2007) and is known as Porthcawl Harbourside which covers the area between the town centre and the Eastern Promenade. The site has a gross area of approximately 17 acres. The purpose of the new Masterplan (2016) was to revise the land-use section of the 'Western Development Area'. The reason for this was to reflect the changing market conditions particularly in the retail sector which is now significantly different than was anticipated in 2007. There is also a need to reconsider the infrastructure requirements in order to ensure that these do not present a financial barrier to development. The Masterplan proposes 559 residential units in a number of discrete commercial and residential parcels, suitable for take-up by a range of developers.

- 1.20 Bridgend County Borough Council have purchased the phase 1 site from the Evans Family and the and the landowners agreement (that has been one of the main barriers to the site's delivery) is now null and void. Looking forward, the regeneration of the site and Phase 2 may also benefit from a potentially successful bid to the Welsh Government Coastal Risk Management Programme funding of major flood defence works across Wales, where £125m is allocated for spend between 2018 2021.
- 1.21 The LPA recognises that the site is unlikely to be delivered in its entirety during the existing plan period. The agreed JHLAS (2017) forecasts that 50 units are anticipated to be delivered in 2018 and 2019 and 500 units delivered between 2019 and 2022 which is slower than anticipated in the phasing of development schedule set out in the LDP.
- 1.22 Albert Edwards Prince of Wales Court COM 1(28) This site is a committed brownfield site within the urban area of Porthcawl, close to the town centre with good access to public transport and local services. RMBI have invested in the existing care home and have brought back a rear wing into use, part of which, serves an increasing need to provide for people with Dementia. Therefore they are no longer looking to re-develop the existing care home. The most recent communication with the RMBI'S Development Team Manager is that there are no programmed plans to release part of the site for alternative residential development.

- Regeneration Area in Tondu measuring approximately 43 hectares of land, which has already delivered the Tondu Ironworks Heritage Centre and a new Waste Transfer Station, serving the whole of the County Borough. Llanmoor Homes are developing the southern part of the site and to date 226 units have been delivered on this site which is hugely positive in tough market conditions, however, delivery rates have been slower than expected. Merthyr Mawr Estates proposes to market the remainder of the site with the benefit of an outline planning consent, and introduce other developers on site. There is positive interest from other volume builders and planning application P/16/366/OUT is expected to be presented to Development Control Committee in November 2017. Planning permission has also been granted for additional retail / commercial development within the designated commercial hub in the southern part of the site (planning application P/15/322/FUL refers). The agreed JHLAS (2017) forecasts the site to deliver the remaining 474 units over the next six years.
- 1.24 Parc Tyn Y Coed COM 1(32) to date Barratt South Wales have developed 264 residential units on site with development ongoing. The eastern part of site is in alternative ownership and access from Parc Tyn y Coed development exists together with developer interest. A recent planning application (P/16/251/OUT refers) has been submitted to the LPA with a resolution to grant planning permission subject to a S106 agreement for 16 dwellings with public open space and associated infrastructure on land accessed via Heol Leyshon. The agreed JHLAS (2017) forecasts that 16 units are anticipated to be delivered in 2018-2019 with the remaining 106 units in 2019-2020 which is broadly consistent with the phasing of development schedule set out in the LDP.
- 1.25 Gateway to the Valleys COM 1 (34) The comprehensive school is now operational and the new primary school is under construction. Linc Cymru have been granted planning permission for the development of 15 bedspace care unit & 25 apartment extra care combined with communal ancillary facilities, 15 No. 2 bed 4 person and 4 No. 3 bed 5 person served by adopted access road (P/16/600/FUL refers). Linc Cymru are expected to start development imminently. A pre-requisite of the new school and the Linc Cymru development is for an access road to be built to adoptable standards delivered up to the boundary of the private land to the east which is currently land locked. This new road will able this 7 acre site to be released for development. The Private landowners are in contact with Bridgend Council's Property Department and are keen to progress when the necessary infrastructure is in place. Housing delivery is anticipated from 2018 onwards on this part of the site to dovetail with primary school completion. The build programme for the 25 extracare apartments by Linc Cymru is scheduled for completion by October 2017 and Linc Cymru's additional housing element of 20 units will follow on immediately. Given that the school is also programmed to open in 2018 it is reasonable to assume the whole site will be delivered in the five year period. The landowner is in discussion with the Council and a preapplication meeting recently took place and there is active interest from volume builders.
- **1.26** The agreed JHLAS (2017) forecasts that housing delivery is anticipated from 2018 onwards to dovetail with primary school completion.

#### **Summary**

1.27 It is recognised that there are a few challenging allocations that have progressed slower than anticipated but significant progress has been made in bringing these sites forward with Masterplans and Development Briefs in place. In addition, planning applications relating too many of these sites are substantially advanced demonstrating private sector interest and that the LDP strategy has broadly been successful. It must be recognised that many of these sites have only not come forward due to viability and market conditions. The delays in them coming forward, however, have implications for other monitoring targets and triggers and the need for any further action is being considered in connection with those particular indicators. Given the importance of delivering COM1 and COM2 sites, particularly in terms of their contribution to the 5 year land supply, the Local Planning Authority recognises the need to address this issue immediately through the statutory LDP Review process and will continue to monitor their progress closely.

Appendix 3 & 4: Invitation to prepare Joint Local Development Plan and invitation to Local Planning Authorities to prepare a Strategic Development Plan.

https://democratic.bridgend.gov.uk/documents/s14761/Appendix%204 %20Invitation%20to%20prepare%20Joint%20Local%20Development%20Plan%20and%20invitation%20to%20Local%20Planning%20Auth.pdf

Appendix 5: Cardiff Capital Region Joint Cabinet response to the Cabinet Secretary supporting the principle of a SDP for the Cardiff Capital Region.

https://democratic.bridgend.gov.uk/documents/s14759/Appendix%202%20-%20Cardiff%20Capital%20Region%20Joint%20Cabinet%20response%20to%20the%20Cabinet%20Secretary.pdf

Appendix 6: Bridgend County Borough Council's formal response to the Cabinet Secretary in relation to preparing Joint Local Development Plans and Report to Council (28<sup>th</sup> February 2018).

https://democratic.bridgend.gov.uk/documents/s14758/Appendix%201%20-%20BCBC%20response%20to%20Lesley%20Griffiths%20AM.pdf

Report to Council: 28th February 2018

https://democratic.bridgend.gov.uk/documents/s14757/FULL%20COUNCIL%2028%20FEB%202018%20-%20JOINT%20LDPs%20SDP%20BCBC%20RESPONSE.pdf

Accompanying Options Appraisal

https://democratic.bridgend.gov.uk/documents/s14762/Appendix%205%20-%20Options%20Appraisal.pdf

# Appendix 7 - LDP (2013) Draft Review Report: Public Consultation Report - Summary of Key Issues Raised

- 1.1 A statutory review of the Bridgend Local Development Plan (LDP) commenced in 2017, the first stage being the publication of the Draft Review Report which was subject to a four week stakeholder consultation period commencing Monday 30 April 2018 until 5pm Friday 25 May 2018.
- **1.2** The Draft Review Report was accompanied by an official comments form that included the following five questions and an opportunity to provide additional comments if required:
  - Q1. Does the Review Report identify all the key contextual issues to be considered in the review of the LDP?
  - Q2. Does the existing LDP Vision & Objectives remain appropriate for a Revised Plan?
  - Q3. Do you agree that the existing LDP Regeneration-Led Spatial Strategy needs to be reviewed?
  - Q4. Does the Review Report identify the policies that are likely to need changing in the Revised Plan?
  - Q5. Does the Review Report identify the most appropriate revision procedure to prepare a Revised Plan and whether the Review should be undertaken individually or jointly?
- **1.3** The LPA received 11 consultation responses. A summary of the key issues raised in relation to the questions on the Draft Review Report is provided in the table below:

Consultation Question	Representor	Comment	LPA Response	Recommendation
<b>Q</b> 1. Does the Review Report identify all the	The Glamorgan Gwent	None.	None.	No change required to the Review
key contextual issues				Report.
to be considered in the	Trust Ltd			
review of the LDP?	Natural Resources Wales	Thank you for consulting Cyfoeth Naturiol Cymru / Natural Resources Wales on the above LDP draft review report, which we received on 24 April 2018.	Comments noted.	No change required to the Review Report.
		We welcome the consultation, and we agree that a full revision appears logical. We would like to take the opportunity to offer our support, including informal engagement throughout the LDP review process.		
		The review document appears to highlight all relevant policy and legislative changes that require consideration in the context of the review. From a Biodiversity perspective, the new Section 6 duty introduced by the Environment Act and the wellbeing goals set out in the Wellbeing of Future Generations Act must be key considerations of the revised LDP in delivering sustainable development.		
		With regard specifically to paragraph 2.2.8 'The Wellbeing of Future Generations Act 2015', we feel it is important to raise and emphasise that a 'resilient' Wales refers to the 'resilience of ecosystems'. This links directly with the newly enhanced duty of public authorities to 'maintain and enhance biodiversity wherever possible within the proper exercise of their functions.' This enhanced duty should be a core issue as part of the review.		
	National Grid	None.	None.	No change required to the Review Report.
	Merthyr Mawr Community Council	None.	None.	No change required to the Review Report.
	South Wales Police, Designing Out Crime Officer	None.	None.	No change required to the Review Report.

Page	The Coal Authority	None.	None.	No change rector to the Report.	quired Review
e 125	Mrs M C Wilkins	Bridgend County Borough Council has gone against Policy ENV2, development of Green Wedge. Development which causes or contributes to the (coalescence) of settlements or reduces openness (the openness) of land between settlements will not be permitted.	The comments received from Mrs M C Wilkins are noted. This matter will be considered as part of the Replacement LDP process.	No change rector the Report.	quired Review
	Cllr Dr Venables	Yes.	None.	No change rector to the Report.	quired leview
	Home Builders Federation	Yes.	None.	Report.	Review
	Barratt Homes (BDW Trading Ltd)	It is agreed that the review report captures all of the key contextual issues to be considered as part of the LDP review.	The comments received from Barratt Homes (BDW Trading Ltd) are noted.	No change rec to the Ro Report.	quired leview
		Whilst the report documents the potential changes in Welsh Government Population and Household Projections, there is a need to ensure that, going forward, any changes in projections are considered in the round with other factors which will influence land use requirements and aspirations. Population and household projection figures should only be considered as starting points in setting housing land requirements and allocations within LDP's.	The level of housing growth required will be a matter considered as part of the Replacement LDP process.		
		Whilst the current LDP strategy for growth and regeneration currently allows for a higher level of allocations than the latest population projections suggest might be necessary, any global figure for housing allocations will need to factor in the fact that Bridgend CBC is signed up to the Cardiff Capital Region City Deal and; the need to make an allowance for flexibility and the current backlog in housing land supply.	Officers of BCBC will be working simultaneously with other LPAs to prepare an SDP (subject to political approval) thus ensuring coherence and a regional approach. This would		
		The Council has recently confirmed its support for the City Deal in agreeing to sign up to the proposed budget for the next 5 years (April 2018). The LDP review report correctly identifies the City Deal as a key	ensure that Bridgend LDP does not prejudice or compromise a future SDP		

P		factor in the LDP review, which will need to capitalise on the opportunities that will be presented and the implications this will have on the need to deliver new housing.	strategy whilst maintaining up-to-date development plan coverage.		
age 126		Bridgend CBC includes land in strategically important locations to make the best opportunity to capture growth to come out of the city deal and this should be recognised and capitalised on through a growth strategy.			
		To summarise, the report does identify all of the contextual issues, but it is important in future stages to give each of the contextual issues appropriate weight, whilst maintaining a growth strategy for the borough.			
	Edenstone Homes Ltd (DPP Planning)	Yes.	None.	No change requito the Revine Report.	

Consultation Question	Representor	Comment	LPA Response	Recommendation
© 2. Does the existing ©DP Vision & Dijectives remain appropriate for a	The Glamorgan Gwent Archaeological Trust Ltd	None.	None.	No change required to the Review Report.
Revised Plan?	National Grid	None.	None.	No change required to the Review Report.
	Natural Resources Wales	We feel that nature based solutions should be embedded as a cross cutting objective within both the LDP and the local Wellbeing Plan and form part of the vision for the revised plan. Appropriate mechanisms are also required to secure delivery of green infrastructure within development and consider habitat connectivity on a landscape scale.  Undelivered allocated sites should be re-assessed using up to date environmental constraints e.g. revised flood map information. We can provide advice on existing constraints.	Comments noted.	No change required to the Review Report.
	Merthyr Mawr Community Council	None.	None.	No change required to the Review Report.
	South Wales Police, Designing Out Crime Officer	None.	None.	No change required to the Review Report.
	Welsh Water (dwrcymru)	None.	None.	No change required to the Review Report.
	The Coal Authority	None.	None.	No change required to the Review Report.
	Mrs M C Wilkins	The LDP vision has already been (overturned) with large scale over development of land for houses by Bridgend County Borough Council Planning Committee giving permission.	The comments received from Mrs M C Wilkins are noted. The LDP Vision will be reviewed as part of the Replacement LDP process.	No change required to the Review Report.
	Cllr Dr Venables	Yes.	None.	No change required to the Review Report.

Page 128	Home Builders Federation	In terms of the Vision this may need to be amended to take account of the proposed regional working including, SDP and City Deal. The direction of travel these are setting would suggest the role of the LPA in the wider context has to be given greater consideration. In terms of the 4 Strategic Objectives the HBF would note that no.2 is clearly protective, whilst the other three do not as clearly support development. The HBF suggests that the wording should be re- considered for at least one of the Strategic Objectives so that it talks about the wider benefits of development both in terms of meeting housing need but also supporting economic growth and prosperity.	The comments received from the HBF are noted. The LDP Vision and Objectives will be reviewed as part of the Replacement LDP process.	No change required to the Review Report.
	Barratt Homes (BDW Trading Ltd)	It is considered that the existing LDP Vision and Objectives remain appropriate for the revised plan, however, there is a need to introduce additional objectives as follows:  To recognise the need to rectify the current shortage in housing land supply and provide for a more flexible and robust supply throughout the new plan period. This could be included by adding an objective to 'deliver a range and choice of housing sites in order to maintain a flexible and robust housing land supply.' To recognise the role that Bridgend CBC will need to play in capturing the benefits of the City Deal by adding an objective to 'support the objective of the Cardiff Capital Region City Deal by adopting a growth strategy for employment and housing land'.  This would accord with the well-being goals of creating a prosperous, resilient and more equal Wales, without compromising any of the other goals.	The comments received from Barratt Homes (BDW Trading Ltd) are noted. The LDP Vision and Objectives will be reviewed as part of the Replacement LDP process.	No change required to the Review Report.
	Edenstone Homes Ltd (DPP Planning)	In general terms, it is considered that the overall LDP Vision and Objectives remain appropriate for the revised Plan, however, it is considered that some tweaking is necessary and appropriate to ensure the Authority continue to try and meet their housing delivery targets. Bridgend's location relative to the Cardiff Capital Region is a key factor, and it is considered that BCBC should place more weight on the role it has in delivering much needed housing across this region, rather than assessing the requirements within the confines of its own boundary. The use of population growth figures alone in determining housing targets should not be slavishly adhered to, and whilst it is acknowledged that some reduction in the number of homes the Authority need to deliver over	The comments received from Edenstone Homes Ltd are noted. The LDP Vision and Objectives will be reviewed as part of the Replacement LDP process.	No change required to the Review Report.

П	the plan period is likely to occur, given its wider role the Authority should seek to be aspirational in its target.	
age 129	The Authority should take full advantage of its location and view this as being a key economic opportunity to bring jobs and wealth to the area from other parts of the region, where it would otherwise not have benefitted.	
	The four overall Strategic Objectives should also reflect a more positive attitude towards development. Further comment is made below in respect of the regeneration led spatial strategy, however, in our view this hasn't worked to its fullest, and therefore Strategic Objective 3 should be amended to not only refer to 'regeneration', but also include 'development' more generally as a tool to spread prosperity and opportunity.	

Consultation Question	Representor	Comment	LPA Response	Recommendation
(3) Do you agree that the existing LDP regeneration-Led patial Strategy needs to be reviewed?	The Glamorgan Gwent Archaeological Trust Ltd	None.	None.	No change required to the Review Report.
	Natural Resources Wales	Yes, we would suggest that this should be reviewed in line with the principles of Sustainable Management of Natural Resources as set out in the Environment Act. We would raise the opportunities for collaboration on green infrastructure projects with neighbouring authorities as species and habitats connectivity should be considered on a landscape scale.  We also wish to emphasise the opportunities within the review to consider priorities for habitat connectivity for key species at a landscape scale. In particular, the county of Bridgend is a key area for dormouse, with established populations in a number of areas, including two of the listed strategic employments sites (Island Farm and Brocastle).	Comments noted.	No change required to the Review Report.
	National Grid	None.	None.	No change required to the Review Report.
	Merthyr Mawr Community Council	None.	None.	No change required to the Review Report.
	Welsh Water (dwrcymru)	None.	None.	No change required to the Review Report.
	The Coal Authority	None.	None.	No change required to the Review Report.
	Mrs M C Wilkins	No.	None.	No change required to the Review Report.
	Cllr Dr Venables	Yes.	None.	No change required to the Review Report.
	Home Builders Federation	Yes.	None.	No change required to the Review Report.
	Barratt Homes (BDW Trading Ltd)	The review report acknowledges that the LDP regeneration led spatial strategy needs to be reviewed. It is evident that the reliance upon regeneration sites has, in part, led to the current difficulties in housing land supply, albeit there are other external factors for this including market	The comments received from Barratt Homes (BDW Trading Ltd) are noted. The Spatial Strategy will be	No change required to the Review Report.

Page 131		difficulties. To address such issues, the Council should seek to allow substantial greenfield developments to sustain existing communities throughout the county. It is essential that the LDP delivers a range and choice of housing sites to maintain flexibility in housing land supply and to provide a robust LDP strategy for delivering them. Porthcawl is recognised as a strategic centre and this should be maintained within the new strategy.	reviewed as part of the Replacement LDP process.	
		As well as the shortfall in housing land supply across the entirety of BCBC, it is evident that there is a localised acute shortfall in supply in the Porthcawl Strategic Regeneration Growth Area. The 2016 JHLAS confirmed that only 91 units (of those sites listed in the JHLAS) have been built in Porthcawl to date, with only 38 of these having been built since the 2015 JHLAS. Those units that have been built have come forward across a number of smaller residential LDP allocations and windfalls from sites within settlement boundaries. No units have been delivered at the Waterfront Regeneration Area allocation, which accounts for 87% of allocated units within the Porthcawl Strategic Regeneration Growth Area. There is a need to reduce the reliance in meeting Porthcawl's housing need on the Waterfront Regeneration Area through sustainable housing		
		allocations, which will also be necessary to provide for a choice of family homes as well as the (likely) supply of flatted development within the waterfront regeneration. Alternatively, as advocated in paragraph 3.35 of the draft PPW 10, such sites should be allocated but not count towards the overall LDP housing supply. Porthcawl and Pyle are ideally located close to junction 37 of the M4 in order to capture benefits from the City Deal, whilst building upon existing available infrastructure.		
	Edenstone Homes Ltd (DPP Planning)	Yes – particularly in the Porthcawl regeneration area. The reliance BCBC have placed on the Seven Bays project in delivering housing and regeneration in this area has been challenged on several occasions, and whilst it is acknowledged that steps have been taken by BCBC to now bring the site(s) forward for development, there remains doubt that the allocation will deliver the necessary benefits, and more importantly housing to meet the housing targets.  Accordingly, it is considered that the regeneration led strategy for the Porthcawl Area needs to be reviewed more closely to ensure that over the	The comments received from Edenstone Homes Ltd are noted. The Spatial Strategy will be reviewed as part of the Replacement LDP process.	No change required to the Review Report.

	next plan period the housing needed to achieve the regeneration	
	objectives in this area are met. Accordingly, BCBC should seriously	
<u>P</u>	consider the allocation of other land in this area that could come forward	
DE	without delay and have less obstacles to its delivery - thereby enabling	
Φ	BCBC to meet their regeneration aspirations for this area.	
32	The focus for these allocations should be around the M4 corridor – around	
	Kenfig Hill / North Cornelly / Pyle. Such allocations would also support the	
	employment allocations in the area, which have been more successful in	
	this location.	

Consultation Question	Representor	Comment	LPA Response	Recommendation
Report identify the policies that are likely need changing in the Revised Plan?	The Glamorgan Gwent Archaeological Trust Ltd	None.	None.	No change required to the Review Report.
	National Grid	None.	None.	No change required to the Review Report.
	Natural Resources Wales	We note the summary of the proposed LDP policy review which refers to possible amendments to policy SP4 – Conservation and Enhancement of the Natural Environment. We would support this and would suggest that this Policy could be strengthened to provide further consideration to opportunities for green infrastructure and improvements to habitat connectivity on a landscape scale.  We would wish to reiterate the fundamental change to maintain and enhance under Section 6 of the Environment Act which needs to be considered in the LDP review. In addition, we wish to reiterate the focus towards ecosystem resilience which is a key goal of the Principles of Sustainability within the Wellbeing of Future Generations Act 2015 which also needs to be given consideration as part of the LDP review.	Agreed.	No change required to the Review Report.
	Merthyr Mawr Community Council	None.	None.	No change required to the Review Report.
	Welsh Water (dwrcymru)	None.	None.	No change required to the Review Report.
	The Coal Authority	I have reviewed the Draft Review Report and note that most of the policies which are of interest to the Coal Authority are noted as being functioning effectively with only minor amendments required to reflect contextual changes, legislation and updated national planning policy. It is noted however that changes are proposed to Policy ENV11 to reflect the most up to date Technical Guidance.	None.	No change required to the Review Report.

Special Landscape Areas Court Colman Farm. This includes Penyfal Common that must be protected from encroachment.  No change required to the Review Report.  All existing undeveloped allocated sites. Also the importance of giving greater consideration to the Review Report.  The HBF suggests that under Housing and Site Allocations more weight needs to be given to the review of previously undeveloped allocated sites. Also the importance of giving greater consideration to the Neview Report.  Barratt Homes Appendix 1 documents each of the policies within the LDP and makes (BDW Trading Ltd)  Trading Ltd)  Trading Ltd)  Trading Ltd)  Trading effectively but minor amendments may be required to reflect contextual changes and updated national planning policy.  BDW supports a recognition that the policies SP1, PLA1 COM1 and COM2 require revision to address the housing land supply shortage and to ensure a more robust and flexible housing land supply going forward.  Yes, however, it is evident from the Review Report that ownership and Homes Ltd (DPP Planning)  Planning)  Edenstone Homes Ltd (DPP Planning)  All existing undeveloped brownfield' allocations in the existing LDP will be reviewed as part of the Review Report.  All existing undeveloped brownfield' allocations in the existing LDP will be reviewed as part of the Review Report.  All existing undeveloped brownfield' allocations in the existing LDP will be reviewed as part of the Review Report.  Accordingly, such sites should be accompanied by 'simpler' or 'cleaner'					
Mrs M C Wilkins   "Policy ENV3 - No change. Except more conservation areas and Special Landscape Areas Court Colman Farm. This includes Penylar Common that must be protected from encroachment.   This matter will be considered as part of the Review Report.			On the basis of the changes proposed in the Draft Review Report the		
Cilr Dr Venables  Yes.  Cilr Dr Venables  Yes.  Yes subject to the comments below. Federation  The HBF suggests that under Housing and Site Allocations more weight needs to be given to the review of previously undeveloped allocated sites. Also the importance of giving greater consideration to the viability of sites needs to be identified in line with both the recent Arcadis report for WG and the draft PPW10.  Barratt Homes (BDW Trading Ltd)  Ltd)  Barratt Homes (BDW Trading Ltd)  Barratt Homes (BDW Trading Ltd)  Barratt Homes (BDW Trading Ltd)  Ltd)  Barratt Homes (BDW Trading Ltd)  Barratt Homes (BDW Trading Ltd)  Appendix 1 documents each of the policies within the LDP and makes appendix identifies that the vast majority of the policies are functioning effectively but minor amendments may be required to reflect contextual changes and updated national planning policy.  BDW supports a recognition that the policies SP1, PLA1 COM1 and COM2 require revision to address the housing land supply soing forward.  Edenstone Homes Ltd (DPP Planning)  Federation  Yes, however, it is evident from the Review Report that ownership and viability of sites remain a key obstacle in delivery of housing sites. This is, we believe, a direct result of the regeneration based strategy that reflies too heavily on either previously developed land, or sites with complicated ownership structures.  Accordingly, such sites should be accompanied by 'simpler' or 'cleaner'  All existing undeveloped to the Review Report.  No change required to the Review Report as part of the Replacement LDP will be reviewed as part of the Replacement brownfield' allocations in the existing LDP will be reviewed as part of the Replacement LDP process.			· · · · · · · · · · · · · · · · · · ·		
Cillr Dr Venables  Ves.  Cillr Dr Venables  Yes.  None.  No change required to the Replacement LDP process.  None.  No change required to the Review Report.  No change required to the Review Report.  All existing undeveloped brownfield allocations in the wisbility of sites needs to be identified in line with both the recent Arcadis report for WG and the draft PPW10.  Barratt Homes (BDW Trading Ltd)  Ltd)  Barratt Homes (BDW Trading Ltd)  Barratt Homes (BDW Trading Ltd)  Ltd)  BBW supports a recognition that the vast majority of the policies are functioning effectively but minor amendments may be required to reflect contextual changes and updated national planning policy.  BDW supports a recognition that the policies SP1, PLA1 COM1 and COM2 require revision to address the housing land supply going forward.  Edenstone Homes Ltd (DPP Planning)  Edenstone Homes Ltd (DPP Planning)  Accordingly, such sites should be accompanied by 'simpler' or 'cleaner'  Accordingly, such sites should be accompanied by 'simpler' or 'cleaner'  Accordingly, such sites should be accompanied by 'simpler' or 'cleaner'	0	Mrs M C Wilkins	"Policy ENV3 - No change. Except more conservation areas and	The comments received from	No change required to
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Clir Dr Venables				considered as part of the	
Cill Dr Venables	4			Replacement LDP process.	
Home Builders Federation  Yes subject to the comments below. The HBF suggests that under Housing and Site Allocations more weight needs to be given to the review of previously undeveloped allocated sites. Also the importance of giving greater consideration to the viability of sites needs to be identified in line with both the recent Arcadis report for WG and the draft PPW10.  Barratt Homes (BDW Trading Ltd)  Itd)  Barrati Homes (BDW Trading Ltd)  Appendix 1 documents each of the policies within the LDP and makes depending on how effectively they are functioning present. The appendix identifies that the vast majority of the policies are functioning effectively but minor amendments may be required to reflect contextual changes and updated national planning policy.  BDW supports a recognition that the policies SP1, PLA1 COM1 and COM2 require revision to address the housing land supply shortage and to ensure a more robust and flexible housing land supply sport forward.  Edenstone Homes Ltd (DPP Planning)  Yes, however, it is evident from the Review Report that ownership and viability of sites remain a key obstacle in delivery of housing sites. This is, we believe, a direct result of the regeneration based strategy that relies too heavily on either previously developed land, or sites with complicated ownership structures.  Accordingly, such sites should be accompanied by 'simpler' or 'cleaner'		Cllr Dr Venables	Yes.	None.	No change required to
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			complicated ownership structures.	LDI PIOCESS.	
			, , ,		
sites, i.e. greenfield, that are generally free from such restrictions and			sites, i.e. greenfield, that are generally free from such restrictions and		
are likely to come forward quickly.			are likely to come forward quickly.		

		In addition, we believe greater scrutiny should be made of previously	
		undeveloped allocated sites, and in particular their viability prior to their	
12 P2		allocation/re-allocation in any revised plan.	

Consultation Question	Representor	Comment	LPA Response	Recommendation
Question				
5. Does the Review	The Glamorgan	None.	None.	No change required to
Report identify the	Gwent			the Review Report.
most appropriate	Archaeological			-
most appropriate sylvision procedure to	Trust Ltd			
prepare a Revised				
Plan and whether the				
Review should be				
undertaken individually				
or jointly?				
	Natural	It would be beneficial if a joint LDP was undertaken with neighbouring	NRW are referred to	No change required to
	Resources Wales	authorities. Many of our strategic planning interests are better considered on a cross boundary level. This will also fit in with the Area Statements.	sections 5.1 – 5.21 of the Review Report which sets	the Review Report.
		on a cross boundary level. This will also lit in with the Area Statements.	out the justification for	
		However, we appreciate the difficulties you may have undertaking a joint	BCBC preparing a	
		LDP.	replacement of its existing	
			LDP.	
	National Grid	None.	None.	No change required to
	10/ 1 1 10/ 4	A.I		the Review Report.
	Welsh Water	None.	None.	No change required to
	(dwrcymru)	Mana	None	the Review Report.
	South Wales	None.	None.	No change required to
	Police, Designing Out Crime Officer			the Review Report.
	The Coal	None.	None.	No change required to
	Authority	Notic.	None.	the Review Report.
	Mrs M C Wilkins	No review should take place or revised plan. Bridgend and communities	An up-to-date LDP is an	No change required to
	IVIIO IVI O VVIIINIIIO	have had enough of large scale over development of land for houses and	essential part of a plan-	the Review Report.
		small scale development taking the green wedge land between	led planning system in	and restront respond
		settlements (Policy ENV2)	Wales. In order to ensure	
			that there is a regular and	
			comprehensive	
			assessment of whether	
			plans remain up-to-date	
			the Council is statutorily	
			required under Section 69	

			of the Planning and	
			Compulsory Purchase Act	
ָּטָ			2004 to undertake a full	
Page			review of the adopted	
ē			LDP at intervals not	
137			longer than every 4 years	
37			from the date of adoption.	
•			As such, a full review of	
			the adopted LDP was	
			triggered in September	
			2017.	
	Cllr Dr Venables	Yes.	None.	No change required to
				the Review Report.
	Home Builders	Yes the HBF considers a full review as recommended by the report the	None.	No change required to
	Federation	most appropriate revision procedure.		the Review Report.
		The UDE has no preference on whether or not the review is undertaken.		
		The HBF has no preference on whether or not the review is undertaken individually or jointly.		
	Barratt Homes	Full support is given to the preferred option of an individual review of the	None.	No change required to
	(BDW Trading	Bridgend LDP, whilst simultaneously working collaboratively with the	None.	the Review Report.
	Ltd)	region to prepare an SDP.		the Review Report.
		This is considered to be the quickest and most reliable way forward to		
		achieve new allocations to address the housing land supply shortage, as		
		well as addressing identified issues with the employment allocations within		
		the LDP. The complexity of engaging in a joint local plan would most likely		
		lead to substantial delays in producing an adopted plan and a potential		
		policy vacuum going forward.		
		Relying upon an SDP and foregoing an individual LDP would also carry		
		the same risk, i.e. the high potential for significant delays in producing and		
		SDP (which has yet to be attempted anywhere in Wales) will inevitably		
		lead to a policy vacuum in the short term. BDW therefore support option 2,		
		which is to proceed immediately with an individual review of the Bridgend		
		LDP.		
	Edenstone	Yes, a full review as recommended by the report i.e. Option 2 or 3, is the	None.	No change required to
	Homes Ltd (DPP	most appropriate revision procedure given the need to look at the delivery		the Review Report.
	Planning)	of housing more widely.		

### **Further Comments**

Representor	Commont	LPA Response	Recommendation
	Comment  The historic environment is an important part of Bridgerid CBCle area and includes		
the Glamorgan Gwent	The historic environment is an important part of Bridgend CBC's area, and includes	The comments received from	No change required to
Archaeological Trust	statutorily designated historic assets of both areas and structures, as well as non-	the Glamorgan Gwent	the Review Report.
© ₩d	designated historic assets. The range of these includes areas such as the Mesolithic	Archaeological Trust Ltd are	
	flint scatters at Merthyr Mawr Warren, shrunken Medieval villages, and the historic core	noted.	
	of Bridgend, with its Medieval bridge, castle and church, industrial minerals extractive		
	and transporting landscapes, RAF Stormy Down, as well as information on isolated finds		
	of all periods, all of which contribute to the distinctive heritage and current form of the		
	area. We are also able to provide information on the policies and procedures that have		
	been adopted for development in other local authorities: for Bridgend, eleven areas have		
	been delineated as Archaeologically Sensitive Areas in an Archaeology and		
	Archaeologically Sensitive Areas SPG which has been supplied to you in draft in 2017		
	and is awaiting approval. The historic environment should not be seen as any constraint		
	to development, but viewed with the Well-being of Future Generations (Wales) Act,		
	contribute substantially to the well-being goals relating to culture and community, and by		
	understanding and enhancement to the remaining goals. The Draft Review Report notes		
	in 2.2.11 that the Historic Environment (Wales) Act 2016 has become law, giving more		
	effective protection to the historic environment in Wales. There is a suite of relevant		
	supporting policy (Planning Policy Wales 9, 2016 Chapter 6: The Historic Environment,		
	technical advice notes (TAN24: The Historic Environment) and best practice guidance,		
	some of which is still emerging. Inclusion of these in a revised Plan would acknowledge		
	current legislation and support current professional standards.		
National Grid	National Grid has appointed Amec Foster Wheeler to review and respond to	The comments received from	No change required to
	development plan consultations on its behalf. We have reviewed the above consultation	National Grid are noted.	the Review Report.
	document and can confirm that National Grid has no comments to make in response to		
	this consultation.	No change required to the	
	The containent	Review Report.	
Merthyr Mawr	Thank you for providing the information regarding Bridgend Local Development Plan	The comments received from	No change required to
Community Council	(2013) - Consultation on Draft Review Report & Draft Replacement Local Development	Merthyr Mawr Community	the Review Report.
	Plan Delivery Agreement. This was noted by Merthyr Mawr Community Council during	Council are noted.	and the transfer troporti
	their meeting on Monday 14th May 2018. Merthyr Mawr Community Council are	Couries are rioted.	
	satisfied with the way the review is being undertaken at present.		
Welsh Water	Thank you for consulting Welsh Water on the Draft Review Report.	The comments received from	No change required to
VVGISII VVAIGI	We have no specific comments to make on the content but are keen to be involved in the	Welsh Water are noted. The	the Review Report.
	we have no specific comments to make on the content but are keen to be involved in the	vvcisii vvalei ale lioleu. Tile	the Neview Report.

	early stages of the Replacement LDP.	LPA will liaise with Welsh Water	
		as part of the Replacement LDP	
P <sub>0</sub>		process.	
outh Wales Police,	In respect of the above, I would like to pass comment at the appropriate time, as the	The comments received from	No change required to
Sesigning Out Crime	Designing out Crime Officer for the Bridgend County Borough Council Area, to	South Wales Police (Designing	the Review Report.
ह्येficer ७	strengthen the subject topic of Community Safety within the Local Development Plan.	Out Crime Officer) are noted.	
9		The LPA will liaise with South	
		Wales Police on this issue as	
		part of the Replacement LDP	
		process.	
Mrs M C Wilkins	Bridgend County Borough is suffering from over intensification of large housing	The comments received from	No change required to
	developments; this is putting a strain on our communities and causing the highway	Mrs M C Wilkins are noted. The	the Review Report.
	structure to become grid locked. The LDP is against over intensification of houses and	Spatial Strategy will be reviewed	
	this is adopted by Bridgend County Borough Council.	as part of the Replacement LDP	
		process.	
Cllr Dr Venables		The comments received from	
		Clir Dr Venables are noted.	
	4. On some OA it discusses how Decemble in a strategic annular mount site and referre to	In	No share a serviced to
	1. On page 24 it discusses how Brocastle is a strategic employment site and refers to	In response to comment 1, it is	No change required to
	brownfield site. However I would presume that Brocastle, although identified for this purpose is a greenfield site.	accepted that Brocastle is a 'greenfield' site. However,	the Review Report.
	purpose is a greeffield site.	paragraph 3.2.6 of the Review	
		Report merely reflects the	
		supporting text in the current	
		LDP that states that the overall	
		preference of the LDP Strategy	
		is for the development of land	
		within urban areas, especially	
		on previously development	
		'brownfield' land.	
	2. On page 27 it discusses the affordable housing policy and how there are different	In response to comment 2, Cllr	No change required to
	rates in different areas. However there is no explanation of why these are different	Venables is referred to	the Review Report.
	and how they were determined.	Background Paper 8: Affordable	·
		Housing that was prepared to	
		inform the Bridgend LDP	
		(2013). This background paper	

3. On page 39 there is a discussion of waste policies. In particular it states that several areas will be favoured including Waterton Industrial Estate. However this area is very near to residential properties in the village of Treoes, Vale of Glamorgan and Waterton and Parc Afon Ewenni, I would need reassurance that this was not going to impact on residential properties or quality of life for the area.

4. On page 57 there is a discussion of Parc Afon Ewenni. My understanding was that PAE was from the council depot to the South Wales Police. However on page 58 there is a discussion of Land at Waterton Lane. This seems to include the council depot and seems to be a sub section of PAE and not a separate section. It refers to 666 units, but surely these are part of Parc Afon Ewenni and it should be discussed as so.

sets out the evidential basis from which the affordable housing policies contained in the LDP have been developed. For information purposes, the critical evidence base studies that will be required to support the Replacement LDP will include a Local Housing Needs Assessment – to identify how many homes are required of each tenure: open market housing and affordable housing and a Affordable **Housing Viability Assessment** - to provide advice on achievable and viable targets and thresholds for affordable housing.

In response to comment 3, any potential or future waste facility would require a formal planning application to be submitted where issues such impact upon residential amenity would be fully considered.

In response to comment 4, the Typographical land allocated as COM1(3) Parc Afon Ewenni in the Bridgend LDP (2013) includes the BCBC Highway Depot in the East and extends to the Waterton Roundabout in the West. incorporating the South Wales Police site. Land at Waterton

No change required to the Review Report.

error: Review Report amended to refer to 42 units allocated under LDP Policy COM1(7).

Page 141		Lane is a separate site and is allocated for 42 units COM1(7). The reference to 666 units on page 58 is a typographical error and should refer to the 42 units allocated under COM1(7).	
	5. Also in this section there is inclusion of a current residential area, Clos Waterton, but there is no inclusion of the residential area of Waterton Lane. It would seem that the hamlet of Waterton should now be included in this discussion and the development of community facilities and other infrastructure.	In response to comment 5, the reference to Clos Waterton is made in the context of development served off the 'left in, left out' junction from the A473. The residential area of Waterton Lane is accessed from Brocastle Avenue, as is the land allocated as COM1(11) & COM1(14). The policies of the existing Bridgend LDP ensure that the need for additional or improved community services and facilities created by new development is addressed through the planning application process.	No change required to the Review Report.
Home Builders Federation	The HBF suggests that some additional commentary is added with regard to cross boundary issues with the three neighbouring Authorities, particularly as two of them have recently adopted their LDP's.	Section 5.19 states that the most appropriate way forward that responds to local issues, maintains plan coverage and delivers the best planning outcomes, is to proceed immediately with a review and replacement of Bridgend's existing LDP whilst simultaneously working collaboratively neighbouring authorities and the region on the SDP, wherever possible sharing a joint evidence base. In addition the Delivery	No change required to the Review Report.

Page 142	Although not explicit the plan at para. 2.2.3 – 2.2.6 contains a lot of data relating to population projections, this suggests that Bridgend Council see this as the main driver behind housing need. This section should include additional wording relating to the potential economic aspirations of the plan and the wider region which may be used to support the proposed housing requirement within the plan.	to insert additional text as requested by the HBF because	No change required to the Review Report.
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# **LDP Review Report 2018**

## Bridgend Local Development Plan 2006-2021

Development Planning, Bridgend County Borough Council, Civic Offices, Angel Street, Bridgend, CF31 4WB

Tel: 01656 643162 email: ldp@bridgend.gov.uk



## **BRIDGEND COUNTY BOROUGH COUNCIL**

## **REPORT TO COUNCIL**

#### 20 JUNE 2018

#### REPORT OF THE CORPORATE DIRECTOR - COMMUNITIES

# BRIDGEND REPLACEMENT LOCAL DEVELOPMENT PLAN (LDP) DELIVERY AGREEMENT

# 1. Purpose of the Report

- 1.1 To report to Council the outcome of the consultation exercise on the Bridgend Replacement LDP Delivery Agreement and seek Council's approval to submit the final Delivery Agreement (attached at Appendix 1) (in conjunction with the Bridgend Local Development Plan (2013) Review Report) to Welsh Government before the end of June 2018.
- 1.2 The Delivery Agreement sets out how and when the local community and other stakeholders can contribute to the preparation of the Replacement Plan and a timetable for its preparation. It is proposed that the Replacement LDP will cover a plan period up to 2033.

# 2. Connection to Corporate Improvement Objectives/Other Corporate Priorities

2.1 The Bridgend Replacement Local Development Plan (LDP) is a high level strategy document which must be prepared by the Council. The LDP sets out in land-use terms the priorities and objectives of the Corporate Plan. The future Replacement LDP will be required to express in land-use terms the wellbeing objectives and priorities of the Bridgend Public Services Board's Well-being Plan.

# 3. Introduction and Background

- 3.1 Members will recall that a report was presented to Council on the 28<sup>th</sup> February 2018 outlining the letter and request from the Welsh Government Cabinet Secretary for Energy, Planning and Rural Affairs for Local Planning Authorities (LPAs) to give positive consideration to producing joint LDPs until such time no individual LPA was allowed to progress with their own plan. Council resolved to advise the Cabinet Secretary that given the urgent need for Bridgend to review its Plan that it be allowed to do so unilaterally.
- 3.2 The Cabinet Secretary has now responded, and has allowed Bridgend to proceed with its review, subject to receiving receipt of a Delivery Agreement associated with the Replacement Plan within 3 months of receipt of her letter. The Delivery Agreement also needs to demonstrate that plan preparation can be achieved within 3½ years from the formal commencement of the processes, with a single additional slippage of 3 months.
- 3.3 The preparation of the Delivery Agreement and the overall timetable for the preparation of the replacement LDP is therefore set within this overall time framework.

# Replacement LDP Draft Delivery Agreement - Public Consultation 3

- 3.4 Members will also recall that a report was presented to Council on the 25<sup>th</sup> April 2018, which outlined the Cabinet Secretary's response, which allowed Bridgend to proceed with its LDP subject to a very strict deadline requiring submission of the Delivery Agreement before the end of June 2018. The report also sought authorisation to undertake targeted consultation on the draft Replacement Bridgend LDP Delivery Agreement between 30<sup>th</sup> April 2018 and 25<sup>th</sup> May 2018. The Consultation on the draft Delivery Agreement was undertaken in conjunction with the draft Bridgend Local Development Plan (2013) Review Report. It is proposed to submit both the final Delivery Agreement and Review Report to Welsh Government before the end of June 2018.
- 3.5 The consultation was advertised in the following ways:
  - The consultation documents were available for inspection at the Civic Offices, Angel Street;
  - Information on the consultation was placed on the Council's website; and
  - E-mails and letters were sent to approximately 190 consultees including Community Councils, planning consultants, house builders, housing associations and other relevant external organisations with details on how to respond.
- 3.6 By the end of the consultation period 8 external organisations had submitted comments on the draft Delivery Agreement. In response, the Council has produced a Consultation Report which is included as Appendix 3 in the final Delivery Agreement that provides the Council's response to the representations received. Copies of the full representations can be viewed by Members at the Planning Department.

The main changes to the Delivery Agreement recommended by Officers include:

- Updates to the list of Consultation Bodies (attached as Appendix 1 in the Delivery Agreement):
  - It was considered prudent to include all the LPAs in the Cardiff Capital Region rather than just the neighbouring LPAs (Vale of Glamorgan, RCT and Neath Port Talbot) to reflect the importance of collaborative / regional working and Strategic Development Plan preparation.
  - Bridgend Local Health and Bridgend Partnership Board have been deleted as both have been replaced by the Public Service Board.
  - Action on hearing loss has been replaced by RNI Deaf & Hard of Hearing People.
  - The Commission for Racial Equality, Disability Rights Commission and Disability Rights Commission have been replaced by The Equality and Human Rights Commission.
  - Fields in Trust replaces National Playing Fields Association Wales.
  - Royal National Institute for the Deaf and Hard of Hearing People has been replaced by 'Action on Hearing Loss'.
  - Wales Council for the Disabled has been replaced by Disability Wales.
- An amendment to the timetable (attached at Appendix 2) to the Delivery Agreement) to reflect that Sustainability Appraisal (SA) scoping should be undertaken before substantive LDP proposals are publicly consulted on. All sites submitted in response to a future 'call for sites' will need to be subject to

SA in due course, so it would be best to define the LDP SA framework, methodology and information requirements through the SA Scoping Report prior to issuing the call for sites (and any associated site pro-formas). This should help to ensure that site promoters submit sufficient sustainability and environmental information to enable the SA to be undertaken efficiently.

- Paragraph 1.6.2 has been amended to show a degree of linkage between the SA (SEA), the Bridgend Well-being Plan (in accordance with the Well-Being of Future Generations (Wales) Act and Habitats Regulations Assessment (HRA).
- Paragraph 1.6.3 has been expanded to reference the statutory requirement to undertake SEA screening.
- Paragraph 1.6.3 the second and third bullet-points have been combined into a single bullet for clarity purposes.
- Paragraph 1.6.3 the final bullet point has been amended to make clear that the SA Adoption Statement will be published after the adoption of the replacement LDP.

## 4. Current Situation

- 4.1 The draft Delivery Agreement consists of 2 parts:-
  - A timetable for preparation of the Replacement LDP, and
  - A Community Involvement Scheme.
- 4.2 The timetable sets out the key dates including statutory consultation periods, for each of the different stages of Plan preparation and publication. It also includes key stages for the Sustainability Appraisal, which is an iterative process undertaken as an integral part of the Plan preparation process.

KEY STAGI	KEY STAGE		
DEFINITIVE		FROM	ТО
STAGE 1	Update Evidence Base & SA/SEA Baseline Framework & Assessments	April 2018	July 2020
STAGE 2	Delivery Agreement	April 2018	July 2018
	• Submission to Welsh Government – June 2018		
	Response to LPA to be received within 4 weeks		
STAGE 3	Pre-Deposit Participation & Consultation	July 2018	June 2020
	6 week statutory consultation		

STAGE 4	Deposit LDP	July 2020	December 2020	
	6 week statutory consultation			
INDICATIVE		From	То	
STAGE 5	Submission	Winter 2021 (January)	-	
STAGE 6	Examination	Spring 2021 (March)	Spring 2021 (April)	
STAGE 7	Inspectors Report & Adoption	Summer 2021 (June)	Autumn 2021 (July)	
STAGE 8	Adoption	Summer / Autumr September 2021)	n 2021 (August /	

- 4.3 The timetable of Plan preparation has Definitive and Indicative stages. Definitive stages are up to the Deposit of the Plan and is under the control of the Council. The Council has less control over the progress of the Plan after the statutory Deposit stage, as subsequent stages associated with Examination, Receipt of the Inspector's Report and Adoption is more dependent on external factors from Welsh Government and the Planning Inspectorate (PINS). As such these stages are indicative only.
- 4.4 The Community Involvement Scheme outlines the LPAs principles of community engagement, its approach in relation to who, how and when it intends to engage with the community and stakeholders; how it will respond to representations and how these representations will inform later stages of plan preparation.
- 4.5 The Delivery Agreement also sets out the resources that will be required to prepare the Replacement LDP together with a Risk Assessment identifying areas of uncertainly that may impact on the timetable for Plan preparation and mitigation measures required to keep the Plan on track.
- 4.6 The Delivery Agreement must be approved by Welsh Government and they have 1 month to consider and agree its contents or notify the LPA that it requires more time to consider the document.
- 4.7 Subsequent to its agreement by Welsh Government the Delivery Agreement will be published, with the Replacement LDP prepared in accordance with its contents.

# 5. Effect Upon Policy Framework and Procedure Rules

- 5.1 The Planning and Compulsory Purchase Act 2004 and regulations of the Town and Country Planning (Local Development Plan) (Wales Regulations 2005) requires that a Local Planning Authority must commence a full Review of its LDP every 4 years.
- 5.2 The LDP Manual (2005) states that for the preparation of an LDP Revision, a revised Delivery Agreement is necessary, with the LPA undertaking engagement and/or consultation as it considers appropriate.

# 6. Equality Impact Assessment

6.1 There are no direct implications associated with this report. However the policies contained within any Replacement LDP will require an equalities impact assessment to be carried out.

# 7. Wellbeing of Future Generations (Wales) Act 2015

7.1 The Replacement LDP will be prepared in accordance with the 7 Wellbeing goals and the 5 ways of working as identified in the Act.

# 8. Financial Implications

8.1 The cost of the LDP Review will be met from the Development Planning budget and carried out by development planning staff with expert advice and evidence procured from consultants and through collaboration with neighbouring authorities as required. The resources required to prepare the replacement LDP are set out in detail in section 2.2.4 in the Delivery Agreement attached at Appendix 1.

#### 9. Recommendations

- 9.1 That Council approve the final Delivery Agreement for the Replacement LDP and authorise the Group Manager Development, Communities Directorate to submit the final Delivery Agreement (attached at Appendix 1) (in conjunction with the Bridgend LDP (2013) Review Report (see separate item)) to Welsh Government before the end of June 2018; and
- 9.2 That Council give delegated authority to the Group Manager Development, Communities Directorate to make any factual corrections or minor amendments to the Delivery Agreement as considered necessary.

Mark Shephard Corporate Director - Communities 20th JUNE 2018

Contact Officer: Susan Jones

Development Plan Manager

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Communities Directorate Civic Offices, Angel Street BRIDGEND CF31 4WB

## **Background documents**

NA

# Bridgend Replacement Local Development Plan 2018-2033



# **Delivery Agreement 2018**























# **CONTENTS**

		Page
1	Introduction	3
2	Timetable – for preparing the Replacement LDP	10
3	Community Involvement Scheme	14

# **APPENDICES**

		Page
1	List of Consultation Bodies	40
2	Detailed Timetable for the Replacement LDP	45
3	Draft Delivery Agreement Consultation Report – Summary of Key Issues Raised	47
4	Risk Assessment	51
5	Glossary of Terms	54

# 1.0 Introduction

# 1.1 Purpose of a Delivery Agreement

- 1.1.1 The Replacement LDP will cover the period 2018-2033. Preparation of a Delivery Agreement<sup>1</sup> is a key requirement in preparing a Replacement LDP. This document provides details of the various stages involved in the Plan-making process and the time each part of the process is likely to take, as well as the resources that the Council will commit to Plan preparation. It also sets out the way in which the Council proposes to involve the local community and other stakeholders in the preparation of the Replacement LDP. The Replacement LDP will be examined by an independent Inspector to test whether the Plan is sound and has been prepared in accordance with its Delivery Agreement.
- **1.1.2** The Delivery Agreement is divided into two key sections:
  - The Timetable for producing the revised LDP. This provides a clear indication of when each of the different stages of plan preparation will take place. Definitive dates are provided up to the deposit stage and indicative dates for later stages. This is an example of a project management approach to ensure that the plan is adequately resourced and delivered on time. The timetable is included in 'Section 2' of this Delivery Agreement; and
  - The Community Involvement Scheme this outlines the Authority's principles of community engagement; its approach in relation to who, how and when it intends to engage with the community and stakeholders, how it will respond to representations and how these representations will inform later stages of plan preparation. This is included in 'Section 3' of this Delivery Agreement.
- **1.1.3** A glossary of terms can be found in Appendix 5.

Section 62 (9) Planning and Compulsory Purchase Act 2004 (as amended Planning (Wales) Act 2015) & Section 63 (1) Planning and Compulsory Purchase Act 2004 & Regulations 5 – 10 LDP (Wales) Regulations (as amended 2015)

# 1.2 Delivery Agreement Preparation and Consultation

- **1.2.1** A number of key steps in the preparation of the Delivery Agreement have been undertaken to date. This Delivery Agreement (DA) has been consulted upon with specific consultation bodies to seek views on the timetable and community involvement scheme<sup>2</sup>. The consultation responses are summerised in Appendix 3. The next steps include:
  - Report the updated DA to Council for approval;
  - Submit DA to Welsh Government for agreement;
  - Publish DA on Council website and place in Planning Reception and Community Hubs/Libraries across the County; and
  - Review DA on a regular basis (quarterly).

# 1.3 Preparation of the Replacement LDP

- **1.3.1** In preparing the revised LDP the Council will aim to achieve the following key objectives:
  - Facilitate Sustainable Development by fully integrating a Sustainability Appraisal (incorporating Strategic Environmental Assessment) into the plan making process. A Well-being Assessment and Health Impact Assessment will also be produced;
  - Ensure early and effective community involvement in order to consider a wide range of views, with the aim of building a broad consensus on the strategy and policies for the revised LDP;
  - Enable policy integration by producing a revised LDP that is internally consistent
    with other corporate priorities and other policies and strategies at the national,
    regional and local level, appreciating the need to avoid unnecessary repetition;
  - Deliver a fast and responsive approach to plan-making;
  - Produce a revised LDP that is strategic, concise and distinctive in setting out how Bridgend will develop and change, with particular regard to the well-being of future generations whilst also addressing key issues collaboratively with adjacent local planning authorities; and
  - Deliver sustainable development, with full consideration of infrastructure requirements, availability of resources, viability and market factors.
- 1.3.2 The revised LDP will be prepared with regard to a wide range of legislation, policies and other initiatives at the European, national, regional and local level. The emerging Local Well-Being Plan (LWBP) will be critical during the replacement LDP process. The LWBP relates to the economic, social, environmental and cultural well-being of Bridgend and will have clear links with the LDP where it relates to land use planning.

<sup>&</sup>lt;sup>2</sup> Welsh Government LDP Manual (Edition 2, 2015)

- 1.4 Sustainability Appraisal incorporating Strategic Environmental Assessment (SA/SEA)
- 1.4.1 A Sustainability Appraisal, (SA) incorporating Strategic Environmental Assessment<sup>3</sup> (SEA) is a statutory requirement of LDP preparation, in order to assess the environmental, social and economic implications of the plans strategy and policies. The SA/SEA process is utilised to ensure that policies in the LDP reflect sustainable development principles and take into account the significant effects of the plan on the environment. SA, incorporating SEA, was an iterative process throughout the preparation of the adopted LDP and is reflected in the Plan's proposals and policies.
- 1.4.2 The Council will continue to adopt an integrated approach to the SA/SEA of the revised LDP, ensuring that the revised plan is internally consistent, with economic and social issues considered alongside other matters. The appraisal process will run concurrently with the plan making process and forms an iterative part of plan preparation. The SA, incorporating SEA, will therefore draw upon the Bridgend Local Well-being Plan (produced in accordance with the Well Being of Future Generations (Wales) Act refer to Section 1.9) and will integrate where possible with a Wellbeing Assessment, Health Impact Assessment (HIA) and Habitats Regulations Assessment (HRA) that will also be prepared to support the Bridgend LDP Review.
- **1.4.3** The SA, incorporating the SEA will be undertaken as follows:
  - Sustainability Appraisal, incorporating Strategic Environmental Assessment, Scoping Report. This report will identify the need to undertake a SA, incorporating SEA, of the LDP Review and set out the proposed SA methodology and consultation arrangements. In doing so it will provide an overview of sustainability baseline data conditions and issues relevant to the Bridgend area, together with a review of other plans, policies, programmes and strategies which are likely to influence the LDP Review. The existing SA Framework adopted for the first Bridgend LDP will also be reviewed and updated as necessary to provide a robust mechanism for undertaking the SA, incorporating SEA, of new LDP proposals and policy options as they emerge. This report will be subject to consultation with the SEA Consultation Bodies before any substantive proposals or policy options are subject to consultation;
  - The Sustainability Appraisal (SA) Report: All substantive proposals and policy
    options for a replacement LDP will be subject to a proportionate level of SA,
    incorporating SEA. This will include assessment reasonable alternatives to
    preferred options and the SA will be carried out in accordance with the SA
    Framework and methodology defined through SA/SEA Screening and Scoping.

<sup>3</sup> European Union Directive 2001/42/EC & Environmental Assessment of Plans and Programmes (Wales) Regulations 2004

- The SA process will be reported within iterative SA Reports which will accompany
  the Preferred Strategy (LDP Pre-Deposit) and Pre-Deposit Documents, with the
  SA Report updated between these stages to reflect changes to the emerging
  LDP:
  - The SA Report for the Preferred Strategy will focus on assessing likely significant effects from the proposed LDP options, spatial strategy and strategic policies; and
  - The SA Report for the LDP Pre-Deposit Document will assess likely significant effects from all substantive components of the LDP Deposit Document, including all proposed site allocations and policies.
  - o Following the completion of an Examination regarding the LDP, all binding recommendations made by the Examination Inspector will be subject to SA, incorporating SEA, Screening, to determine whether they would give rise to any new or different likely significant effects not previously reported within the SA Report for the LDP Deposit Document. This SEA Screening will be documented within an SA Addendum.
- A Sustainability Appraisal Post Adoption Statement will be published after the
  revised LDP is adopted. This will explain how sustainability considerations and
  the Sustainability Assessment, incorporating Strategic Environmental
  Assessment, have been taken into consideration in the production of the revised
  LDP.

### 1.5 Habitats Regulations Assessment (HRA)

- 1.5.1 The requirement for Habitats Regulations Assessment (HRA) comes from the Habitats Directive<sup>4</sup>, specifically Article 6(3), which requires that land use plans, including LDPs, are subject to a HRA Screening to determine whether any plan [or project] is likely to have a significant effect upon a European site, either alone, or in combination with other projects. In Wales, requirements for HRA, including for proposed modifications to existing plans, are set out within Part 6 of the Conservation of Habitats and Species Regulations 2017 and Part 2 of the Conservation of Offshore Marine Habitats and Species Regulations 2017.
- **1.5.2** The HRA process follows a series of Stages; these will be undertaken for the LDP Review, as necessary, to meet with the requirements of the Regulations:
  - **Stage 1 HRA Screening**: to determine whether the LDP Review is likely to have significant effects on European Sites;
  - Stage 2 Appropriate Assessment: If the HRA Screening indicates that the LDP Review is likely to have significant effects, a further level of assessment is needed to consider whether the LDP Review could adversely affect the integrity of one or more European site(s), either alone or in combination with other plans or projects, in view of their established conservation objectives and conservation status. If the potential for adverse effects on site integrity are identified, the Appropriate Assessment should also consider mitigation measures to control the

identified impacts, to avoid adverse effects on site integrity; and

- Stage 3 and 4 Consideration of Alternatives and Imperative Reasons of Overriding Public Interest: Only where significant effects remain at the end of Stage 2 in the HRA process is there a need to consider alternatives and Imperative Reasons of Overriding Public Interest.
- 1.5.3 The HRA process will be undertaken in conjunction with the SA (incorporating SEA) to ensure an integrated approach to assessment. It is intended that the process will run concurrently with the plan making process and form an iterative part of the LDP Review, involving the consideration of all emerging policy and site options. Natural Resources Wales will be consulted throughout the HRA process.

#### 1.6 Evidence Base Assessments

- 1.6.1 To inform the review of the LDP there will be a need to update various elements of the evidence base that informed the current Local Development Plan which expires in 2021 as well as taking into account any contextual or policy changes that have occurred since adoption of the plan. A sample of the evidence base studies required to inform the LDP are provided below:
  - **Population & household forecasts** to provide estimates of the future numbers of households and of the numbers of people who live in them, which will inform the LDP's dwelling requirement;
  - Local Housing Needs Assessment to identify how many homes are required of each tenure: open market housing and 'affordable housing' (e.g. shared ownership or social rented housing);
  - Sustainable Settlement Hierarchy –to provide analysis on the role and function of settlements in Bridgend County Borough;
  - **Settlement Boundary Review** to define clear, defensible boundaries around settlements in the form of 'settlement boundaries';
  - Employment Land Review Update to identify the county borough's employment land requirements for the LDP period and to assess the quality of the main employment areas for continued use, and identify potential new land to meet future requirements for all employment sectors;
  - Affordable Housing Viability Assessment to provide advice on achievable and viable targets and thresholds for affordable housing;
  - Gypsy and Traveller Accommodation Needs Assessment to identify local need;
  - Bridgend Town Centre Flood Risk Assessment to identify areas at risk of flooding;
  - Retail Study Update –to identify the requirements of retail need, including the need for more land and floorspace;
  - **Public Open Space Audit** to identify local needs for a range of open spaces including for sport and play;

<sup>&</sup>lt;sup>4</sup>Council Directive 92/43/EEC of 21 May 1992 on the conservation of natural habitats and of wild fauna and flora

- Landscape Character Assessment to describe the characteristics of the local landscape and which may include guidelines for development;
- Renewable Energy Assessment to provide a robust Renewable Energy evidence base; and
- **Transport Assessment** to assess the impact of the scale and distribution of development detailed in the emerging Local Development Plan.
- 1.6.2 The above is not a definitive list and additional evidence base update requirements may emerge as plan revision progresses. There are number authorities in South-East Wales that are currently in the process of considering reviewing their Local Development Plans on the basis that their current plans expire at the end of 2021. This presents an opportunity for collaboration including the preparation of a shared evidence base.

## 1.7 Well-being of Future Generations Act

- 1.7.1 The Well Being of Future Generations (Wales) Act (WBFG) gained Royal Assent in April 2015. The Act aims to make a difference to lives of people in Wales in relation to seven well-being goals and also sets out five ways of working. The seven well-being goals relate to:
  - a prosperous Wales;
  - a resilient Wales;
  - a healthier Wales;
  - a more equal Wales;
  - a Wales of cohesive communities;
  - a Wales of vibrant culture and Welsh language; and
  - a globally responsible Wales.
- 1.7.2 The five ways of working are long-term, integration, involvement, collaboration and prevention. Given that sustainable development is the core underlying principle of the LDP (and SEA); there are clear associations between both the LDP and the WBFG Act. As a requirement of the Act a Local Well-being Plan (LWBP) must be produced (Bridgend's LWBP is currently in the process of being finalised). This plan will look at the economic, social, environmental and cultural well-being of the county and will have clear links with the LDP. Both the WBFG Act and the LWBP will be considered fully throughout the preparation of the revised LDP, which will follow the five ways of working.

#### 1.8 Tests of Soundness

1.8.1 'Soundness' is an integral part of the LDP system and is an important principle by which it may be demonstrated as to whether the LDP shows good judgement and is able to be trusted. If the revised LDP is found not to be sound then the Welsh Government could require the Council to take necessary action to remedy the situation. This may involve returning to the very early stages of plan preparation thereby causing considerable delay in the preparation of the plan.

- **1.8.2** The Council must submit the replacement LDP to the Welsh Government for examination. An independent Inspector is appointed by the WG to undertake this examination to determine whether the LDP is fundamentally sound. The Inspector will assess whether the preparation of the plan has been undertaken in accordance with legal and regulatory procedural requirements, and, complies with the Community Involvement Scheme. The Inspector must also determine whether the Plan meets the three soundness tests<sup>5</sup>:
  - Test 1 Does the plan fit? (i.e. is it clear that the LDP is consistent with other plans?);
  - Test 2 Is the plan appropriate? (i.e. is the plan appropriate for the area in the light of the evidence?);
  - Test 3 Will the plan deliver? (i.e. is it likely to be effective?).
- **1.8.3** The conclusions reached by the Inspector will be binding and, unless the Welsh Government intervenes, the Council must accept the changes required by the Inspector and adopt the revised LDP.

<sup>&</sup>lt;sup>5</sup> Welsh Government LDP Manual (Edition 2, August 2015)

# 2.0 Timetable

2.1 The Council has prepared a timetable summarising the key stages in plan preparation (Table 1), which while challenging, provides a realistic timeframe for preparation of the replacement LDP having regard to the resources available. In preparing the timetable, regard has been given to the WG's expectation that a revised plan can be prepared in considerably less than 4 years, taking into account the resources available and the extent of changes required (Planning Policy Wales Edition 9, November 2016). Furthermore, it has regard to the fact that the current LDP expires in December 2021 and it is imperative to maintain Development Plan coverage.

## **2.1.1** Table 1 is divided into definitive and indicative stages:

- Definitive Stages This part of the timetable provides information up to and inclusive of the statutory Deposit stage. The progress of the Plan over this period is under the direct control of the Council and therefore target dates, are considered realistic and every effort will be made to adhere to these dates.
- Indicative Stages This part of the timetable provides for the stages of plan
  preparation beyond the statutory Deposit stage. These stages are increasingly
  dependent on a wide range of external factors (e.g. the number of
  representations received, number of examination hearing sessions, time taken to
  receive Inspector's Report) over which the Council has far less control. Those
  dates will be reconsidered after reaching the Deposit stage when definitive
  timings for the remaining stages will be prepared and submitted to the Welsh
  Government for agreement and publication.

Table 1 - Key stages in the Replacement LDP Process

	KEY STAGE	TIMESCALE		
	DEFINITIVE	FROM	то	
STAGE 1	Update Evidence Base & SA/SEA Baseline Framework & Assessments	April 2018	July 2020	
STAGE 2	Submission to Welsh     Government – June 2018     Response to LPA to be received within 4 weeks	April 2018	July 2018	
STAGE 3	Pre-Deposit Participation & Consultation  • 6 week statutory consultation	August 2018	June 2020	
STAGE 4	Deposit LDP	July 2020	December 2020	

	6 week statutory consultation			
INDICATIVE		From	То	
STAGE 5	Submission	Winter 2021 (January)	-	
STAGE 6	Examination	Spring 2021 (March)	Spring 2021 (April)	
STAGE 7	Inspectors Report & Adoption	Summer 2021 (June)	Autumn 2021 (July)	
STAGE 8	Adoption	Summer / Autumn 2021 (August / September 2021)		

**2.1.2** A detailed project timetable outlining the timescale for each of the stages of plan preparation is included in Appendix 2.

## 2.2 Resources

2.2.1 The Head of Regeneration, Development and Property Services, and the Group Manager of Development will be responsible for the overall delivery of the revised LDP, with the Development Planning Manager responsible for the day- to-day project management. The Development Planning Team will lead in the preparation and delivery of the revised LDP with Member engagement and political reporting at appropriate stages. The existing staff resources are set out in Table 2 below, approximately 80% of officer time will be dedicated to the LDP to account for day to day involvement in liaison with colleagues in development management and also to account for regional working. Additional time will be dedicated by the Group Manager of Development to the efficient delivery of the replacement LDP. It will also be necessary to call upon staff resources from other internal departments to assist in undertaking various evidence base updates/assessments. This is likely to include officer support from; Development Management, Heritage, Housing, Highways, Economic Development, Property, Countryside Management, Education, Democratic Services and Legal Services. (The structure as set out below is in the process of being implemented by BCBC).

Table 2 – Development Planning Staff Resources

Officer Job Title	Number of posts
Development Planning Manager	1
Development Planning Team Leader	1
LDP Project Officer	1
Senior Planning Officer	1
Planning Officer	1
Technical Officers	2

- 2.2.2 While it is anticipated that a considerable amount of evidence base work will be undertaken by Bridgend County Borough Council officers, predominately Development Planning (Planning Policy), the use of external consultants is likely to be necessary, particularly in relation to highly technical/specialist elements of the evidence base. An initial assessment has been carried out of the elements of plan preparation that are likely to require external consultant input and financial resources have been secured accordingly.
- 2.2.3 The Delivery Agreement has been prepared on the basis of a revised Bridgend Local Development Plan only. However, it is important to recognise that work is being undertaken on a regional basis that will require future resourcing. It is considered that collaboration with neighbouring authorities will be fundamental to the preparation of the revised LDP, particularly with regard to a joint evidence base, where appropriate. The South East Wales Strategic Planning Group (SEWSPG) is working towards a set of regionally agreed methodologies for key topic areas to ensure a consistent evidence base throughout the Cardiff Capital Region. In addition, Bridgend and RCT LPAs have identified a number of topic areas where an evidence base could be prepared jointly; however, this is dependent upon RCT reviewing their LDP.
- **2.2.4** A sufficient budget is available to progress the revised LDP to adoption within the prescribed timetable. It is anticipated that this will cover expenditure relating to all elements of preparation of the revised LDP and the Independent Examination.

	<u>2018/19</u>	2019/20	2020/21
Earmarked Reserve opening balance	233,366.28	288,716.28	344,066.28
Annual LDP revenue budget	55,350	55,350	55,350
Projected Earmarked Reserve closing balance	288,716.28	344,066.28	399,416.28

# 2.3 Risk Management and Analysis

2.3.1 Having regard to the resources which it is putting into the LDP process, the Council considers that the proposed timetable is realistic, robust, and achievable. Notwithstanding this conviction, the Council has identified certain areas of risk that could result in some departures from the proposed timetable. Any deviations from the approved timetable will, therefore, be monitored for slippage and/or other impacts arising from the risks identified below or other causes.

- 2.3.2 In this respect, the Council considers it is reasonable to make allowance for slippage of up to 3 months in the timetable without formally amending the Delivery Agreement. If there is a slippage of more than 3 months in the definitive part of the timetable, the Council will seek the agreement of the Welsh Government in amending the timetable following approval of such an amendment by the Authority.
- **2.3.3** The possible risk areas are identified in Appendix 4.

# 2.4 Supplementary Planning Guidance (SPG)

- 2.4.1 The replacement LDP will contain sufficient policies to provide the basis for determining planning applications. However, SPG has an important supporting role in providing more detailed or site specific guidance on the way in which LDP policies will be applied. While SPG does not form part of a development plan it should be derived from and be consistent with the relevant LDP. The SPG should also be clearly cross referenced to the policies and proposals it supplements.
- **2.4.2** Following the LDP's adoption a number of supplementary planning guidance documents have been prepared to support existing LDP policies:
  - SPG 12 Sustainable Energy (May 2014);
  - SPG 13 Affordable Housing (October 2015);
  - SPG 19 Biodiversity and Development (July 2014);
  - SPG 20 Renewables in the Landscape (2014); and
  - SPG21 Safeguarding Employment Sites (June 2015)
- **2.4.3** A review of the existing SPG including ones recently amended and adopted will be undertaken as part of the LDP Revision process with amendments to a number of these likely to be required.

# 2.5 Monitoring and Review

- 2.5.1 The Council will monitor and regularly review progress of the replacement LDP against the requirements of the Delivery Agreement to ensure the timetable is being kept to and the public engagement as set out in the CIS is being met. The timetable allows for a marginal degree of flexibility, however, any amendments to the DA will require approval by the Council prior to Welsh Government agreement. The DA may need to be amended if the following circumstances, which are beyond the LPA's control, occur during the preparation of the revised LDP:
  - Significant change to the resources available to undertake preparation of the revised LDP;
  - Preparation of the revised LDP falls behind schedule i.e. more than 3 months;
  - Significant changes to European, UK or Welsh legislation directly affecting the revised LDP preparation process;
  - Any other change in circumstances that will materially affect the delivery of the revised LDP in accordance with the DA; and

- Significant changes to the Community Involvement Scheme.
- 2.5.2 An updated timetable will be submitted to the Welsh Government following the Deposit stage. This will provide certainty of the timescales for the remaining stages (i.e. replacing indicative stages with definitive stages). The indicative timetable will be redefined within 3 months of the close of the formal Deposit period and submitted to the Welsh Government for agreement.

# 3.0 Part 3 - Community Involvement Scheme

- 3.1 The Community Involvement Scheme sets out how the Council proposes to proactively involve the community and stakeholders in the preparation of the replacement LDP.
- **3.1.1** Bridgend County Borough Council is committed to improving the quality of stakeholder and community involvement in plan-making. Early and continued community involvement should help in addressing contentious issues, and assist in resolving conflicts throughout plan preparation. It can also help in identifying common ground, and shared goals.
- **3.1.2** By engaging people and organisations in planning the future of Bridgend, the CIS will, therefore, seek to:
  - detail how the LDP will be prepared, developed, monitored and reviewed in partnership with the community and other stakeholders in a structured, effective, and inclusive way;
  - improve the process of plan preparation by engaging with the public, involving them fully, effectively and inclusively in the preparation of the LDP;
  - seek to establish a consensus between stakeholders on the Plan's aims and objectives and in its options and preferred strategy;
  - provide a transparent and structured process of engagement with the community, at all stages of the LDP;
  - incorporate into the process best practice regarding sustainable development, and the requirements of the Strategic Environmental Assessment (SEA) Directive; and
  - use these processes to produce a 'sound' plan.
- 3.1.3 While ultimately it is the Council that is responsible for the content of the LDP should it not be possible to achieve consensus, one of the aims of the LDP system is that plan production is based on effective community involvement in order that a range of views can be considered as part of a process of building a wide consensus on the plan's strategy and policies.
- 3.1.4 The five ways of working specified by the Well Being of Future Generations (Wales) Act are integral to the CIS, namely long-term, integration, involvement, collaboration and prevention. The CIS describes the ways in which the community can influence the LDP at the different stages of the plan preparation process. The Council has also prepared a timetable for the production of the LDP (Appendix 2), which should be read in connection with the CIS.

- 3.1.5 The Council is a caring and customer focused organisation. The overall aim of the Council is to "to deliver the best local services in Wales" which is underpinned by our core FACE values:
  - Fair: taking everyone's needs into account;
  - **Ambitious:** always trying to improve what we do and aiming for excellence;
  - Customer Focused: remembering that we're here to serve our local communities, and
  - Efficient: delivering services that are value for money.
- **3.1.6** Therefore, it will seek to understand and respond to customer needs through the consultation process on the LDP; the objective being to forge and maintain effective links and structures with all stakeholders.
- **3.1.7** The CIS will provide the framework for everyone with an interest in the future planning of Bridgend County Borough, and consequently the LDP process, to have an opportunity to become actively involved in plan preparation.
- **3.1.8** To ensure the process is inclusive, an important part of the CIS is to establish measures and procedures that will enable every person or group, regardless of their background, to realise that opportunity in the plan process and the decisions which will affect them. To enable full community involvement the Council will:
  - Encourage, support and empower disadvantaged and hard-to-reach groups and individuals to fully participate through forums, focus groups, and local partnerships in line with the Council's agreed Equalities Agenda; and
  - Encourage and support other organisations that work in partnership with the Council, or receive funding from the Council, to pursue similar policies on equality of opportunity; and Target resources accordingly.
- 3.1.9 Bridgend County Borough Council is also committed to utalising the ten national principles for public engagement in Wales. Public engagement in the preparation of the LDP will take place in accordance with the guidelines set out in the CIS. The Council recognise that engagement must be designed to make a difference, the main objectives for involving the community in the LDP preparation process can be identified as:
  - To involve people at the earliest opportunity, in time to shape plan preparation work;
  - That consultation takes place before decisions are made and that such decisions are made in an open and transparent manner;
  - To provide an accessible consultation process and adapt this as necessary to account for individual needs:
  - To encourage and enable everyone with the opportunity to be involved, if they so choose;
  - Adopt alternative approaches to ensure hard to reach groups are involved from

- the outset (this will involve liaising with BAVO);
- Draw on local knowledge to improve decision making and help the realistic implementation of decisions;
- That the planning system should help implement the community's vision for the area;
- To seek consensus and strengthen community involvement;
- To engage as full a spectrum of the community as possible in strategic issues;
   and
- To provide two way dialogue by responding to comments received and publishing responses in a report of consultation.

## 3.2 Welsh Language and Bilingual engagement

- 3.2.1 The Welsh Language Standards place a legal duty on Councils to make it easier for people to use services through the medium of Welsh. The Council has published a Welsh Language Strategy for 2017 2022, the requirements of both the corporate strategy and Welsh Language Standards will be maintained at each stage of the revised LDP. Bilingual engagement will be carried out in the following ways:
  - We welcome correspondence in both Welsh and English. Where correspondence is received in Welsh and a reply is necessary, this will be sent in Welsh;
  - All consultation letters, comments forms, public notices (including site notices) and newsletters will be bilingual;
  - Any pages on the Local Development Plan website and social media posts published on twitter will be bilingual;
  - Any public meetings will be conducted bilingually where a request has been made ahead of time. Prior notification is required in order to provide a translation service; and
  - Draft LDP documents can be made available in Welsh if requested. The revised LDP once adopted will be available in both Welsh and English Format.

## 3.3 How will we involve our communities and key stakeholders

- **3.3.1** We will seek to publicise the LDP revision process at every stage and reach as much of the community as possible, as well as other stakeholders to advise people about the revised LDP and how they can get involved. This will be achieved by:
  - Direct contact (i.e. by letter or e-mail, the preference of which as indicated by the stakeholder through consultation);
  - Through use of Twitter, by utilising the corporate Bridgend Council Twitter account @BridgendCBC) to advertise the LDP webpage;
  - Via Facebook on the Bridgend County Borough Council page;
  - Engagement with Members and Community Councils through specific workshops, Member drop-in sessions and in reports to appropriate Council meetings;
  - Making use of Bridgend's Citizens Panel;

- All LDP information and documents will be made available on the Council's website, which will be updated regularly;
- Deposit of documents at the Council's Civic Offices, libraries, Life Centres and Community Hubs;
- Press releases for the local media, where appropriate;
- Producing a regular newsletter that describes progress on the revised LDP;
- Public information exhibitions, drop in sessions and or meetings in accessible locations; and
- Advertising each stage of participation/consultation on Bridgend Council's magazine 'Bridgenders'.

# 3.4 Methods of Engaging the Community

- 3.4.1 A range of methods to facilitate community involvement will be used throughout the Plan preparation process, and these will be designed to ensure efficient and effective consultation and participation, tailored when necessary to focus upon particular issues. The methods of engaging the community at each stage of plan preparation are set out in the 'Replacement LDP Preparation Process' table.
- 3.4.2 Council officers will also be utilised to run structured community involvement mechanisms such as targeted discussions, workshops, and focus groups. Also, the extensive past expertise of planning officers in the more traditional consultation methods for Plan preparation will be used to facilitate greater joined up engagement in the wider consultation process necessary for LDP preparation.

Citizen's Panel

**3.4.3** The Council has established a Citizens Panel of 1,700 residents of the County Borough, selected to be statistically representative of the population, who help to inform decision-making on a wide range of issues. The results of previous and future surveys may be used to inform the evidence base of the LDP.

Individuals who have registered an interest through the Revised LDP Database

3.4.4 An 'LDP Consultee Database' has been maintained to include members of the public, interested persons and any individual organisations who have requested to be kept informed at each stage of the LDP revision process. The primary purpose of this database is to allow for those who are not included on the Welsh Government list of consultees for Local Development Plans to be involved and informed throughout the LDP revision process. However, on 25th May 2018, the General Data Protection Regulation (GDPR) came into force, placing new restrictions on how organisations can hold and use your personal data and defining your rights with regard to that data. The GDPR will apply to our 'LDP Consultee Database' and as such members of the public will be required to give their consent in writing if they wish to remain or be added to the LDP database.

**3.4.5** If you wish for your details to be added to the revised LDP database, please contact the Development Section by email, phone or in writing.

## Bridgend County Borough Councillors

- 3.4.6 It is recognised that the involvement of elected Members of Bridgend County Borough Council throughout the LDP review will be extremely important to the process. Elected Members have a unique position as not only do they represent the communities within their individual ward, they also represent public interest and are involved in decisions for the wider benefit of the County Borough as a whole. Accordingly, Elected Members will play an essential role in the revised LDP process by providing information to local residents, informing us of issues/opportunities within their local area and more fundamentally making decisions on matters affecting the County Borough area as a whole.
- 3.4.7 The Cabinet Member for 'Communities' has responsibility for 'Development Planning' (Planning Policy), including the revised LDP. Liaison with the Cabinet Member and all other elected Members is essential throughout the process. All Member liaison's will consequently be undertaken as and when deemed necessary, particularly at key stages of the revised LDP including but not limited to; the Preferred Strategy, Deposit LDP and at Adoption. Members will be fully informed throughout the process and notified prior to every participation/consultation stage.

# LDP Steering Group

3.4.8 It is imperative that there is political input into the production of the replacement Bridgend Local Development Plan. As such Development Control Committee will also take on the role of 'LDP Steering Group' to oversee the review of the Local Development Plan through from start to completion. The Steering Committee's main role will be to act as a 'critical friend' providing advice, scrutinising and making decisions on key aspects and stage of the LDP as it develops.

#### Cardiff Capital Region (CCR) Cabinet

3.4.9 The Cardiff Capital Region Cabinet, comprising the ten Leaders of Blaenau Gwent; Bridgend; Caerphilly; Cardiff, Merthyr Tydfil, Monmouthshire, Newport, Rhondda Cynon Taff; Torfaen; and Vale of Glamorgan was established in 2017 to oversee the delivery of the Cardiff Capital Region City Deal. The City Deal provides local partners with the powers and the resources to unlock significant economic growth across the Cardiff Capital Region. The City Deal also provides an opportunity to continue tackling the area's barriers to economic growth by: improving transport connectivity; increasing skill levels; supporting people into work; and giving businesses the support they need to innovate and grow. The deal will also develop stronger and more effective leadership across the Cardiff Capital Region.

## Town and Community Councils

3.4.10 Town and Community Councils also play a key role in disseminating information to the residents within their area on matters of local importance and will be a key link to communities across Bridgend's. Town and Community Councils will be consulted at every stage of the LDP revision process.

Town and Community Council's Forum

**3.4.11** The Development Planning Team will engage with the Town and Community Council's Forum. The forum will provide an additional opportunity for Town and Community Councils to voice their views on the revised LDP.

Partnership Groups

3.4.12 Existing partnership groups are seen as an important means of engaging the wider community in the preparation of the revised LDP, particularly in the early stages of public participation when structured discussion is desirable. Liaison with the Bridgend's Public Service Board and partners will be of particular importance to ensure the revised LDP aligns.

Members of the Public, Businesses, Land Owners, Developers and Agents

- 3.4.13 The Development Planning Section will engage with the business community at an early stage which could be achieved through liaison with the individual chambers' of commerce across the County Borough. We will also engage with planning agents who are regular customers of Bridgend County Borough Council's planning service. Members of the public, Landowners, agents and prospective developers who wish to put land forward to be considered for development will therefore also be included on the LDP revision database.
- 3.4.14 The Candidate Site process will provide the opportunity for those who have an interest in land to submit sites to be considered for development. A common methodology is being established across the South East Wales region for local planning authorities to utilise for their respective revised LDPs (where appropriate). A Call for Candidate Sites will be undertaken and all candidate sites will need to be submitted via a standardised form. The form will contain the criteria required to assist in the assessment of the suitability of sites for inclusion as potential allocations in the revised LDP. A threshold for accepting candidate sites will be set in order to ensure the plan remains strategically focused. This threshold will be provided up front in order to provide clarity of the process and avoid unnecessary work being undertaken for sites that will be immediately rejected.

Bridgend Business Forum

3.4.15 The Development Planning Team will engage with the Bridgend Business Forum. Membership is made up of established and new start businesses within a wide variety of business sectors. Sole traders, micro, small and medium sized businesses as well as large international companies are all present within the membership. The forum will provide an opportunity for the business community to voice their views on the revised

LDP. Awareness of the LDP process will be promoted through the Business Forum newsletter which is produced on a monthly basis.

Business in Focus

**3.4.16** The Development Planning Team will liaise with 'Business in Focus'. This organisation focuses on business start-ups and assisting existing businesses to grow.

Additional Consultation Bodies

3.4.17 Appendix 1 provides a list of the specific and general consultation bodies along with UK Government departments and other consultees. The specific consultees<sup>8</sup> comprise of the Welsh Government and those bodies with specific functions that apply to the revised Plan area, for example the Health Board who cover the Bridgend area and Dŵr Cymru Welsh Water, the local water undertaker. The Authority must also consult UK Government Departments where aspects of the plan appear to affect their interests. These consultation bodies will be engaged throughout the LDP revision process at each of the formal stages and informally, as appropriate.

Hard to Reach Groups

- 3.4.18 Efforts will be made to engage with 'hard to reach' groups which are rarely heard and who have not taken part traditionally in the plan preparation process. A flexible approach will need to be undertaken in relation to engagement with these groups, albeit within the parameters of the specified participation/consultation periods. Engagement with these groups may be achieved by using existing partnerships and the voluntary organisation BAVO may be able to assist in this process. The following groups identified below will be actively encouraged to participate in the LDP revision process:
  - Young People the established Bridgend's Youth Council will be invited to participate as appropriate in the LDP revision process. This will ensure the voices of young people are heard and enable young people to share their views on a wide range of issues that they consider important to them and their local area. This may also extend to engagement and consultation events at various schools in the County Borough where appropriate;
  - Disabled People engagement with Bridgned's 'Coalition of Disabled People' will be of importance in order to gain the views of those living with disabilities in the County Borough; and
  - Gypsy and Travellers –the Gypsy and Traveller Accommodation Assessment Stakeholder Group will be utilised at relevant stages to ensure the gypsy and travelling community are appropriately engaged.
- 3.4.19 In addition to the above hard to reach groups there are other seldom heard voices who are considered to have been under-represented previously in LDP preparation. This includes (but is not exclusive to) those seeking affordable housing in the County Borough, small house-builders and small and medium-sized enterprises. Accordingly, we will endeavor to reach out to these groups by utilising existing mutual points of contact wherever possible.

## 3.5 What we expect from you

- 3.5.1 In order to ensure any comments and representations on the revised LDP are considered, they must be submitted within the prescribed timescales. The Delivery Agreement sets out the timetable of relevant stages and provides a guideline of when we will seek your involvement. This will ensure that individual views are considered and taken into account throughout the LDP revision preparation process.
- 3.5.2 It is also of importance that you notify the Development Planning Section should your contact details change during the LDP revision process in order for us to keep you fully informed of progress. With regard to Candidate Sites it is noted that land ownership changes may also occur during the process and it is imperative that these are communicated to the Development Planning Section in order to ensure progress is not delayed.

### 3.6 Building Consensus

3.6.1 The Council will seek to build consensus through the various engagement and consultation methods set out within the CIS. Consensus building can only be achieved if the community and other interested parties are kept fully informed and effectively engaged throughout the preparation of the revised LDP, which will be of particular importance in the early stages of plan preparation. It is nevertheless recognised that there will be occasions where consensus cannot be achieved and a difference in opinion between certain parties occurs. A clear audit trail of decisions will be maintained in order to ensure that there is transparency in the decision making process, and, to provide assurances to those that disagree that the decisions have been made in an informed and balanced way. However, decisions made will not be revisited via subsequent consultation opportunities, so participants are requested to focus their input on the matter being considered at that stage.

## 3.7 Late representations

3.7.1 Consultation responses are required by the specified deadline of the specific consultation period in order for them to be considered. Any late comments/representations will not be logged as 'duly made' as they were not made in accordance with the published timescales. There may be exceptional circumstances where a representation is submitted late, it will be at the Council's discretion as to whether such late representations can be accepted. Evidence will be required to highlight why the representation was delayed and that a genuine attempt was made to submit within the prescribed deadline. The timescale to produce the revised LDP is already challenging, the acceptance of late representations could result in further delay which would not be acceptable.

## 3.8 Document Availability and Deposit Locations

3.8.1 At various stages of Plan preparation, documentation must be made available for public inspection and comment. All such documentation will also be made available electronically on the Council's web site at <a href="https://www.bridgend.gov.uk">www.bridgend.gov.uk</a>

- **3.8.2** In addition, hard copies will be made available for inspection at the Council's Civic Offices in Bridgend, and at the Authority's public libraries:
  - BCBC, Reception, Civic Offices, Angel Street, Bridgend, CF31 4WB Mobile Library – (2 copies);
  - Aberkenfig Library, Heol y Llyfrau, Aberkenfig, CF32 9PT;
  - Betws Library, Betws Life Centre, Betws Road, Betws, CF32 8PT;
  - Bridgend Library, Bridgend Life Centre, Angel Street, Bridgend, CF31 4AH Maesteg Library, North's Lane, Maesteg, CF34 9AA;
  - Ogmore Vale Library, Ogmore Valley Life Centre, Aber Road, Ogmore Vale, CF32 7AJ Pencoed Library, Penybont Road, Pencoed, CF35 5RA;
  - Pontycymmer Library, Garw Valley Life Centre, Old Station Yard, Pontycymmer, CF32 8ES:
  - Porthcawl Library, Church Place, Porthcawl, CF36 3AG;
  - Pyle Library, Pyle Life Centre, Helig Fan, Pyle, CF33 6BS;
  - Sarn Library, Sarn Life Long Learning Centre, Merfield Close, Sarn, CF32 9SW;
  - Ty'r Ardd Library, Local and Family History Centre, Ty'r Ardd, Sunnyside, CF31 4AR; and
  - Y Llynfi Library, Maesteg Sports Centre, Old Forge Site, Nant-y-Crynwyd, Maesteg, CF34 9EB
- **3.8.3** All documentation will be available to view on the Council's web site where appropriate.
- **3.8.4** Electronic representation forms will also be made available during periods of consultation.
- 3.8.5 Paper copies of documents will not be sent out during the LDP process as they will be made publicly available in the locations listed above, as well as being made available electronically. In exceptional circumstances paper copies may be offered, however this will be assessed on a case by case basis depending on the specific needs of the relevant individual.

# 3.9 Replacement Local Development Plan Preparation Process

3.9.1 The following table sets out the detailed timetable for community engagement and the proposed engagement methods for the key stages in the LDP preparation process. The list is not exhaustive and may need to be adapted to ensure the community and stakeholders are suitably involved at each stage. The proposed methods of engagement will vary dependent on the stage of plan preparation, subject matter, preference of those involved and the resources available at the time, recognising that the proposed timetable and methods should not hinder plan preparation.

# **Definitive Stage**

## Stage 1: Update Evidence Base & SA/SEA Baseline Framework & Assessments

The Council has a statutory obligation under Section 61 of the Planning & Compulsory Purchase Act 2004 to keep all matters under review that are expected to affect the development of its area.

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Update Evidence Base & SA/SEA Baseline Framework & Assessments	The Council is required to prepare and maintain an upto date information base on all aspects of the social, economic and environmental characteristics of the Borough, to enable the preparation of a 'sound' development plan. This will be ongoing up until the submission of the Deposit Plan. To scope the SA/SEA process of the preparation of the LDP incorporating the legal requirements of the SA/SEA.	April 2018 – July 2020	Development Planning Team  Other Council Officers  Independent Appraisers for SA(SEA)  External Consultants where necessary	LDP Monitoring  Specialist Surveys / Date Collection Analysis  LDP Officers / Members Group  LDP Steering Group / PSB	LDP Monitoring Reports  Publish findings on Council Website where appropriate.	Development Planning Team  Other Council Staff Independent  Appraisers for SA(SEA)  External Consultants if necessary  ICT Support Printing Costs

Stage 2: Delivery Agreement (DA)

Regulations: The Town and Country Planning (Local Development Plan) (Wales) Regulations 9 & 10 (2004) and Regulation 2(5) (2015)

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Preparation of Draft DA	To inform stakeholders that the Council is	April 2018	Development Planning Team	Report to:	A realistic timeframe for the preparation of	Development Planning Team
	preparing a LDP and seek community involvement.		Other Council Officers	LDP Steering Group  Council	the revised LDP.  Details of risk	Other Council Staff
					management	ICT Support
					Community Involvement proposals specified	
					Collaborative working	
Political Reporting - Draft DA	To seek authorisation from Council to undertake targeted consultation on	April 2018	Development Planning Team	Consultation with Members	Authorisation from Council to undertake targeted consultation	Development Planning Team
	the Draft DA.		LDP Steering Group / PSB	Consultation with Members via Council meeting	on the Draft DA.	
			Council			

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Targeted Consultation on Draft DA	To seek views of stakeholders and consultees on the content of the Draft Delivery Agreement.	April 2018  - May 2018	Development Planning Team  Other Council Officers  LDP Steering Group / PSB  Council  All Specific consultation Bodies  UK Government Departments  General Consultation Bodies  Other Consultees Bodies (Including General Public and consult Planning Inspectorate (PINS)	Consultation with Members via LDP Steering Group / PSB members.  Consultation with Members via Council meeting.  Targeted consultation with specific consultation bodies via direct correspondence.  Information by letter or e-mail.  Website	Any comments will be considered and Draft Delivery Agreement amended if required.	Development Planning Team  Printing Costs  Postage Costs  Press / Advertisement Costs

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Political Reporting following consultation on DA (agreement to submit to WG)	To inform LDP Steering Committee and Council. To report views of stakeholders and consultees on the content of the Draft Delivery Agreement to the LDP Steering Group and Council.  Council resolution will be requested to approve the (revised) Delivery Agreement for submission to Welsh Government.	June 2018	Development Planning Team  LDP Steering Group / PSB members  Council	Committee Reports	A summary of comments received with Delivery Agreement presented to LDP Steering Group.  A summary of comments received with Delivery Agreement presented to Council.	Development Planning Team Printing Costs
Submission to Welsh Government following Council approval.  DA agreed by Welsh Government.	To seek formal agreement of the Delivery Agreement.  Formal commencement of Replacement LDP		Development Planning Team Welsh Government Welsh Government		Council resolution will be requested to approve the Delivery Agreement for submission to Welsh Government.  Formal agreement from Welsh	Development Planning Team Printing Costs  Development Planning Team
Government.			Coverninent		Government & Report to Council advising of Welsh Governments approval.  Publish Delivery Agreement.	Tianning Team

# **Stage 3: Pre-Deposit Participation & Consultation**

The Town and Country Planning (Local Development Plan) (Wales) Regulation 14 (2004) and Regulation 2 (10) (2015); Regulations 15 & 16 (2004) and Regulation 16a (2015)

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Consultation on Draft SA/SEA Scoping Report (5 weeks consultation)  *statutory 5 week consultation to be undertaken at an appropriate juncture between July – September 2018	To seek views of consultees on the content of the SA/SEA Scoping Report.	July 2018 – Sept 2018	Development Planning Team  Appropriate SA/SEA consultation bodies	Written Information dissemination via post and email  Notices,  Website  Press  Facebook & Twitter	Officer consideration of comments on SA/SEA Scoping Report and recommendation of amendments if required.  A summary of comments received with SA/SEA Scoping Report presented to LDP Steering Group.  A summary of comments received with SA/SEA Scoping Report presented to LDP Steering Group.	Development Planning Team

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Call for Candidate Sites (8 week consultation)  **statutory 8 week consultation to be undertaken at an appropriate juncture between September – December 2018.	As part of developing the evidence base, the Council will engage with stakeholders and the public in identifying candidate sites to produce a Site Register.	Sept 2018 – Dec 2018	Development Planning Team  All Specific Consultation Bodies  UK Government Departments  General Consultation Bodies  Other Consultees (Including general public)	Written Information dissemination via post and email  Notices,  Website  Press  Facebook & Twitter  Bridgenders Magazine	Develop and produce a site register to inform the Visioning and Strategic Options	Development Planning Team ICT Support Printing Costs Postage Costs

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Candidate Sites Assessments	Identify candidate sites.  Assessment criteria will be provided to facilitate this. The Site Register will be used to inform the Visioning and Strategic Options.	Sept 2018 – Dec 2020	Development Planning Team		See above.	See above.

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Identification & assessment of options (growth levels and spatial distribution) with SA / SEA input	To engage with consultees to develop consensus on options, including, growth levels and spatial distribution	Nov 2018 – Feb 2019	Development Planning Team  LDP Officers / Members Group,  LDP Steering Group / PSB Members  Council  Independent Appraisers for SA(SEA)	Meetings Workshops Written Information dissemination via post and e-mail.	Seek consensus on options, including, growth levels and distribution  All Documentation placed on the Council Website and at Deposit locations.	Development Planning Team

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Preparation of Preferred Strategy, SA/SEA Report & HRA	To agree a Preferred Strategy for the LDP and express its Spatial implications in the Pre- Deposit Proposals.	May 2019 – Sep 2019	Development Planning Team  LDP Officers / Members Group  LDP Steering Group / PSB Members  Council  Independent Appraisers for SA(SEA)  All Specific consultation Bodies  UK Government Departments  General Consultation Bodies  Other Consultees (Including General Public)	Meetings Workshops Written Information dissemination via post and e-mail.	Obtain Council approval for Preferred Strategy consultation.  Council to approve Pre-Deposit Proposals and place on the Council Website and at all Deposit locations for at least 6 weeks.  Deposit SA / SEA Report simultaneously with Pre-Deposit Proposals.	Development Planning Team

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Consultation on Preferred Strategy & Initial SA/SEA Report (6 Weeks Consultation)	To provide Consultees, stakeholders and others, with an opportunity to view and propose changes to the Pre-Deposit Proposals.	Oct 2019 – Nov 2019	Development Planning Team  LDP Officers / Members Group  LDP Steering Group / PSB Members  Council  Independent Appraisers for SA(SEA)  All Specific consultation Bodies  UK Government Departments  General Consultation Bodies  Other Consultees (Including General Public)	Exhibitions  Workshops  Written Information dissemination via post and e-mail.  Letters and Pre-Deposit Proposals sent to Specific Consultation Bodies.  Letters sent to all other consultees.  Copies of Pre-Deposit Proposals and associated documents published on Council Web Site and placed at Deposit locations.  Local Advertisement. Facebook & Twitter  Bridgenders Magazine	Council to approve Pre-Deposit Proposals and place on the Council Website and at all Deposit locations for at least 6 weeks.  Deposit SA / SEA Report simultaneously with Pre-Deposit Proposals.	Development Planning Team

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Analyse consultation responses and prepare Initial Consultation Report	Enable the Council to consider the response to the Pre-Deposit Proposals and amend if appropriate.  SA/SEA of amended Pre-Deposit Proposals ready for Deposit.	Dec 2019 – Jan 2020	Development Planning Team  LDP Steering Group / PSB Members  Council Other Council Officers	Written Information dissemination via post and e-mail  Meetings  Workshops  Copies of relevant documentation placed on Council Web Site and at all Deposit locations.  Local Advertisement.	Assess Responses received and produce 'Initial Consultation Report'.  Approval of Initial Consultation Report by Council  Advise all Stakeholders of availability of Initial Consultation report.  Initial Consultation Report published on Council Web Site and placed at Deposit Locations.	Development Planning Team  Other Council Staff  Independent Appraisers for SA(SEA)  ICT support Printing Costs  Postage Costs  Advertisement Costs
Prepare Deposit Plan, update SA/SEA/HRA	The Deposit Plan will have developed out of the preceding stages of the LDP process.	Feb 2020 – Jun 2020	Development Planning Team  LDP Officers / Members Working Group  LDP Steering Group / PSB Members  Council	Formal Reports  Meetings  Workshops	Obtain Council approval to formally consult on the Deposit LDP.	Development Planning Team

Stage 4: Deposit LDP

The Town and Country Planning (Local Development Plan) (Wales) Regulations 17, 18 & 19 (2004)

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting	Resources
					Mechanisms	
Consultation on Deposit Plan, SA/SEA Report and HRA  (6 week statutory consultation)	This stage of the process will enable all stakeholders to make representations on the Deposit Plan and associated documents.	July 2020 – August 2020	Development Planning Team  LDP Officers / Member Working Group  LDP Steering	Formal Reports  Meetings  Workshops  Copies of Deposit Plan and associated	Acknowledge receipt of duly made representations in writing or by email.  Publish representations on Council Website where practicable and	Development Planning Team Other Council Staff External Consultants where necessary
			Group / PSB Members	documents placed on Council Website and at all Deposit locations.	copies made available for inspection at Council Offices.	ICT support  Independent
			Members	All Deposited documentation & Deposit LDP sent to Specific		Appraisers for SA(SEA)
			All Specific Consultation	Consultation Bodies.		Printing Costs
			Bodies	Letters sent to all other consultees. Local		Postage Costs
			UK Government Departments	Advertisement.  Public Exhibitions.		Advertisement Costs
			General Consultation Bodies	Submission of 'Duly made' Representations.		
			Other Consultees (Including General Public)	Facebook & Twitter Bridgenders Magazine		

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Analyse consultation responses and prepare Consultation Report & update Deposit Plan and Report accordingly. *	This will provide the opportunity to consider all Representations received to the Deposit Plan, collate the responses and produce a feedback report.	September 2020- December 2020	Development Planning Team  LDP Officers / Members Group  LDP Steering Group / PSB  Council  All Specific Consultation Bodies  UK Government Departments  General Consultation Bodies  Other Consultees (Including General Public)	Meetings  Workshops  Information dissemination via post and e-mail.  Facebook & Twitter	Produce a Feedback report to Council on Representations received during Deposit of the LDP.  Publish on Council Web-Site and place at Deposit Locations.  Advise Stakeholders of Availability of Stakeholders Report  Submission of Deposit LDP & supporting documents to Welsh Government for formal examination	Development Planning Team  Other Council Staff External Consultants where necessary  ICT support  Independent Appraisers for SA(SEA)  Printing Costs  Postage Costs

<sup>\*</sup>A 'Focused change' consultation stage may be required to be built into the timetable as a result of evidence and consultation responses received etc.

# Indicative Stage

# Stage 5: Submission

The Town and Country Planning (Local Development Plan) (Wales) Regulation 22(2004) and Regulation 2 (17) (2015)

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Submission of LDP and associated Documents to Welsh Government and Planning Inspectorate which includes:  Deposit LDP Final Sustainability Appraisal Report Supporting Evidence- base Material Copy of the CIS Consultation Report Copy of all representations made to the deposit Plan A statement of suggested main issues for consideration at examination	To submit LDP and Associated documents to Welsh Government and Planning Inspectorate for Examination.	Jan 2021	Development Planning Team  Programme Officer  Welsh Government  Planning Inspectorate	Formal Submission of LDP and Associated documents.	Service Level Agreement with Planning Inspectorate for conduct of the Examination.	Development Planning Team  Appointment of Programme Officer for Independent Examination  ICT Support  Printing Costs  Postage Costs  Advertisement Costs

# Stage 6 Examination

The Town and Country Planning (Local Development Plan) (Wales) Regulation 23(2004)

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Stage in the LDP	Purpose	Timescale	Who will be	Methods of	Likely Outcomes &	Resources
preparation process			involved	involvement	Reporting	
Pre-examination meeting	The Independent Planning Inspector will advise on examination procedures and format.	Mar 2021 – Apr 2021	Planning Inspectorate  Development Planning Team  Programme Officer  All Representors  All Stakeholders	Direct Contact with Representors at Pre- Examination Meeting Press Release Information on Council Web Site and at Deposit Locations Facebook & Twitter	Mechanisms Unknown	Development Planning Team Other Council Staff Programme Officer ICT Support Printing Costs Postage Costs Advertisement Costs
Notification of Independent Examination	To ensure that stakeholders and representors are advised that an Independent Examination into the LDP will be taking place.	Mar 2021 – Apr 2021	Planning Inspectorate  Development Planning Team  Programme Officer  All Representors  All Stakeholders	Written dissemination via post and e-mail regarding Examination Facebook & Twitter	Unknown	See above
Independent Examination	The examination will determine whether the LDP is "sound" and consider the representations made in respect of it.	Mar 2021 – Apr 2021	Planning Inspectorate  All Representors Other  Consultees and Stakeholders (including the general		Unknown	Service Level Agreement with Planning Inspectorate.  Development Planning Team  Other Council Staff

public)  Development Planning Team	Independent Appraisers for SA(SEA) as advisors
Other Council Staff  Programme Officer	External Consultants / Legal Representation if necessary
Independent Appraisers for SA(SEA)	ICT Support Printing Costs
External Consultants / Legal Representation appointed if necessary	Postage Costs  Advertisement Costs

# Stage 7 Inspectors Report

The Town and Country Planning (Local Development Plan) (Wales) Regulation 24 (2004)

Stage in the LDP preparation process	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting Mechanisms	Resources
Receive Inspectors Report	After the examination, the Inspector will produce a binding report identifying proposed changes to the LDP. The authority will have the opportunity before the Inspectors report is finalised, to request the correction of factual errors.	Jun 2021 – Jul 2021	Development Planning Team LDP Officers / Members Group LDP Steering Group / PSB Council	Written dissemination via post and e-mail.  Meetings	Advise Council of receipt of Inspectors Report.  Council is required to adopt the final LDP incorporating the Inspector's recommendations within 8 weeks and agree its 'Adoption Statement'.	Service Level Agreement with Planning Inspectorate.  Development Planning Team  Other Council Staff ICT Support  Printing Costs
Publication of Final Inspectors Report	The authority will make copies of the Inspector report and its suggested changes available for public inspection within 4 weeks of its receipt.	Jun 2021 – Jul 2021	Development Planning Team Council	Letters sent to all consultees advising availability of Inspectors Report.  Copies of Inspectors Report placed on Council Web Site and at all deposit locations.  Facebook & Twitter  Bridgenders Magazine	Council to notify its intention to adopt the LDP as soon as possible (or in any event within a further 4 weeks).	Development Planning Team ICT Support Printing Costs Postage Costs Advertisement Costs

# Stage 8 Adoption

The Town and Country Planning (Local Development Plan) (Wales) Regulation 25 (2004) and 2(19) (2015)

Stage in the LDP preparation	Purpose	Timescale	Who will be involved	Methods of involvement	Likely Outcomes & Reporting	Resources
process					Mechanisms	
Formal adoption of the Bridgend LDP as the Development Plan for Bridgend County Borough.		Aug 2021 – Sep 2021	Development Planning Team LDP Steering Group / PSB Council All Stakeholders	Send copy of adoption statement to all stakeholders.  Bridgend LDP published on Council Web and placed at original Deposit locations.  Send 4no. copies of the adopted LDP and adoption statement to Welsh Government.  As soon as practicably possible after adoption, final LDP sent to Specific Consultation Bodies & letters sent to all other consultees.	LDP adopted by resolution of Council.  Publish Adoption Statement and Final SA Report	Development Planning Team  ICT Support  Printing Costs  Postage Costs  Advertisement Costs

## **Contact details**

You can contact the Development Planning Team using any of the following methods:

Email: <a href="mailto:ldp@bridgend.gov.uk">ldp@bridgend.gov.uk</a>

**Telephone:** 01656 643162

Post: Development Planning Team, Bridgend County Borough Council, Civic Offices, Angel

Street, Bridgend, CF31 4WB

#### Appendix 1 – List of Consultation Bodies

The Council will consult the following consultation bodies at all stages in the preparation of the LDP.

#### **Specific Consultation Bodies (including UK Government Departments)**

- Welsh Government (including Planning division)
- Natural Resources Wales
- Abertawe Bro Morgannwg University Health Board
- Cwm Taf University Health Board
- British Telecom
- CADW
- Glamorgan Gwent Archaeological Trust
- Telecommunication Operators O2 Airwave Service, Arqiva, O2 Plc, Three (Hutchinson), EE, T Mobile, Vodafone, NTL Communications, Virgin Media
- Gas and Electricity Transco, Western Power Distribution, National Grid Wireless, National Grid Company Plc
- Sewerage of Water undertakers Welsh Water Dwr Cymru
- Network Rail
- Secretary of State for Wales
- Department for Business, Energy and Industrial Strategy
- Department for Transport
- Home Office
- Ministry of Defence
- Awen Cultural Trust

### **Neighbouring Local Authorities**

- Neath Port Talbot County Borough Council
- Rhondda Cynon Taff County Borough Council
- Vale of Glamorgan Council

# Cardiff Capital Region Joint Cabinet and Other Local Authorities in the Cardiff Capital Region

- Cardiff Capital Region Cabinet
- Newport City Council
- City of Cardiff Council
- Merthyr Tydfil County Borough Council
- Blaenau Gwent County Borough Council
- Torfaen County Borough Council
- Monmouthshire County Council
- Caerphilly County Borough Council

# Town and Community Councils in the Bridgend County Area (including neighbouring Town and Community Councils)

- Brackla Community Council
- Bridgend Town Council
- Cefn Cribwr Community Council

- Coity Higher Community Council
- Cornelly Community Council
- Coychurch Higher Community Council
- Coychurch Lower Community Council
- Garw Valley Community Council
- Laleston Community Council
- Llangynwyd Lower Community Council
- Llangynwyd Middle Community Council
- Maesteg Town Council
- Merthyr Mawr Community Council
- Newcastle Higher Community Council
- Ogmore Valley Community Council
- Pencoed Town Council
- Porthcawl Town Council
- Pyle Community Council
- St Brides Minor Community Council
- Ynysawdre Community Council
- Colwinston Community Council
- Ewenny Community Council
- Llangan Community Council
- St Brides Major Community Council
- Llanharan Community Council
- Gilfach Goch Community Council

#### **Other Consultees**

- Action on Hearing Loss
- Active Travel Cymru
- Barratt David Wilson Homes
- Bellway
- Bovis Homes
- Bridgend and District YMCA
- Bridgend Civic Trust
- Bridgend Coalition of Disabled People
- Bridgend College
- Bridgend County Allotment Association
- Bridgend County Borough Councillors
- Bridgend Designer Outlet
- Bridgend District Local History and Museum Society
- Bridgend Equality Forum
- Bridgend Friends of the Earth
- Bridgend Public Services Board Bridgend County Borough Council, ABMU Health Board, South Wales Fire & Rescue, Natural Resources Wales, Public Health Wales, South Wales Police, National Probation Service, Community Rehabilitation Company, Bridgend Association of Voluntary Organisations, Valleys to Coast, Housing Welsh Government, South Wales Police & Crime Commissioner's Office, Bridgend College, Awen, Bridgend Business Forum
- Bridgend Women's Aid
- Bridgend Youth Council & Forum
- British Aggregates Association
- British Astronomical Association (Campaign for Dark Skies)

- British Gas Wales
- British Geological Society
- Business in Focus
- Cardiff International Airport
- CBI
- Celtic Energy
- Chartered Institute of Housing Cymru
- Citizens Advice Bureau
- Civil Aviation Authority
- Coal Authority
- Coastal Housing Group
- Coed Cymru (Welsh Woodland Organisation)
- Coity Walia Commoners Association
- Compute (Bridgend) Ltd
- Crown Estates Commissioners
- Davies Bros
- Design Commission for Wales
- Disability Wales
- Federation of Master Builders
- Federation of Small Businesses
- Fields in Trust
- Ford Motor Company
- Freight Transport Association
- Glamorgan Muslim Community Association
- Gofal Housing Trust
- Groundwork Bridgend
- Gypsy and Travellers Wales
- Hafod Housing Association
- Hale Homes
- Hanson Aggregates
- Health and Safety Executive
- Hendre Housing Association
- Home Builders Federation
- Jehovah's Witnesses
- Jehu
- Kier Living
- Linc Cymru Housing Association
- Llamau Ltd
- Llanmoor Homes
- Llynfi Valley Forum
- Local and Regional Assembly Members representing Bridgend County Borough
- Local Members of European Parliament
- Local Members of Parliament
- Lovells
- Merthyr Mawr Estate Office
- National Air Traffic Services Ltd (NSL)
- National Federation of Gypsy Liaison Groups
- Network Rail
- NFU Cymru
- Ogmore Angling Association

- Ogwr DASH
- Persimmon Homes
- Planning Aid Wales
- Planning Inspectorate Wales
- Play Wales
- Porthcawl Civic Trust Society
- Quarry Products Association
- Ramblers
- Redrow Homes
- Religious Society of Friends Quakers
- Representative Body of the Church in Wales (The)
- Riparian Owners of River Ogmore
- Road Safety Wales
- Royal Institute of Chartered Surveyors Wales
- Royal Mail Property Holding
- Royal National Institute for the Blind
- Royal Society of Architects in Wales
- RSPB Cymru
- RTPI Wales
- Shelter Cymru
- Showmen's Guild of Great Britain South Wales and Northern Ireland
- Sports Wales
- Sustrans Cymru
- Tarmac
- Taylor Wimpey
- The Equality & Human Rights Commission
- The Wildlife Trust of South & West Wales
- United Welsh Housing Association
- Wales and West Housing Association
- Wallich (The)
- Welsh Ambulance Service
- Welsh Health Estates
- Welsh Local Government Association
- Yellow Wales
- Chambers of Trade:-
- CF31 Bid
- Maesteg Chamber of Trade
- Porthcawl Chamber of Trade
- Local Transport Operators: -
- Arriva Trains Wales
- First Cymru
- Great Western Trains Company Ltd

# Appendix 2 – Timetable for Revised LDP

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age	Key Stage - Definitive	Α	М	J	J	Α	s	c	)	N	D	J	F	M	1	Α	М	J	J	A	s	0	N	D	J	F	ı	М	Α	М	J	J	А	s	C	)	N	D	J	F	М	A	. N	1	J .	J	Α	s	0	N	D
195	Stage 1 - Update Evidence Base																																																		
5	Review Evidence Base (including review of SA/SEA Framework)																																																		
	Stage 2 - Delivery Agreement (DA)																																																		
ı	Preparation of Draft DA																																																		
	Political Reporting - Draft DA																																																		
	Targeted Consultation on Draft DA																																																		
	Political Reporting following consultation on DA (agreement to submit to WG)																																																		
ı	Submission to Welsh																																																		
	DA agreed by Welsh Government																																																		
	Stage 3 - Pre-Deposit Participation & Consultation																																																		
	Consultation on Draft SA Scoping Report (5 weeks)*																																																		
	Call for Candidate Sites (8 week consultation)**																																																		
	Candidate Sites Assessments																																				T														
	Identification & assessment of vision, issues and objectives																																																		
	Identification & assessment of options (growth levels and spatial distribution) & SA/SEA																																																		
	Preparation of Preferred Strategy, SA Report & HRA																																																		

<sup>\*</sup>statutory 5 week consultation to be undertaken between July –September 2018
\*\*statutory 8 week consultation to be undertaken between September – December 2018

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# Appendix 3 - Bridgend Replacement LDP: Draft Delivery Agreement Consultation Report - Summary of Key Issues Raised

A statutory review of the Bridgend Local Development Plan (LDP) commenced in 2017, an important stage being the publication of the Draft Review Report Which was subject to a four week stakeholder consultation period commencing Monday 30 April 2018 until 5pm Friday 25 May 2018. The Delivery Agreement sets out how and when the local community and other stakeholders can contribute to the preparation of the Replacement Plan and a timetable for its preparation. It is proposed that the Replacement LDP will cover a plan period up to 2033.

The LPA received 8 consultation responses. A summary of the key issues raised in relation to the questions on the Draft Delivery Agreement is provided in the table below:

Representor	Comment	LPA Response	Recommendation
The Glamorgan	The historic environment is an important part of Bridgend CBC's area, and includes	The comments received from	No change required to
Gwent	statutorily designated historic assets of both areas and structures, as well as non-	the Glamorgan Gwent	the Delivery Agreement.
Archaeological	designated historic assets. The range of these includes areas such as the Mesolithic	Archaeological Trust Ltd are	
Trust Ltd	flint scatters at Merthyr Mawr Warren, shrunken Medieval villages, and the historic core	noted.	
	of Bridgend, with its Medieval bridge, castle and church, industrial minerals extractive		
	and transporting landscapes, RAF Stormy Down, as well as information on isolated		
	finds of all periods, all of which contribute to the distinctive heritage and current form of		
	the area. We are also able to provide information on the policies and procedures that		
	have been adopted for development in other local authorities: for Bridgend, eleven		
	areas have been delineated as Archaeologically Sensitive Areas in an Archaeology		
	and Archaeologically Sensitive Areas SPG which has been supplied to you in draft in		
	2017 and is awaiting approval. The historic environment should not be seen as any		
	constraint to development, but viewed with the Well-being of Future Generations		
	(Wales) Act, contribute substantially to the well-being goals relating to culture and		
	community, and by understanding and enhancement to the remaining goals. The Draft		
	Review Report notes in 2.2.11 that the Historic Environment (Wales) Act 2016 has		
	become law, giving more effective protection to the historic environment in Wales.		
	There is a suite of relevant supporting policy (Planning Policy Wales 9, 2016 Chapter		
	6: The Historic Environment, technical advice notes (TAN24: The Historic Environment)		
	and best practice guidance, some of which is still emerging. Inclusion of these in a		
	revised Plan would acknowledge current legislation and support current professional		
	standards.		
Natural Resources	Thank you for consulting Cyfoeth Naturiol Cymru / Natural Resources Wales on the		No change required to
Wales	above LDP draft deliver agreement, which we received on 24 April 2018.	Natural Resources Wales are noted.	the Delivery Agreement.

U		We welcome the consultation, and we acknowledge the delivery agreement timescales. We would like to take the opportunity to offer our support, including informal engagement throughout the LDP review process.		
age 198	National Grid	National Grid has appointed Amec Foster Wheeler to review and respond to development plan consultations on its behalf. We have reviewed the above consultation document and can confirm that National Grid has no comments to make in response to this consultation.	The comments received from National Grid are noted.	No change required to the Delivery Agreement.
	Merthyr Mawr Community Council	Thank you for providing the information regarding Bridgend Local Development Plan (2013) - Consultation on Draft Review Report & Draft Replacement Local Development Plan Delivery Agreement. This was noted by Merthyr Mawr Community Council during their meeting on Monday 14th May 2018. Merthyr Mawr Community Council are satisfied with the way the review is being undertaken at present.	The comments received from Merthyr Mawr Community Council are noted.	No change required to the Delivery Agreement.
	Welsh Water	Thank you for consulting Welsh Water on the Draft Review Report.  We have no specific comments to make on the content but are keen to be involved in the early stages of the Replacement LDP.	The comments received from Welsh Water are noted. The LPA will liaise with Welsh Water as part of the Replacement LDP process.	No change required to the Delivery Agreement.
	South Wales Police, Designing Out Crime Officer	In respect of the above, I would like to pass comment at the appropriate time, as the Designing out Crime Officer for the Bridgend County Borough Council Area, to strengthen the subject topic of Community Safety within the Local Development Plan.	The comments received from South Wales Police (Designing Out Crime Officer) are noted. The LPA will liaise with South Wales Police on this issue as part of the Replacement LDP process.	No change required to the Delivery Agreement.
	Mrs M C Wilkins	Bridgend County Borough is suffering from over intensification of large housing developments; this is putting a strain on our communities and causing the highway structure to become grid locked. The LDP is against over intensification of houses and this is adopted by Bridgend County Borough Council.	The comments received from Mrs M C Wilkins are noted. The Spatial Strategy will be reviewed as part of the Replacement LDP process.	No change required to the Delivery Agreement.
	Mr Stephen Blackwell	Possible inclusion of land at Pentre Beili Farm.	The draft DA consultation is not the appropriate stage in the Replacement LDP process for the submission of land for inclusion in the LDP.	No change required to the Delivery Agreement.

	There will be a formal 'Call for		
	Candidate Sites' consultation (8		
	weeks) during Stage 3 (Prep-		
Ũ	Deposit Participation &		
Page	Consultation) of the		
ᠬᢆ	Replacement LDP Process.		
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<u> </u>			
	Officer Amendments		
1.	Paragraph 1.4.2 has been amended to show a degree of linkage between the SA (SEA), the Bridgend Well-being Plan (in accordance with the Well-Being of Future Generations (Wales) Act and Habitats Regulations Assessment (HRA).		
	The SA, incorporating SEA, will therefore draw upon the Bridgend Local Well-being Plan (produced in accordance with the Well Being of Future		
	Generations (Wales) Act – refer to Section 1.9) and will integrate where possible with a Wellbeing Assessment, Health Impact Assessment (HIA) and		
	Habitats Regulations Assessment (HRA) that will also be prepared to support the Bridgend LDP Review.		
2.	Paragraph 1.4.3 amended to read:		
	a) The first bullet point regarding SA Scoping has been expanded to reference the statutory requirement to undertake SEA screening (as this is an		
	LDP Review rather than a first LDP). The following amendment has been be made so that this bullet point reads:		
	A Sustainability Appraisal, incorporating Strategic Environmental Assessment, Scoping Report. This report will identify the need to undertake a		
	SA, incorporating SEA, of the LDP Review and set out the proposed SA methodology and consultation arrangements. In doing so it will provide an		
	overview of sustainability baseline data conditions and issues relevant to the Bridgend area, together with a review of other plans, policies,		
	programmes and strategies which are likely to influence the LDP Review. The existing SA Framework adopted for the first Bridgend LDP will also be		
	reviewed and updated as necessary to provide a robust mechanism for undertaking the SA, incorporating SEA, of new LDP proposals and policy		
	options as they emerge. This report will be subject to consultation with the SEA Consultation Bodies before any substantive proposals or policy options		
	are subject to consultation.		
	b) For clarity the second and third has been combined into a single bullet point as follows:		
	The Sustainability Appraisal (SA) Report: All substantive proposals and policy options for a replacement LDP will be subject to a proportionate level		

The Sustainability Appraisal (SA) Report: All substantive proposals and policy options for a replacement LDP will be subject to a proportionate level of SA, incorporating SEA. This will include assessment reasonable alternatives to preferred options and the SA will be carried out in accordance with the SA Framework and methodology defined through SA/SEA Screening and Scoping. The SA process will be reported within iterative SA Reports which will accompany the Preferred Strategy (LDP Pre-Deposit) and Pre-Deposit Documents, with the SA Report updated between these stages to reflect changes to the emerging LDP:

- o The SA Report for the Preferred Strategy will focus on assessing likely significant effects from the proposed LDP options, spatial strategy and strategic policies; and,
- o The SA Report for the LDP Pre-Deposit Document will assess likely significant effects from all substantive components of the LDP Deposit Document, including all proposed site allocations and policies.
- o Following the completion of an Examination regarding the LDP, all binding recommendations made by the Examination Inspector will be subject to

SA, incorporating SEA, Screening, to determine whether they would give rise to any new or different likely significant effects not previously reported within the SA Report for the LDP Deposit Document. This SEA Screening will be documented within an SA Addendum.

- c) The final bullet point has been amended to make clear that the SA Adoption Statement will be published after the adoption of the revised LDP:
- A Sustainability Appraisal Post Adoption Statement will be published after the revised LDP is adopted. This will explain how sustainability considerations and the Sustainability Assessment, incorporating Strategic Environmental Assessment, have been taken into consideration in the production of the revised LDP.

Amendment to Section 1.5 - the recommended changes outline the requirement for HRA with reference to the relevant EU Directive and the relevant Regulations for Wales. The Stages for HRA are set out in full but make it clear that there are particular circumstances for progression through the Stages for the LDP Review. In addition the revised text draws together the SA/SEA and HRA elements to state that these will take place concurrently.

The requirement for Habitats Regulations Assessment (HRA) comes from the Habitats Directive, specifically Article 6(3), which requires that land use plans, including LDPs, are subject to a HRA Screening to determine whether any plan [or project] is likely to have a significant effect upon a European site, either alone, or in combination with other projects. In Wales, requirements for HRA, including for proposed modifications to existing plans, are set out within Part 6 of the Conservation of Habitats and Species Regulations 2017 and Part 2 of the Conservation of Offshore Marine Habitats and Species Regulations 2017.

The HRA process follows a series of Stages; these will be undertaken for the LDP Review, as necessary, to meet with the requirements of the Regulations:

- Stage 1 HRA Screening: to determine whether the LDP Review is likely to have significant effects on European Sites;
- Stage 2 Appropriate Assessment: If the HRA Screening indicates that the LDP Review is likely to have significant effects, a further level of assessment is needed to consider whether the LDP Review could adversely affect the integrity of one or more European site(s), either alone or in combination with other plans or projects, in view of their established conservation objectives and conservation status. If the potential for adverse effects on site integrity are identified, the Appropriate Assessment should also consider mitigation measures to control the identified impacts, to avoid adverse effects on site integrity: and
- Stage 3 and 4 Consideration of Alternatives and Imperative Reasons of Overriding Public Interest: Only where significant effects remain at the end of Stage 2 in the HRA process, is there a need to consider alternatives and Imperative Reasons of Overriding Public Interest.

The HRA process will be undertaken in conjunction with the SA (incorporating SEA) to ensure an integrated approach to assessment. It is intended that the process will run concurrently with the plan making process and form an iterative part of the LDP Review, involving the consideration of all emerging policy and site options. Natural Resources Wales will be consulted throughout the HRA process.

# Appendix 4 – Risk Assessment

Risk	Potential Impact	Probability	Mitigation Measures
Change in staff resources available to undertake revised LDP preparation.	Programme slippage	Medium	Consider additional resources (including support from other sections within the Council) and ensure robust structure. Ensure that the replacement LDP remains a top corporate priority.
Timetable proves too ambitious due to greater than anticipated workload.	Programme Slippage.	Medium/High	Consider additional resources.
Reduction and lack of financial resources.	Programme slippage. Delay in securing information required to progress plan.	Medium	Sufficient funds are allocated in the LDP budget in addition to a contingency budget to address unforeseen costs.
Corporate reorganisation of structures.	Programme slippage	Medium	Ensure that the replacement LDP remains a top corporate priority.
Delays caused by Welsh translation and/or the printing process.	Programme slippage	Low/Medium	Consider additional resources.
Significant levels of objections from statutory consultation bodies.	LDP cannot be submitted for examination without significant additional work.	Low/Medium	Ensure close liaison with, and early involvement of statutory bodies as stakeholders in the process.
Large volume and /or highly significant levels of objection to proposals e.g. site allocations.	Programme slippage. Plan cannot be submitted for examination without significant work.	Medium	Ensure close liaison and early/continued involvement of the community, statutory bodies & stakeholders throughout the plan preparation process.
Lack of consensus throughout the organisation and/ or lack of support from officers/other departments in production of the	Programme slippage	Low/Medium	Ensure close liaison with, and early involvement of key Members and Officers.

evidence base.			
Challenging timetable to prepare revised LDP within 3.5 years due to greater than anticipated workload (e.g. greater number of representations received or SA/SEA/HRA requirements).	Programme slippage	Medium	Realistic timetabling for each stage of plan preparation, adequate resources and careful project management with adequate contingencies/flexibility.
Planning Inspectorate fail to meet their timescales per the Service Level Agreement	Examination delayed.	Low/Medium	Maintain close liaison with the PI to ensure that early warning of any problems, e.g. consultation on the LDP.
LDP fails 'test of soundness'	LDP cannot be adopted without considerable additional work.	Low	Ensure LDP is sound, founded on a robust evidence base.
Additional requirements arising from the issue of new legislation and/or national guidance.e.g. revised LDP alignment with revised Planning Policy Wales and LDP Manual.	Programme slippage	Medium/High	Monitor emerging legislation/guidance; report and respond early to changes as necessary.
Involvement in preparation of Strategic Development Plan (SDP)	Programme slippage. Resource implications, extent of input to the SDP currently unknown.	Medium/High	Ensure sufficient resources are available and corporate support of SDP process and timetable from outset.
Review of revised Plan resulting from a requirement to align with a Strategic Development Plan.	Programme slippage	Low	Ensure involvement in progress of regional work. Continued liaison with Welsh Government
Direction from Welsh Government Cabinet Secretary to prepare a Joint Plan.	Work on individual LDP to date would be abortive.	Low	Ensure close liaison with Welsh Government.
Insufficient information to undertake SA/SEA.	Programme slippage.	Low/Medium	Identify expectations of consultation bodies in DA. Consider additional

			resources.
Legal challenge.	Adopted LDP may be quashed in whole or in part by	Medium	Ensure procedures, Act, Regulations etc. are complied with.
	the Courts.		

# Appendix 5 – Glossary of terms

Adopted Plan	The final version of the Local Development Plan.	
Adoption	The final stage of Local Development Plan preparation where the LDP becomes the statutory development plan for the area it covers.	
Annual Monitoring Report (AMR)	A yearly report to monitor the effectiveness of the LDP and ultimately determines whether any revisions to the Plan are necessary. It assesses the extent to which the LDP strategy and objectives are being achieved and whether the LDP policies are functioning effectively.	
Candidate Site	A site nominated by an individual with an interest in land (i.e. landowner, developer, agent or member of the public) to be considered for inclusion in the LDP. All Candidate Sites will be assessed for suitability for inclusion as potential allocations.	
Community	People living in a defined geographical area, or who share other interests and therefore form communities of interest.	
Community Involvement Scheme (CIS)	The Community Involvement Scheme forms part of the Delivery Agreement. It outlines the principles of engagement and provides detail on how the Local Planning Authority will involve communities and stakeholders (including businesses and developers) in the preparation of the Local Development Plan.	
Consensus Building	A process of dialogue with the community and other interested parties to understand relevant viewpoints and to seek agreement where possible.	
Consultation	A formal process in which comments are invited on a particular topic or draft document usually within a defined time period.	
Council	Bridgend County Borough Council	
Delivery Agreement (DA)	A document comprising the local planning authority's timetable for the preparation of a Local Development Plan, together with its Community Involvement Scheme, submitted to the Welsh Government for agreement.	
Deposit	A formal six week stage in which individuals and organisations can make representations on the Local Development Plan. Representations that relate to whether the plan is 'sound' can then be examined by an Inspector.	
Deposit Plan	This is a full draft of the LDP which undergoes a formal consultation period prior to it being submitted to the Welsh Government for public examination.	
Duly Made	Representations to the development plan which are made in the correct manner and within the specified consultation time period.	

Engagement	A proactive process that seeks to encourage the involvement and participation of the community and other groups in the decision making process.
Evidence Base	Information and data that provides the basis for the preparation of the LDP vision, objectives, policies and proposals and justifies the soundness of the policy approach of the LDP.
Examination	The examination involves public examination of the Deposit LDP, the Deposit representations, the report of consultation, evidence base/background documents and the Sustainability Appraisal Report. This is carried out by the Planning Inspectorate on behalf of the Welsh Government.
Habitat Regulations Assessment (HRA)	Habitats Regulations Assessment (HRA) relates to the assessment of the impacts of a plan (or project) against the nature conservation objectives of European designated sites for any likely significant effects. HRA also ascertains whether the proposed plan would adversely affect the integrity of the site.
Indicator	A measure of variables over time, often used to measure progress in the achievement of objectives, targets and policies.
Inspector's Report	The Report prepared by an independent Inspector who examines the LDP. The Inspector's Report contains recommendations on the content of the final LDP and is binding upon the Council. The Council must adopt the LDP in the manner directed by the Inspector.
Involvement	Generic term relating to community involvement that includes both participation and consultation techniques.
Local Development Plan (LDP)	A land use plan which includes a vision, strategy, area wide policies for development types, land allocations, and policies and proposals for key areas of change and protection. Allocations and certain policies are shown geographically on the Proposals Map forming part of the Plan. The LDP is a statutory development plan that each local planning authority area is required to produce in Wales.
LDP Officer / Member Group	A group of officers and Members of BCBC established to consider issues relating to the LDP which reports to the LDP Steering Group.
LDP Steering Group	The LDP Steering Group is a group of Members whose purpose is to oversee the preparation of the LDP. The Council's Development Control Committee will undertake this role.
Local Planning Authority (LPA)	In the case of Bridgend County Borough, this is Bridgend County Borough Council.
Objective	A statement of what is intended, specifying the desired direction of change in trends.

Participation	A process rather than a single event that provides opportunity for direct engagement with the community and stakeholders to input into decision making.
Planning Inspectorate	The Wales branch of the Planning Inspectorate is an independent body that will be responsible for the formal examination of the LDP.
Planning Policy Wales (PPW)	Planning policy guidance for Wales produced by the Welsh Government is set out in this document
Pre-Deposit	Stages of preparation and consultation of the LDP before the Deposit Plan is finalised and approved by the Council.
Preferred Strategy	This sets out the broad strategic direction for the LDP. This includes the preferred level of growth along with the spatial strategy for distributing the growth. It also includes the vision, issues and objectives of the plan.
Press Releases	Sent to Welsh media, including newspapers, radio and television news stations as appropriate. Media may choose not to print or broadcast an item.
Regulation	Regulations are set out in Welsh Statutory Instruments. They provide the framework for the preparation of the LDP.
Report of Consultation	A Consultation Report is one of the documents required to be submitted for independent examination. An initial consultation report is also required for the pre-deposit stage.
Representations	Comments received in relation to the LDP, either in support of, or in opposition to.
Review Report	The Review Report provides an overview of the issues that have been considered as part of the full review process and identifies changes that are likely to be needed to the LDP, based on evidence. It also sets out the type of revision procedure to be followed in revising the LDP.
Scoping	The process of deciding the scope and level of detail of a sustainability appraisal (SA), including the sustainability effects and options which need to be considered, the assessment methods to be used and the structure and contents of the SA Report.
Soundness Tests	In order to adopt a LDP it must be determined to be 'sound' by the Planning Inspector. The Tests of Soundness are set out in PPW. There are three tests to make that judgement in relation to the plan as a whole. A framework for assessing the soundness of LDPs has been developed by the Planning Inspectorate.
Stakeholders	People whose interests are directly affected by a LDP (and/ or Sustainability Appraisal/ Strategic Environmental Assessment) and whose involvement is generally through representative bodies.

Strategic Environmental Assessment (SEA)	Generic term used internationally to describe environmental assessment as applied to policies, plans and programmes.
	The European Strategic Environmental Assessment Directive (2001/42/EC) requires a formal "environmental assessment of certain plans and programmes, including those in the field of planning and land use".
Strategic Development Plan (SDP)	A Strategic Development Plan is a tool for regional planning to cover cross- boundary issues such as housing and transport. It will be prepared by a Strategic Planning Panel across a region. LPA's must have regard to the SDP when developing their LDPs.
Submission	When the LDP, SAR and HRA are formally submitted to the Welsh Government for independent examination by a Welsh Government appointed Inspector.
Supplementary Planning Guidance (SPG)	Provide more detailed or site specific guidance on the application of LDP Policies. They provide supplementary information in respect of the policies in a LDP. SPG does not form part of the LDP and is not subject to independent examination.
Sustainability Appraisal (SA)	Tool for appraising policies, including LDPs, to ensure they reflect sustainable development objectives (i.e. social, environmental and economic factors). Each LPA is required by Section 62(6) of the Act to undertake SA of their Local Development Plan. This form of sustainability appraisal fully incorporates the requirements of the Strategic Environmental Assessment Directive.
Sustainability Appraisal Report (SAR)	A document required to be produced as part of the Sustainability Appraisal process to describe and appraise the likely significant effects on sustainability of implementing a LDP, which meets the requirements for the Environmental Report under the SEA Directive. Section 62(6) of the Act requires each LPA to prepare a report of the findings of the SA of the LDP. It is an integral part of the development plan making process.
Timetable	Sets out the dates by which key stages and processes of LDP preparation are expected to be completed. These are definitive for stages up to the deposit of the LDP and indicative for the remaining stages after.
Well-being of Future Generations (Wales) Act (2015)	The Well-being of Future Generations (Wales) Act 2015 is legislation that requires public bodies, such as local authorities, to put long term sustainability at the forefront of their thinking to make a difference to lives of people in Wales. Local authorities must work towards the seven well-being goals and enact the five ways of working set out in the Act.

Workshop	Where members of the public have the opportunity to	
	engage in group debates and practical exercises with a	
	written or drawn 'output'.	



# Bridgend Replacement Local Development Plan 2018-2033

# **Delivery Agreement 2018**

Development Planning, Bridgend County Borough Council, Civic Offices, Angel Street, Bridgend, CF31 4WB

Tel: 01656 643162 email: ldp@bridgend.gov.uk

#### **BRIDGEND COUNTY BOROUGH COUNCIL**

#### REPORT TO COUNCIL

#### 20 JUNE 2018

#### REPORT OF THE MONITORING OFFICER

#### AMENDMENT TO THE CONSTITUTION

- 1. Purpose of Report.
- 1.1 The purpose of the report is to seek Council's approval of proposed amendments to the Constitution.
- 2. Connection to Corporate Improvement Plan / Other Corporate Priority.
- 2.1 The Constitution governs the operation of the Authority and thereby connects to the Corporate Improvement Plan and all Corporate Priorities:
  - Supporting a successful economy taking steps to make the County a good place to do business, for people to live, work, study and visit, and to ensure that our schools are focused on raising the skills, qualifications and ambitions of all people in the county.
  - 2. **Helping people to be more self-reliant** taking early steps to reduce or prevent people from becoming vulnerable or dependent on the Council and its services.
  - 3. **Smarter use of resources** ensuring that all its resources (financial, physical, human and technological) are used as effectively and efficiently as possible and support the development of resources throughout the community that can help deliver the Council's priorities.
- 3. Background.
- 3.1 A desktop review of the Constitution has been undertaken to ensure that it is up to date and fit for purpose.
- 4. Current situation / proposal.
- 4.1 The recent changes to the structure and personnel within the Operational and Partnership Services Directorate require changes to the Constitution. It is recommended that all references within the Constitution to the Corporate Director Operational and Partnership Services are deleted and replaced with Solicitor to the Council.

#### **Audit Committee**

4.2 Effective Audit Committees bring many benefits to an organisation and to ensure that the Council continues to provide an effective Audit Committee, the Audit Committee's Terms of Reference are considered and approved as appropriate by

members on an annual basis. Attached as **Appendix 1** are proposed amendments to the Terms of Reference for approval by Council. The amendments are highlighted via tracked changes.

## Budget and Policy Framework Procedure Rules

4.3 It is recommended that the Budget and Policy Framework Procedure Rules are amended at paragraph 2(d) as highlighted via tracked changes attached as **Appendix 2**.

**Voting** 

- 4.4 It is recommended that Part 4 Rules of Procedure be amended at paragraph 17 in relation to the Mayor casting vote as highlighted via tracked changes attached as **Appendix 3.**
- 5. Effect upon Policy Framework & Procedure Rules.
- 5.1 The Constitution governs the operation of the Authority and thereby has an effect upon the operation of the Policy Framework.
- 5.2 The Constitution will require amendment as a result of this report.
- 6. Equality Impact Assessment.
- 6.1 Although there are no direct impacts, the Constitution as the key governance framework document for the Authority is critical in demonstrating commitment to the Authority's duties under the Equality Act 2010.
- 7. Wellbeing of Future Generations (Wales) Act 2015 Implications
- 7.1 The report supports all the wellbeing objectives.
- 8. Financial Implications.
- 8.1 None.
- 9. Recommendations.
- 9.1 Council is recommended to approve the amendments to the Constitution as set out in the report and attached appendices.

P A Jolley

Corporate Director Operational and Partnership Services
June 2018

Contact Officers: Laura Griffiths, Principal Lawyer

**Telephone:** (01656) 643135

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Bridgend County Borough Council, Civic Offices, Angel Street, Postal Address

Bridgend. CF31 4WB

**Background documents:** Council's Constitution



		APPENDIX 1
<u>Membership</u>	Functions	Delegation of Functions
County Borough Councillors and Lay Members (as set out in Article 8)	<ul> <li>Review, scrutinise and issues reports and recommendations in relation the Council Authority's financial affairs,</li> <li>Review, scrutinise and issues reports and recommendations on the appropriateness of the Authority's Council's risk management, internal control, arrangements to secure value for money and corporate governance arrangements.</li> <li>To consider the report on the annual risk assessment, any interim reports and the Corporate Risk Management Policy.</li> <li>Oversee the Authority's Council's internal and external audit arrangements (including the performance of external providers of Internal Audit) and review its financial statements.</li> <li>To approve the Internal Audit Charter.</li> <li>To approve the risk-based internal audit plan and to approve significant interim changes to the risk-based internal audit plan.</li> <li>To contribute to the Quality Assurance and Improvement Programme and in particular, to the external quality assessment of internal audit that takes place at least once every five years.</li> <li>To consider and approve the Head of Internal Audit's annual report and opinion, a summary of internal audit activity (actual and proposed) and the level of assurance it can give over the Council's corporate governance arrangements.</li> <li>To consider and approve reports from Internal Audit on the adequacy of internal control.</li> </ul>	None.

- To consider and approve reports dealing with the management and performance of the providers of internal audit services.
- To consider reports from Internal Audit on agreed recommendations not implemented within a reasonable timescale and approve necessary remedial action.
- To identify issues from the <u>Aa</u>nnual Improvement Report by the Wales Audit Office.
- To receive the Regulatory Programme.
- To identify areas for examination by Internal and External Audit.
- To be responsible for ensuring effective scrutiny of the Treasury Management Strategy and policies, in accordance with the Treasury Policy Statement and Treasury Management Prudential Indicators.
- To maintain an overview of the Council's Constitution in respect of Contract and Finance Procedure Rules.
- To review any issue referred to it by the Chief Executive Officer, the Monitoring Officer and the Section 151 Officer.
- To monitor Council's Anti-Fraud and Bribery Strategy, Whistleblowing Policy and Anti-Money Laundering Policy. policies on anti-fraud and anticorruption arrangements.
- To review and approve consider the Council's Annual Governance Statement and Code of Corporate Governance.
- To assess the Council's compliance with its own and other published standards and controls.
- To review and approve the Annual Statement of Accounts. Specifically, to consider whether appropriate accounting policies have been followed and whether there are concerns arising from the financial statements or from

- the audit that need to be brought to the attention of the Council.

  To consider and approve the External Auditor's report in relation to those charged with governance on issues arising from the audit of the accounts.

  To review and consider reports from the External Auditor on the Council's performance, financial probity and corporate governance and providing the opportunity for direct discussion with the auditor on these.
- To receive reports from the External Regulators as appropriate.
- To attend relevant training sessions in accordance with the Members Training programme eg. Treasury management



# **Budget and Policy Framework Procedure Rules**

## 1. The Framework for Cabinet Decisions

The Council will be responsible for the adoption of its Budget and of its Policy Framework as set out in Article 4. The Budget and the Policy Framework adopted by the Council will be based on that proposed by the Cabinet. Once a Budget or a Policy Framework is in place, it will be the responsibility of the Cabinet to operate within it.

## 2. Process for obtaining Approval of the Budget

The process by which the Budget shall be approved is as follows:

- (a) The Cabinet will publicise by including it in the forward work programme a timetable for making proposals to the Council for the approval of the Budget, and its arrangements for consultation upon its initial Budget proposals. The Chairpersons of Overview and Scrutiny Committees will also be notified of the initial Budget proposals. The consultation period shall be not less than 4 weeks. If an Overview and Scrutiny Committee wishes to respond to the Cabinet in that consultation process then it may do so.
- (b) At the end of the consultation period and in accordance with the published timetable, the Cabinet will draw up firm proposals having regard to the responses to that consultation. The Cabinet will take any response from an Overview and Scrutiny Committee and other consultees into account in drawing up firm Budget proposals for submission to the Council, and its report to the Council will reflect the comments made by consultees and the Cabinet's response;
- (c) Once the Cabinet has approved the firm Budget proposals, the proper officer will refer them at the earliest opportunity to the Council for decision;
- (d) In reaching a decision, the Council may adopt the Cabinet's proposals, amend them, refer them back to the Cabinet for further consideration, or in principle, substitute its own proposals in their place. Any alternative budget proposals must be submitted in sufficient time for officers to fully consider them and advise the Council on the implications thereof. Any proposed amendment must be submitted in the form of a written report to the Chief Executive and the Section 151 Officer at least three working days before the date on which the annual budget is to be adopted by the Council. Any amendment will only be acceptable if it proposes a budget which balances overall income with expenditure for the year. The source of funding any proposals must be robust and defined and accepted as such by the Section 151 officer.

(e)

- (f) If Council accepts the Cabinet's proposals without amendment, the Council may make a decision which is final. Otherwise, it may only make an in-principle decision. In either case, the decision will be made on the basis of a simple majority of votes cast at the meeting;
- (g) The decision will be publicised and a copy shall be given to the Leader;
- (h) An in-principle decision will automatically become effective 5 working days from the date of the Council's decision, unless the Leader informs the proper officer

in writing before the end of that period that he/she objects to the decision becoming effective and provides reasons why;

- (i) In that case, the proper officer will call a Council meeting within a further 5 working days. The Council will be required to re-consider its decision and the Leader's written submission. The Council may:
  - approve the Cabinet's proposals by a simple majority of votes cast at the meeting;

or

(ii) approve a different decision which does not accord with the Cabinet's proposals by a simple majority;

The decision shall then be made public, and shall be final.

## 3. Process for Developing the Policy Framework

The process by which the Policy Framework shall be developed is as follows:

- (a) The Cabinet will publicise by including it in the forward work programme a timetable in accordance with which it will make proposals to the Council for the adoption or modification of any plan, policy or strategy that forms part of the Policy Framework.
- (b) Overview and Scrutiny Committees will publicise by including it in the forward work programme a timetable in accordance with which it will make proposals to the Council for the adoption or modification of any plan, policy or strategy that forms part of the Policy Framework but prior to doing so will consult Cabinet.
- (c) Any Chief Officer may make proposals to the Council for the adoption or modification of any plan, policy or strategy that forms part of the Policy Framework, but prior to doing so will consult the relevant Overview and Scrutiny Committee and Cabinet;

The Council will consider the proposals of the Cabinet, Chief Officer and Overview and Scrutiny Committee and may adopt them, amend them, refer them back to the Cabinet, Chief Officer and Overview and Scrutiny Committee for further consideration, or substitute its own proposals in their place;

If the Council accepts the proposals of the Cabinet, Chief Officer and Overview and Scrutiny Committee without amendment their decision is effective immediately. The Council's decision will be publicised

- (d) If the proposals of the Cabinet, Chief Officer and Overview and Scrutiny Committee are not accepted without amendment, the decision will be provisional. The decision will become effective on the expiry of 10 working days after the publication of the decision, unless the Leader formally objects to it in that period.
- (e) If the Leader objects to the decision of the Council, then the Leader shall give written notice to the proper officer to that effect prior to the date upon which the decision is to become effective. The written notification must state the reasons for the objection. Where such notification is received, the proper officer shall convene a further meeting of the Council to re-consider its decision and the decision shall not be effective pending that meeting;

- (f) The Council must take place within 10 working days of the receipt of the Leader's written objection. At that Council meeting, the previous decision of the Council shall be re-considered in the light of the objection, which shall be available in writing for the Council;
- (g) The Council's decision, if not in accordance with the recommendation of the Cabinet, shall require a simple majority of those voting at the meeting;
- (h) The decision shall then be made public, and shall be implemented immediately;
- (i) In approving the Policy Framework the Council will also specify the degree of in-year changes to the Policy Framework which may be undertaken by the Cabinet in accordance with paragraph 6 of these Rules (In-year changes to the Policy Framework). Any other changes to the Policy Framework are reserved to the Council.

## 4. Decisions outside the Budget and/or Policy Framework

- (a) Subject to the provisions of the Financial Procedure Rules in Part 4 of this Constitution relating to virement and to the provisions of paragraph 5 of these Rules (Urgent decisions outside the Budget and/or Policy Framework) the Cabinet, a committee of the Cabinet, an individual member of the Cabinet and any officers, area committees or joint arrangements discharging executive functions may only take decisions in line with the Budget and the Policy Framework. If any of these bodies or persons wishes to make a decision which is contrary to the Policy Framework, or contrary to or not wholly in accordance with the Budget approved by the full Council, then that decision may only be taken by the Council, subject to paragraph 5 of these Rules and the Schemes of Delegation of Functions.
- (b) If the Cabinet, a committee of the Cabinet, an individual member of the Cabinet and any officers, area committees or joint arrangements discharging executive functions want to make such a decision, they shall take advice from the Monitoring Officer and/or the Chief Financial Officer as to whether the decision they want to make would be contrary to the Policy Framework, or contrary to or not wholly in accordance with the Budget. If the advice of either of those officers is that the decision would not be in line with the existing Budget and/or Policy Framework, then the decision must be referred by that body or person to the Council for decision, unless the decision is a matter of urgency, in which case the provisions of paragraph 5 of these Rules shall apply.

## 5. Urgent decisions outside the Budget and/or Policy Framework

- (a) The Cabinet, a committee of the Cabinet, an individual member of the Cabinet and any officers, area committees or joint arrangements discharging executive functions may take a decision which is contrary to the Policy Framework or contrary to or not wholly in accordance with the Budget approved by the full Council if the decision is a matter of urgency. However, the decision may only be taken:
  - i) if it is not practical to convene a quorate meeting of the full Council; and
  - ii) if the Chairperson of a relevant Overview and Scrutiny Committee agrees that the decision is a matter of urgency;

- (b) The reasons why it is not practical to convene a quorate meeting of the full Council and the chairperson of the relevant Overview and Scrutiny Committee's consent to the decision being taken as a matter of urgency must be noted on the record of the decision. In the absence of the chairperson of a relevant Overview and Scrutiny Committee the consent of the Mayor, and in the absence of the Mayor the Deputy Mayor, will be sufficient;
- (c) Following the decision the decision taker will provide a full report to the next available Council meeting explaining the decision, the reasons for it and why the decision was treated as a matter of urgency.

## 6. In-year Changes to the Policy Framework

The responsibility for agreeing the Policy Framework lies with the Council, and decisions by the Cabinet, a committee of the Cabinet, an individual member of the Cabinet and any officers, area committees or joint arrangements discharging executive functions must be in line with it. No changes to any plan, policy or strategy may be made by those bodies or individuals except those changes:

- (a) which will result in the closure or discontinuance of a service or part of a service to meet a budgetary constraint;
- (b) necessary to ensure compliance with the law, a direction issued by a government minister or by the National Assembly for Wales or government guidance;
- (c) in relation to the Policy Framework in respect of a plan, policy or strategy which would normally be agreed annually by the Council following consultation, but where the existing policy document is silent on the matter under consideration.

## 7. Call-in of Decisions outside the Budget and/ or the Policy Framework

- (a) Where an Overview and Scrutiny Committee is of the opinion that a decision is, or if made would be, contrary to the Policy Framework, or contrary to or not wholly in accordance with the Council's Budget, then it may call in that decision and having determined to call in that decision shall seek advice from the Monitoring Officer and/or the Chief Finance Officer;
- (b) Having determined that a proposed or actual decision is outside the budget or policy framework the Overview and Scrutiny Committee may refer the matter to Cabinet or Council in accordance with the Overview and Scrutiny procedure rules;
- (c) Should the Monitoring Officer or the Chief Finance Officer be of the view that a proposed or actual decision is outside the budget or policy framework each may report to Council.
- (d) Regardless of whether the decision is delegated or not, the Cabinet must meet to decide what action to take in respect of the Monitoring Officer's report and/or the Chief Finance Officer's report and prepare a report to the Council in the event that the Monitoring Officer or the Chief Finance Officer conclude that the decision was a departure, and to the Overview and Scrutiny Committee if the Monitoring Officer or the Chief Finance Officer conclude that the decision was not a departure;

- (e) If the decision has yet to be made, or has been made but not yet implemented, and the advice from the Monitoring Officer and/or the Chief Finance Officer is that the decision is or would be contrary to the Policy Framework or contrary to or not wholly in accordance with the Budget, the Overview and Scrutiny Committee may refer the matter to the Council. In such cases, no further action will be taken in respect of the decision or its implementation until the Council has met and considered the matter. The Council shall meet within 10 working days of the request by the Overview and Scrutiny Committee. At the meeting it will receive a report of the decision or proposals and the advice of the Monitoring Officer and/or the Chief Finance Officer. The Council may either:
  - endorse a decision or proposal as falling within the existing Budget and/or the Policy Framework. In this case no further action is required, save that the decision of the Council be minuted and circulated to all councillors in the normal way;

Or

ii) amend the Council's Budget or the plan, policy or strategy concerned to encompass the decision or proposal of the body or individual responsible for that executive function and agree to the decision with immediate effect. In this case, no further action is required save that the decision of the Council be minuted and circulated to all councillors in the normal way;

Or

iii) where the Council accepts that the decision or proposal is contrary to the Policy Framework or contrary to or not wholly in accordance with the Budget, and does not amend the existing Budget or the plan, policy or strategy concerned to accommodate it, require the Cabinet to re-consider the matter in accordance with the advice of the Monitoring Officer and/or the Chief Finance Officer.



#### 15.2 Subject of debate

The Leader will liaise with the Leaders of the political groups to agree where possible the topic of the debate. Where agreement cannot be reached the topic will be put to the vote at the Council meeting prior to the quarterly debate.

## 15.3 Chairing of debate

The debate will be chaired by the Mayor.

#### 15.4 Results of debate

The results of the debate will be:

- (i) disseminated as widely as possible within the community and to agencies and organisations in the area; and
- (ii) considered by the Leader in proposing the budget and policy framework to the Council for the coming year.

#### 16. Previous Decisions and Motions

#### 16.1 Motion to rescind a previous decision

Except in the case of a motion moved in pursuance of a recommendation by the executive or by a Committee a motion or amendment to rescind a decision made at a meeting of Council within the past six months cannot be moved unless the notice of motion is signed by at least five members.

#### 16.2 Motion similar to one previously rejected

Except in the case of a motion moved in pursuance of a recommendation by the executive or by a Committee a motion or amendment in similar terms to one that has been rejected at a meeting of Council in the past six months cannot be moved unless the notice of motion or amendment is signed by at least five members. Once the motion or amendment is dealt with, no one can propose a similar motion or amendment for six months.

## 17. Voting

## 17.1 Majority

Unless this Constitution provides otherwise, any matter will be decided by a simple majority of those members voting and present in the room at the time the question was put.

#### 17.2 Mayor casting vote

If there are equal numbers of votes for and against, the Mayor will have a second or casting vote. There will be no restriction on how the Mayor chooses to exercise a casting vote notwithstanding Rule 17.6.

#### 17.3 Methods of voting

Unless a recorded vote is demanded under Rule 17.4 the vote will be taken by any one of the following means:

- (a) by utilising an electronic voting system; or
- (b) by show of hands; or
- (c) if there is no dissent, by the affirmation of the meeting.

#### 17.4 Recorded vote

If not less than one-fifth of the members present and entitled to vote at the meeting demand it, the names for and against the motion or amendment or abstaining from voting shall be recorded and entered into the minutes. The method of undertaking the recorded vote will be by use of the electronic voting system unless unavailable in which case the vote will be recorded manually.

## 17.5 Right to require individual vote to be recorded

Where any member requests it immediately after the vote is taken, their vote will be so recorded in the minutes to show whether they voted for or against the motion or abstained from voting.

### 17.6 Voting on appointments

The vote will be taken in respect of each candidate for appointment separately. Members will vote for only one of the candidate(s). When the electronic voting system is used voting will be by means of pressing the yes button. A gross error check will be undertaken to ensure that only 1 vote has been registered by each Member.

If there are more than two people nominated for any position to be filled and there is not a clear majority of votes in favour of one person, then the name(s) of the person(s) with the least number of votes will be taken off the list and a new vote taken. The process will continue until there is a majority of votes for one person.

The Mayor's casting vote will not apply.

## **BRIDGEND COUNTY BOROUGH COUNCIL**

#### REPORT TO COUNCIL

#### 20 JUNE 2018

#### REPORT OF THE MONITORING OFFICER

# RE-ALLOCATION OF THE COUNCIL'S SCHEME OF DELEGATION OF FUNCTIONS RELATING TO THE OPERATIONAL AND PARTNERSHIP SERVICES DIRECTORATE

## 1. Purpose of Report.

- 1.1 The purpose of the report is to seek Council's approval for the transfer of Council functions within the Scheme of Delegation of Functions currently allocated to the Corporate Director Operational and Partnership Services.
- 2. Connection to Corporate Improvement Plan / Other Corporate Priority.
- 2.1 The effective operation of the Council's Scheme of Delegation of Functions supports the achievement of all Corporate Priorities.

## 3. Background.

- 3.1 Members will be aware that the Corporate Director Operational and Partnership Services and Solicitor to the Council has left the Authority as part of the ongoing senior management restructure. The Group Manager Legal and Democratic Services/Deputy Monitoring Officer has been appointed by Council to undertake the functions of Solicitor to the Council and Monitoring Officer. The Authority is required to appoint to the role of Monitoring Officer by virtue of Section 5 of the Local Government and Housing Act 1989.
- 3.2 The Determining Member Committee has approved the deletion of the post of Corporate Director Operational and Partnership Services.

## 4. Current situation / proposal.

- 4.1 In order to maintain effective decision making processes, it is proposed that all Council Functions in Schemes B1 and B2 of the Scheme of Delegation of Functions allocated to the Corporate Director Operational and Partnership Services be reallocated to the Monitoring Officer.
- 4.2 From an operational perspective, existing procedures for the use of delegated powers i.e. continue to use the RES designation for the decision referencing system would be maintained.
- 4.3 A report will be presented to Cabinet proposing similar changes to the Scheme of Delegation of Functions for the Executive decisions within Schemes B1 and B2.

- 5. Effect upon Policy Framework & Procedure Rules.
- 5.1 The provisions and recommendations of the report accord with the Council's Constitution.
- 6. Equality Impact Assessment.
- 6.1 There are no equality implications arising from this report.
- 7. Wellbeing of Future Generations (Wales) Act 2015 Implications
- 7.1 The well-being goals identified in the Act were considered in the preparation of this report. It is considered that there will be no significant or unacceptable impacts upon the achievement of well-being goals/objectives as a result of this report.
- 8. Financial Implications.
- 8.1 None.
- 9. Recommendations.

Council is recommended to:

- 9.1 Approve the transfer of Council functions within the Scheme of Delegation of Functions from the Corporate Director Operational and Partnership Services to the Monitoring Officer;
- 9.2 Note that a report will be presented to Cabinet proposing a similar change to the Scheme of Delegation of Functions for Executive functions.

K Watson Group Manager – Legal and Democratic Services June 2018

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Background documents: None

# Agenda Item 14

By virtue of paragraph(s) 12, 13, 14, 15, 16 of Part 4 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

